











A succession of radio monarchs: Richard Burton, the Narrator of Radio 4's 'Vivat Rex' on the left, with John Hart (Edward II), Keith Michell (Edward III), Derek Jacobi (Richard II), Robert Hardy (Henry IV) and Martin Jarvis (Prince Hal, afterwards Henry V)

# Vivat Rex

by ANTHONY CURTIS

Last night we heard the Warbeck, honoured more by being saluted in the radio department's salute to the play. *Vivat Rex*. This has been described as "a dramatic work of the English crown through 200 years of its bloodiest history by the Elizabethan playwrights, Shakespeare, Marlowe and contemporaries." It will run over 26 weeks and the actors, which last for an hour, are linked together by Christopher Whelan's ritual music and a carriage taken in a voice as rich as any treacle by Richard Burton. Many of the episodes are taken from the frequently formed historical plays of Shakespeare but others will be from dramatic works, such as *Thomas of Woodstock* (an older play than Shakespeare's) and *Richard II* and *Perkin*

the action spiritedly put across by an experienced team under the direction of Martin Jenkins took us to the point where Caveston, the King's favourite, is captured by the rebel lords, and the balance of power between the warring, isolated monarch and the purposeful peers about to shift. Marlowe's mighty line in this play has a silvery sound. It is like satire, as in the laws, shall with their goat-foot dance so antic hay—"to quote its best-known lines, spoken by Caveston. The role was given to Laurenceau, bleeding arrogance and frivolity, teasing the ear of the listener with his transitory glory. John Hart as the infatuated monarch had the inflexibility of someone in the grip of an exclusive passion. Between them these two left us in no

# Dusa, Fish, Stas and Vi

by B. A. YOUNG

I was away when this play by Pam Gems opened at Hampstead, and I am delighted to be able to write about it now on its transfer. The title is not (as far as I can see) an acronym of some mystic runs; it is simply the names of four young women who share a flat. Dusa has just divorced her husband and spends most of the play worrying about her children, whom she left with her mother but who have now been taken away without consent by her husband. Fish's ex-husband has taken up with another woman and Fish longs for him back. Stas (short for Anastasia) is a nurse by day and a whore by night, with shoplifting in between; not because she is evil by nature but because she wants to make enough money

to go to Hawaii and study marine biology. Vi is into Buddhism and aorexia nervosa. The development of the play can be described to Beckett's phrase, "Quelquese suite sa course." The four several situations work themselves out to predictable ends in a kind of pointillist landscape of short scenes; of comings and goings and telephone calls. Nancy Marchand's poetry, applied extra bits of colour by separating the scenes with quite long pauses in which pop records or phone-radio programmes play to establish the mood. No man can say how women behave on their own; probably it is quite an over-estimate to say here, for Miss Gems shows only the high points of the drama, leaving out the routine

# Cécile Ousset

by DAVID MURRAY

Cécile Ousset is a phenomenon. I shall not insult her by talking about "woman pianists." It is (sheck, certainly) to find that bandone Delilah-figure persons like Samson, but she is a and foremost a thinklog uoso. The programme she used for the City Music Society Thursday was heretically brilliant (and she played it without leaving the platform except for the arval), but her apparently inexhaustible power was not astounding than the force of any harsh or only sound. And very few lists sound so unremittingly useful, as if every single note is the vital result of a sdered and settled decision, that made itself powerfully even for her readings left in for sober argument in a why impassioned version of are's serene and oblie Sixth turn, and so ungraciously the Mozart soata. She was herself very little obvious at, but she made an impos- edifice of Chopin's E-flat for Sonata by compounding all measures of gravity and illece, and throwing a llaed light on a few key- ments—a sudden, anxious p to the first subject, Bar- ample. With all this in prior was at the Scherzo, there was

# Perlemuter

by DOMINIC GILL

No one would usefully pretend that Viado Perlemuter is a great pianist as Rubinstein; or that he is, or ever tries to be, a pianist "like" Rubinstein. Yet the two artists are unmistakably from the same era of music, and are concerned (for all Perlemuter's irreducible Frenchness, Rubinstein's elemental Russian-ness) with the same musical essences. Some parallels are not unapt: there is the same attention to the broad sweep of the music, the long line; the same clarity, and economy of "special effect"—the same refusal to make the least concession to easy sentimentality. There is the same meticulous attention to the middle ground, the middle range of colouring, the nuances of mezzo-forte, the median to which all extremes relate. Above all, there is a truly Rubinsteinian nobility; a wholeness and purity of vision which place him at moments in every recital (who should ask for more?) among the ranks of the great. Like Rubinstein, Perlemuter also warms slowly, feels his way gradually into the evening. One sensed at the start of his all-Chopin recital on Thursday that he might be saving himself for the second half: an F minor Fantasy, elegant,

# Saltarello Choir

by RONALD CRICHTON

Richard Bernas and the choir he directs gave an excellent thought-out programme of French vocal music on Thursday (cousting Joaquin des Prés as dominé," thirteen chords for unaccompanied chorus, was like a burst of sudden light. Probably the best-known works were the Lecons de Tébères of Couperin and Debussy's ravishing Charles d'Orléans settings. There was a small but appreciative audience. If the Saltarello Choir intends to give more concerts in this church—pleasant and on the whole very good for choral sound—a rough sketch-

# A Planner in the Works

by MICHAEL COVENEY

The first surprise in this entertaining pub caharet is that the title is a sign of neither noisy agitprop nor amateurish presentation. The Covent Garden Community Theatre, closely linked to the Covent Garden Community Association which, since 1971, has been fighting, with some success, the planning schemes and trendy thinking that threatens to destroy the irreplaceable character of this part of London, is a spruce little outfit of four expert performers making magical, musical fun of the bureaucratic powers that be. The argument is not doggedly pursued with reference to Covent Garden (which may dis- appoint some patrons) but is aimed at the whole grey concept of city planning. A little hearded God creates the world, Adam and Eve and, under pressure from the Serpent, provides a howler-hatted (literally), two-faced pinoacer-cum-politician who is co- trusted with building a home for the first couple. Against a primitive backdrop, the pios representational windows and toilet facilities in the wrong are also fixed in Holborn, Chalk Places. A piece of red tape Farm and Trafalgar Square, Chalk divides the home, each half de- coded by their respective coun- cils in the shape of miniature London, W.C.2.

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**New director for Chichester**  
Peter Dews is to succeed Keith Michell as the Artistic Director of the Chichester Festival Theatre when Mr. Michell's contract expires at the end of this season. He will take up his duties on November 1 and spend two months working with Mr. Michell, who will then leave for a world tour. Peter Dews has already done much work at Chichester. His productions there include *Antony and Cleopatra*, *Vivat Rex*, *Henry VIII* and *The Circle*, two of which have made successful transfers to the West End.

# Gulbenkian winners

by MAX LOPP

Three young musicians, winners of the 1977 Calouste Gulbenkian Foundation Music Fellowships, shared Saturday's Wigmore Hall recital. Fewer in number than the recipients of awards of the past two years, the performers proved themselves competent, thoroughly capable, not yet quite the prodigies of the past, but with the proper potential for development. The most polished of them was the baritone Stephen Varcoe, already a familiar figure on the Loodoo concert platform in professional choirs and as an oratorio soloist. By means of expressive diction, a quietly poised attentiveness to the tie of the words on the vocal line, and a ready response to changes of mood, he makes unforgingly good use of a thinish instrument, steady and forwardly placed, but with little in the way of natural vocal bloom or ability to sing in German with unusual perspicacity of inflection, with fluent comprehension translated into musical imagination. The Debussy choice, the three songs comprising *Le printemps*, was less successful, though the presentation of each phrase as a different facet of some mysteriously beautiful mood is not to be attained without long experience. In four songs from Bizet's *Harold*, *Earth and Air*, and *Harold*, Varcoe was taken a little too far, with results just a little Hinge-and-Bracketish that one blamed less on an intelligent young singer than on the remorseless gentility of the music. The partnership with Jonathan Alder, an noticeably secure accompanist, seemed exceptionally well founded. The unmistakable gift of legato, which the first long caotahla phrase of Schubert's "Go die Leiter" showed Mr. Varcoe to possess, was the major strength of the pianist. Philip Harto's accounts of Field, Liszt and Britten—that, and the waot of a keyboard palette beyond an all-purpose efficient monochrome. In the *Benediction de Dieu dans la solitude*, the big melody tended to return each time as a series of separate, emphatic accents with limiting intensity on Lisztian rapture and romance. Mr. Martin is, however, a fleet, fleet technician in the fast-moving passagework—the buoyant brightness of Britten's early *Holiday Diary* piano suite was splendidly conveyed with movement. At the close of an already long programme, Colin Carr had the formidable task of delivering Kodaly's long and fascinating Sonata for unaccompanied cello. His playing braved the high bourne of the multiple stops, the fantastic "folk" embellishments, with energy; but the performance as a whole left the impression of being a victory over the music rather than an exultant recreation of it. The opportunity for a young player to transform such an interpretation as this, from the earnest to the carefree, is presumably just what the Gulbenkian Foundation award is all about.

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OVERSEAS NEWS

WORLD TRADE NEWS

Rhodesia's Defence Minister resigns

By Our Own Correspondent

SALISBURY, Feb. 13.

FOLLOWING widespread criticism of recent measures extending military call-up, the Rhodesian Minister of Defence and Co-ordination, Mr. Reg Cowper, resigned this week-end.

Mr. Cowper's announcement on January 28 effectively ending deferment from call-up for men under 28, extending their commitment to cycles of 42 days in the security forces and 42 days out over the next six months, and warning that re-registration of men between 38 and 50 would soon begin prior to their conscription, appealed to business and farming organisations.

The prospect that men in the 38-50 group which includes most of the executives fighting the so-called "sanctions war," would be called up brought to a head longstanding criticism of the use of manpower.

Key personnel

It has been argued that man-management should receive special consideration, and that the system should take account of the damage done to the economy by calling up, for example, key personnel such as accountants for routine military duties.

The pro-Government weekly paper, the Financial Gazette, recently called for Mr. Cowper's resignation. The powerful Association of Rhodesian Industries openly rejected the new measures, saying it was not convinced that they would result in the most effective use of manpower, a view echoed by farming bodies.

In a statement announcing his resignation—which he said had neither been sought nor suggested by the Prime Minister—Mr. Cowper noted the criticism and the adverse effect on morale produced by what he called "inaccurate and exaggerated reporting."

He could not ignore the implication that might be "standing in the way of Rhodesia's salvation in the real and economic wars."

Increasing strain

It had been a rapid rise and fall from power for Mr. Cowper, 44, who until his resignation was one of the most powerful men in Government. He replaced the present Minister of Foreign Affairs, Mr. F. K. Van der Byl, as Minister of Defence in late September, and automatically became a member of the newly-formed "War Council."

Nyerere shuffles Cabinet

DAR ES SALAM, Feb. 13.

PRESIDENT NYERERE shuffled his cabinet to-day, naming Mr. Edward Sokinke, anti-to-day Minister of Defence, as his new Prime Minister, the Government announced.

Mr. Rashidi Kawawa, Prime Minister for more than a decade, will in turn replace Mr. Sokinke as Minister of Defence. Observers noted that Mr. Kawawa has been closely associated with several pro-Communist newspapers with the Tanzanian public, including a campaign by Mr. Kawawa last year to close down privately owned retail shops.

Amin mystery

By John Worrall

NAIROBI, Feb. 13.

UGANDA sources to-day could shed no light on reports on an attempt to assassinate President Idi Amin on January 25, the sixth anniversary of his coup, as having led to widespread killings in the country. The reports spoke of a massacre of Acholi and Lango tribespeople. A phone call to President Amin's residence to-day brought a prompt denial from a spokesman.

Pravda counter-attack

BY DAVID SATTER

MOSCOW, Feb. 13.

THE COMMUNIST PARTY newspaper Pravda has answered charges of human rights violation in the Soviet Union with an attack on those "trying unsuccessfully to shake the foundations of socialism" and undermine a progress of detente.

But in an apparent admission of Soviet fears about the potential of spreading dissent in the Soviet Union and Eastern Europe, the newspaper said the very exist-

'Lifetime security' plan for U.S. steel workers

BY STEWART FLEMING

NEW YORK, Feb. 13.

PAR-REACHING changes in labour relations in the U.S. steel industry are anticipated as a result of talks beginning tomorrow between union and management representatives about a new three-year employment contract.

The wage talks follow a hotly contested election for the presidency of the United Steel Workers Union last week. Official indications suggest that Mr. Lloyd McBride, a 60-year-old official and one of the founders of the union, has won that election. To-day, however, his opponent, 38-year-old union leader from Illinois, Mr. Edward Sadowski, indicated that he intends to challenge the legality of the result.

This week-end, union leaders meeting in Washington in a Basic Steel Conference were trying to draw up the major national objectives of the union in the forthcoming collective bargaining.

Early indications are that they will try to establish a "lifetime security plan" which some observers are comparing, rather

too loosely, to the sort of job security known to Japanese workers.

Whatever the validity of this comparison, the steel workers are expected to push for guaranteed working hours to retirement for employees who have completed the required number of qualifying years service.

Management leaders do not appear to be violently opposed to such a programme, although much will depend on the terms of the "guarantee." For one thing, the industry is likely to press for modifications to the existing job security programmes for the basic steel industry's 350,000 employees at the big ten steel companies.

These programmes take the form of supplementary unemployment benefits which companies pay to laid-off workers in order to increase the federal state unemployment payments received by laid-off workers.

The new approach which the union has been talking about involves guaranteeing workers employment, rather than paying

them when unemployed. This is seen by management as having advantages, too, among which would be greater stability for planning.

If a change in the structure of the wage contract of this nature is to be effected, it may involve reducing benefits for younger steel workers. Since it is thought that many in this group supported Mr. Sadowski's challenge for the union presidency, the bargaining position which the union emerges with ever power Mr. Sadowski retains after his defeat.

Most observers are expecting the talks to be tough. While the industry's Experimental Negotiating Agreement (ENA) means that a national strike can not be called and disputes must go to binding arbitration, the agreement does not rule out strikes on local issues.

The outcome of the talks can be expected to have some impact on other industries, particularly aluminium, where workers are represented by the steel union.

£500m. French plan

BY ROBERT MAUTHNER

PARIS, Feb. 13.

GOVERNMENT aid to the ailing French steel industry could cost Fr.5bn. (more than £500m.) if a plan prepared by senior officials, and due to be presented to M. Raymond Barre, the Prime Minister on Tuesday, is adopted. The amount is considerably more than the Fr.2bn.3bn. mentioned so far, probably as the result of estimates by the French Steel Industry Federation that it would need at least Fr.5bn. of external aid if it is to repay its outstanding debts and finance new investment programmes.

In 1977 alone, according to the Steel Federation, Fr.1.5bn. will be needed to repay previous loans and Fr.1.8bn. for interest payments not covered by the insufficient cash flows of the major steel companies.

Since steel companies themselves cannot hope to raise more than about Fr.2.5bn. by traditional means, the shortfall is expected to be about Fr.4.5bn. if the funds needed for social measures such as the early retirement and retraining of workers and other jobs are taken into account.

The large-scale state aid being

considered reflects the dramatic and chronic indebtedness of the French steel industry, which owes the Government Fr.3bn. at rates little below those on the money market. Last year, the steel industry's debts broke all records, equalling its total sales.

The Government's rescue plan is expected to abolish thousands

of jobs though probably fewer than has been suggested. The French Press has been talking in terms of the abolition of 9,000 jobs in 1977 and a further 20,000 between 1978 and 1980, but the Steel Federation estimates jobs lost as the result of the restructuring of the industry will not exceed 20,000.

Maritime zone extended

PARIS, Feb. 13.

FRANCE has extended its economic maritime zone to 200 nautical miles from its coasts on the English Channel, the North Sea and the Atlantic.

The new zone is expected to involve problems such as the surveillance of the vast new expanse of water and may create tension between Britain which so far has refused to share its zone with other EEC countries, claiming exclusive rights over the first 50 nautical miles (92 kilometres) off its shores.

Union, Poland, Spain or of any other non-EEC country from fishing off the coasts of France without a special permit from the French Government.

The new zone is expected to involve problems such as the surveillance of the vast new expanse of water and may create tension between Britain which so far has refused to share its zone with other EEC countries, claiming exclusive rights over the first 50 nautical miles (92 kilometres) off its shores.

EEC technology to help Arab projects

TUNIS, Feb. 13.

THE SECOND session of the Euro-Arab dialogue between the EEC and the Arab countries ended to-day with a call for increased economic and technological co-operation.

In a final communique, the participants approved creation of a Euro-Arab centre for economic co-operation and announced that Arab countries would contribute \$15m. towards preliminary studies on projects planned for Arab countries with the help of European technology.

The representatives of the European countries, who had no decision-making power, did not comment on four Arab proposals: setting a date for a Euro-Arab meeting of the Foreign Affairs

Ministers; organisation of Euro-Arab consultations within the UN; participation of Arab countries in the European Conference of Security and Co-operation in Europe due to resume in Belgium next month; creation of an organisation for consultations on the political aspects of the dialogue.

Mr. Ismail Khellil, President of the Arab Group and Tunisian Ambassador to Brussels, said this session compared favourably with the first session of the Commission in Luxembourg last May 1976 which dealt almost solely with oil-related issues. At this second session, the Middle East conflict was discussed at greater length.



Henry Ford II

Ford hints at early retirement

By Stewart Fleming

NEW YORK, Feb. 13.

THE DIRECTORS of Ford Motor Company, the second-largest U.S. car manufacturer, are actively preparing for the resignation of the company's chairman, Mr. Henry Ford II, according to an interview with Mr. Ford in this morning's New York Times.

Mr. Ford, who will be 60 this year, says he may retire before the mandatory age of 65, and that he and the Board are discussing plans for a successor.

Mr. Ford began managing the company when he was only 27, deposing Mr. Harry Bennett and installing young new managers. The grandson of the company's founder has built a reputation as one of the leaders of American industry.

He is known to suffer from a weak heart and in the interview refers to his angina. But he makes it clear that he is healthier than his doctors expected and does not suggest illness is the sole reason for considering retirement.

Nor does he give any precise date for his retirement, although the New York Times quotes unnamed sources as suggesting a successor might be named this year.

The aim of the programme is to develop additional markets, both commercial and military, for the 707 series which began U.S. commercial jet service in 1958, it added.

MARKS AND SPENCER

Spreading the gospel overseas

BY ELINOR GOODMAN, CONSUMER AFFAIRS CORRESPONDENT

AS GOALS to Newcastle stores go, selling British-made shirts and underwear to Hong Kong takes some beating. Yet last year, Marks and Spencer exported around £1m. worth of clothing to the Far East as part of an export drive which it hopes will be earning the company £100m. in foreign currency in two years time.

At present, exports are only a very small part of the total Marks business. Marks is primarily a British retailer and will be for the foreseeable future. But the name of St. Michael is known by shoppers in countries as far apart as Iceland and Australia. There are now 30 shops in 13 different countries run by local retailers as self-contained units under the name of St. Michael, while in Afghanistan, a local trader runs what is probably the only shop in the world trading officially under the name of Marks and Spencer.

In other countries like Kenya and Southern Ireland, St. Michael goods—once the exclusive property of Marks and Spencer shops—are sold alongside manufacturers' brands.

In the financial year ending March 31, the company expects to have sold around £40m. worth of goods overseas out of total sales of around £1.0bn. The target is to increase this export figure to between £60m. and £70m. next year, building up to £100m. the year after. On that basis exports will still not be a major contributor to Marks and Spencer's overall volume, but the overseas business is expected to grow faster than the domestic trade. At present exports account for only around 2 per cent. of the company's business but by 1979, the proportion should be nearer 7 per cent.

Much of this extra business will come from shops owned by Marks in France, Belgium and Canada with Holland possibly being added to the list by 1979. (This year £16m. of the £40m. of overseas sales went through the company's own shops abroad.) But Marks has no immediate plans to break into any other new markets with its own shops. "Nor, in fact, is the capital cost of opening shops high, but it would mean an expensive investment

in management. Rather than diverting management from its British business, Marks would rather help train local staff from companies already established in local markets. By forming trading partnerships, it evades the problems of the investment barriers imposed by various countries.

Basically, Marks has three approaches to exports apart from America which are hedged about with complex tariff arrangements. All three approaches to the export market are based on the same premise which Marks has used in England when building up its relationships with its suppliers: only by working closely and continuously with another company can Marks

expect to maintain the reputation of the St. Michael brand name for quality and value for money. For such a close working relationship to exist, the trading partners have to understand the Marks philosophy—preferably not just in terms of merchandise but in terms of a broader management thinking. Local managers are trained in London, export customers visited regularly by the company's operator or takes a commission on sales.

In other countries like Nigeria, Australia and Hong Kong, St. Michael brands are sold alongside a local retailers' other lines. Duquesne of Southern Ireland, for example, sell St. Michael brands under its own brand name—inspired by St. Michael—St. Bernard, while in Denmark the Irma food chain is going into textiles by selling St. Michael clothes. In the same way, the WAFI in Germany sells St. Michael lines.

The other approach is for Marks to sell its goods to a wholesaler as it does in Panama and Norway. The weakness in this method is that Marks does not have the same knowledge of the shops in which its products are being sold as when entering into an agreement with a retailer. But the company considers it the best way of selling to markets like the Caribbean and South

of some St. Michael goods sold abroad have fallen with the value of the pound but the management says that generally foreign buyers are interested in quality rather than price.

Marks' approach to overseas trade has not always been successful. The Italian variety store chain, S. Maria, was never included of the gospel of St. Michael and there have been problems in Switzerland. No has the company escaped its problems in Japan which has hit other British retailers, in Mothercare, trying to break in the market. In other countries, too, local retailers have questioned whether Marks' philosophy is adaptable to local conditions and expressed amazement at the company's ideas.

In the past four years, Marks has whittled down the number of overseas customers from around 300 to nearer 70 but admits that there are still some clients who will never sell £1 million worth of goods a year—minimum which Marks believes is essential to selling to any country. But the company says that the export business is profitable with benefits for the home trade. Export orders mean longer product runs which can reduce unit costs. The suppliers get paid for export orders but do, of course, get the expense of marketing themselves.

Additional costs are, of course, involved. Marks is not an export side, which employs people directly, travel extensively and some lines ordered specially for foreign customers, while for many like Nigeria, the company does not do summer clothes in the year round.

But the top management are aware perhaps that with its in most major British to there is not the potential volume growth there was years ago, exports are not a priority. An indication of this is the fact they give orders priority over the new British stores, which may explain why the things you want sometimes missing from local store.

Davy signs £37m. Brazil steel deal

Financial Times Reporter

ACO MINAS GERAIS of Brazil (Acominas) and Davy Ashmore International, part of a blast furnace plant to be located at Ouro Branco in the State of Minas Gerais, capable of producing 5,200 tons of iron a day.

The value of the contract is £37m., 70 per cent. of which will be manufactured in the U.K. and 30 per cent. in Brazil. The British portion is backed by a UK credit financing arrangement by Morgan Grenfell, and underwritten by the Exports Credits Guarantee Department.

This is the first of a package of contracts to be negotiated over the next few weeks between Acominas and Davy, which are expected ultimately to reach a total of some £300m. value and of which some £150m. to £200m. will comprise U.K. exports. The equipment will be comprised about 50 per cent. of a new, totally integrated iron and steel making and rolling complex to produce 2m. tons per year of steel shapes and sections.

Boeing joint engine project

SEATTLE, Feb. 13.

BOEING said it has agreed with CFM International, a joint venture with SNECMA of France and General Electric to undertake a development and flight test programme to eventually place a CFM-56 jet engine in existing Boeing 707 aircraft.

Boeing said the programme would lead towards full certification of the engine, which has accumulated over 2,200 hours of bench tests.

The aim of the programme is to develop additional markets, both commercial and military, for the 707 series which began U.S. commercial jet service in 1958, it added.

RAF sale row

A political storm is blowing up over the sale by the RAF of 10 Belfast heavy duty freight aircraft to a foreign airline. Mr. Neville Trotter, Conservative MP for Tynemouth, is to ask Defence Secretary Mr. Fred Mulley in the Commons how much the Government got for them. "I suspect they went for a song," he said.

The aircraft, valued at over £10m. were sold for an undisclosed sum to Colonel Thomas D. Robertson, chief executive of Pao Air Lines, which provides a low cost freight service to West Africa. The aircraft were sold because of the defence cuts.

Japanese threat to Europe's industrial trucks industry

BY KENNETH GOODING, INDUSTRIAL CORRESPONDENT

EUROPEAN INDUSTRIAL truck makers need to form larger groupings if they are to resist the growing Japanese competition in their home markets, says Mr. Bob Braun, a vice-president of the U.S. truck concern about the one of them.

Declared Mr. Braun: "I think it is a good business with the prospect of a higher growth rate than the GNP of most of the countries in which it is a major industry."

Clark is looking for total industrial truck deliveries to improve steadily through this year and by 1978 climb back to the peak levels achieved in 1974, when the U.S. took 33,000 units and Europe 96,000, but not go above that level.

Mr. Braun pointed out that "Clark tends to gain market share in the up cycle after losing it on the down."

There has also been a steady change in the type of trucks demanded with the percentage share taken by electric powered trucks (against diesel) rising from 25 to 33 per cent in the last seven years. "This will continue but it will take ten years to reach the 50-50 stage," says Mr. Braun.

Contracts

Allis-Chalmers Canada has negotiated a contract to build 345,000 tons a year cement plant Robey of Lincoln, a Newell Dunlop Ecuador valued at almost \$24m. for Cementos Seivalgre. SNC Inc. of Montreal will act as project engineer-manager.

Stone-Platt Electrical's U.S. subsidiary has won a \$10m. order for the supply of air conditioning equipment for more than 400 IRT subway cars by the New York City Transit Authority. It is for retro-fitting the R-33 and R-36 cars introduced in 1963 and 1964 respectively. Ten more cars are expected to be retro-fitted with air conditioning by April 1978 and production will proceed from May 1978 at a rate of approximately 24 cars a month until the programme is completed.

Polyplus has awarded a contract worth over £200,000 to Robey of Lincoln, a Newell Dunlop Ecuador, to manufacture a limestone crusher destined for Taiwan. In addition to the crusher, the contract includes a steel plate conveyor and chain driven scraper.

Devon Candies, which manufactures orange and lemon sweets, has won export orders for £40,000 at a confectionery trade fair in Cologne and has appointed sole distributors for five other countries conservatively estimated to produce an additional £100,000 in export sales throughout the year.

Record export of Scotch

BY Kenneth Gooding

SCOTCH WHISKY exports 19 per cent. in value to £58 last year although the volume advance was just 1.7 per cent. to 91.5m. proof gallons.

And a forecast that Scotch exported in 1977 which accounts for seven per cent of the total value of other types remaining at the last year's level has come from Glasgow stockbrokers Speirs Jaffers.

The brokers point out that despite of much talk about industry being overgrown, exports in 1976 were again an all-time record with only bulk blends falling to improve.

The value of exports was 90 per cent. higher than in 1975, and the export increases announced in December should lead to a significant increase in profitability for industry as a whole.

However, the brokers say that the principal dangers to industry include "increasing overseas fiscal discrimination against Scotch whisky and re-emergence of parallel export in view of the weak U.K. market in which much price competition persists."

Total exports of blended Scotch last year were 7 per cent. in volume to 66,000 gallons and 23 per cent. in value to £57.5m. compared with 1.5m. gallons and 7.8 per cent. of £39.1m. Malt whisky

Italy's deficit double

By Paul Betts

ITALY'S TRADE deficit has doubled last year from £2,335bn. (£3,900m.) in 1976 to £4,670bn. (£7,500m.) in 1977, the statistics bureau ISTAT says here.

Last year, according to figures, Italy's import bill increased by 4.1 per cent. to £3,360bn., while Italian exports rose by 35.1 per cent. to £3,885bn. Italy's oil deficit year totalled £6,670bn.

World Economic Indicators (UNEMPLOYMENT) table with columns for country, year, and unemployment percentage.

Australia bushfires kill livestock, raze homes

WEEK-END bushfires in three Australian states have killed five people and wiped out at least 3m. sheep and 80,000 cattle.

The fires in Victoria, South Australia and Tasmania through almost half a million acres of farmland, destroying up to 100 homes and injuring 17 people.

The worst-hit state was Victoria where the fires, a regular feature of Australian summers when temperatures often rise above 100 degrees Fahrenheit, were the worst for eight years.

State Premier Rupert Hamer declared parts of Victoria a disaster area after he and Prime Minister Malcolm Fraser toured blackened countryside around Creswick, 90 miles northwest of Melbourne.

Handwritten notes and signatures at the bottom of the page.



HOME NEWS

Two forecasts clash over jobless outlook

BY MICHAEL BLANDEN

CONFLICTING views on the outlook for U.K. unemployment levels are published today by two economic forecasting institutions. The Henley Centre for Foreign and Commonwealth Affairs predicts a further sharp rise, with adult unemployment rising to 2.5m. in 1983...

Recovery expected in trade figures

BY MICHAEL BLANDEN

SIGNS of a continued recovery in Britain's export performance will be looked for today with the publication of the January trade figures, after the sharp improvement recorded in the previous month. These will be part of a series of important statistics due to be released over the coming week...

Farmland prices stabilised

By Joe Rennison

FARM LAND prices, after a rise of nearly 30 per cent. in the first half of last year, seem to have reached a plateau to the second half, according to figures in Farmland Market today. The average price for land with vacant possession fell slightly to £793 an acre in July to December, compared with £800 an acre in the previous six months...

Ford Fiesta demand means customers face month's delay

FINANCIAL TIMES REPORTER

MORE THAN 16,000 orders for the Ford Fiesta have been placed with dealers since the model went on the market less than two weeks ago. But most customers must wait at least a month, possibly three months, for deliveries, as demand far exceeds the rate of production. Ford, which says the success of the Fiesta has exceeded its forecasts, is rationing deliveries of it to dealers as with its other models.

Trucks recovery halted

BY TERRY DODSWORTH, MOTOR INDUSTRY CORRESPONDENT

THE RECOVERY gathering pace day's figures by the Society of the Commercial Vehicle Industry in the last few months of 1976 suffered a sharp reversal in January. Sales dropped by nearly 8 per cent. on the same month in the previous year, to 16,835 units. Imports were 672 vehicles, against 602 last year.

Further drop

On the monetary front, however, the mid-January money supply figures to be published on Thursday should show a further drop in the level of the sterling money stock on the wider definition (M3) as a result of large official gilt-edged sales. This was clearly indicated by last week's figures from the banking sector, and would bring the growth of money supply well within the expected level of 9 to 13 per cent. for the current financial year.

Training centre

A NEW TRAINING centre at Chesterfield, Derbyshire, will be officially opened today by Mr. Albert Booth, the Minister for Employment. The centre is the first joint venture in Britain between a local authority and a training services agency.

Electrical stores profits 'too low'

MAX WILKINSON, INDUSTRIAL STAFF

TRICAL SHOPS have been urged to make adequate profits, a survey published today. The survey was commissioned by the Radio, Electrical and Television Retailers' Association. It found that the median return on investment in the electrical goods trade was only 17.7 per cent., compared with 23.6 per cent. in other retail trades.

Uneconomic

"In current inflationary circumstances, it is difficult to see how outlets with a turnover of less than £100,000 can prove an economic proposition," says the report. The figures showed that the return on investment of the best 10 per cent. of retailers was 24.7 per cent., compared with 17.7 per cent. for the median 10 per cent. by account values.

Supermarkets face tough competition, says study

OUR CONSUMER AFFAIRS CORRESPONDENT

HIGHLY competitive nature of supermarket trading in the Greater London area has been demonstrated by a survey of two of the Co-op's superstores, carried out by Retail Outlets Research of the Manchester Business School. The survey shows that 61 per cent. of the Co-op's customers at its two superstores outside Greater London had previously shopped at other superstores, such as Sainsbury, Asda, and Aldi.

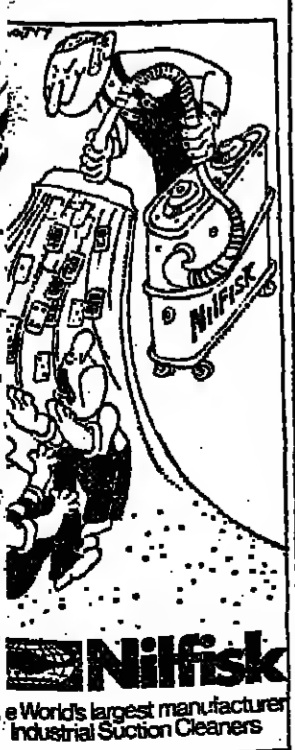
IRA issues pictures of its guns

By Our Belfast Correspondent

THE PROVISIONAL IRA yesterday issued photographs of a Belfast newspaper to back up a claim that it now possesses heavy calibre machine guns for use against armoured vehicles and helicopters. The photographs showed a Provo unit training with a 50 calibre and a .30 calibre machine gun, both of World War II vintage. The Army said that it had no record that the weapons had been used against troops, but said that about 50 rounds of ammunition suitable for use in one of the guns had been seized in a search last month.

Next time you cross the Atlantic, try the service that makes life tough for other airlines.

TWA advertisement featuring an image of a Trans World airplane and several panels describing service features: TWA service, More comfortable seats, Choice in economy, First Class, Friendly helpful crew, In-flight entertainment, and No. 1 across the Atlantic.



Nilfisk - The World's largest manufacturer of industrial suction cleaners





# The Technical Page

EDITED BY ARTHUR BENNETT AND TED SCHOETERS

## POWER

### Hydraulic drive a fuel saver

COMPANIES with major interests in the manufacture of hydraulic motors are sanguine that by the end of the century, their products will have largely displaced electric motors of small capacities throughout industry. This seemingly innocuous belief, on the face of it, would if correct have far-reaching consequences, which can be trans-

lated dramatically into a saving of 20m tonnes of coal a year in Britain alone, or the combined output of the Selby and Belvoir coal mining projects. Studies carried out in a number of companies—Thorn, Mannesmann, Sperry—and several universities, and which will be disseminated by the Institution of Mechanical Engineers, tend to

bear out the claim that, whatever the industrial application, the capital cost of the power system and of the motors will be halved by a move to hydraulics. Hence the 20m-tonne nationwide saving. It is hardly necessary to underline the impact a big move towards hydraulic drives in factories will have on the mechanical engineering industry whose products will have to be adapted, or on the electric motor and reduction gear makers, whose products will rapidly become obsolete. It will also pose a challenge to the makers of hydraulic components.

The probabilities of such a move, and the consequences, will be examined in a series of conferences organised by the Institution of Mechanical Engineers at strategic points around Britain, offering participants workshop-style conferences and discussions. The first will take place at NEL on February 22, to be followed by UMIST on March 31 and the I Mech E in London on April 26. More details of the conferences from the Institution at 1, Bird Cage Walk, Westminster, London SW1H 9J. 01-839 1211.

### Breaker to take twice the voltage

VACUUM circuit interrupters that can handle nearly twice the voltage of units in domestic service and 50 per cent more current than present equipment are being developed at General Electric Company (U.S.) Research and Development Centre to protect future high-voltage power systems against damaging short circuits.

Under a three-year, \$1.65m contract from the Electric Power Research Institute (EPRI)—the research arm of America's electric utilities—GE scientists and engineers expect to build and test four different vacuum interrupters. The best features of each then would be incorporated into a final prototype with a targeted interruption capability of 63,000 to 90,000 amperes at 12,000 to 30,000 volts. Fifteen scientists and engineers have been assigned to the EPRI project at the GE (U.S.) R and D Centre in Schenectady, New York, and at the company's Switchgear Business Department, Philadelphia, Pennsylvania, under direction of Dr. A. Harry Sbarbaugh, Jr., manager of the Centre's Plasma Physics Branch.

## SOFTWARE

### Helping would-be micro users

THE FIRST of the long-awaited products from the MicroSoft—microcomputer support subsidiary of CAP—were launched in London last week. They comprise what CAP calls the "MicroSoft workshop", its MicroAde software, and "MicroCobol".

The CAP solution to the problem of programming microcomputers for standard DP applications is, on the evidence so far presented, well ahead of any such work or solutions available even in America. This includes the work believed to have been done within IT and T, much of which is for special applications, and the development work among the main microcomputer manufacturers, most of them clustered on the San Francisco peninsula. Implementing applications software for commercial purposes—standard programs to run general business and engineering applications—is currently a time-consuming task. The programmer has few aids and has generally to write at the machine code level.

This can be restated on the lines that a simple program run on a larger system but one written in a higher level language, can be prepared in days. But the same program written for a microcomputer could take weeks. This means that it has been increasingly difficult to exploit the advantage of the low hardware cost. Software costs have grown out of all proportion as part of the total system cost.

The CAP solution is based on the development of a "cross translation" technique which allows them to make use of the extensive programming aids that come with well-developed mini-computers. In this case CAP have gone for the best selling and probably most widely used mini-computer of all, the PDP 11. It is used as a "host" system. Effectively, the programmer writes in MicroCobol as if he were writing for the PDP 11, though of course the differing machine capabilities have to be allowed for. Special software aids allow the programs as they are developed to be tested on the micro, which is specially attached for the purpose.

At present the version will only handle one microcomputer at a time, but the program written for one system will also run on another, given that the configuration is the same. Indeed, CAP claims that the MicroAde system is totally manufacturer-independent. Micro Soft workshop requires that the user has a minimal PDP 11 running on RT 11. It is unlikely that, in the long run, this approach will be restricted to that system.

The CAP package consists of three parts. The micro-independent systems software and the systems utilities—a set of tailored options from which the user can select, which enable him to turn and configure a microcomputer and peripherals into the computer system that he wants. Thirdly and lastly

come the board options, some of which are still being evaluated by CAP. Currently, they are organised to cope with the Intel 80/10 and 80/20, and the Motorola MES 6800. Being evaluated are boards from Texas, Fairchild and Signetics.

## COMPUTERS

### Cranwell gets first DEC 20

FIRST U.K. installation of the recently announced DEC system-20 computer system from Digital Equipment Co. is at the Royal Air Force College, Cranwell. It replaces the present Elliott/ICL 4120 which was installed in 1967. A major requirement for the new interactive computer is that it should be able to provide hands-on facilities to students and members of staff alike, while offering the same range of software as the present processing unit.

The College's need for a comprehensive time-sharing facility, possessing easy expansion capability in terms of main memory, backing store and general peripherals, has been met. It is also envisaged that links will be developed to a remote ICL 2900 series system. More from DEC on 0734 583555.

## COMMUNICATIONS

### Underwater connector

INTRINSICALLY safe, a live cable connector for use in all types of hazardous environments is being offered in Europe by Ferranti. The Pelcon equipment can cope with high pressure differentials and be employed at great depths under water.

Suitable for cables used to transmit analogue or digital data, or control signals, as well as relatively low-power current, the connector has 00 pins or mechanical mating forms and can have its two halves joined

simply and quickly either axially or transversely. The connector comprises two halves of a transformer which, when mated, allow the transfer of electrical energy through inductive coupling. To achieve efficient energy transmission with a coupling of reasonable size when power is being relayed, electricity from a conventional power source would be converted electronically to a higher frequency within the range 20 to 50 kHz.

Electronic units designed for conversion from ac to dc and back are available and the various designs of connectors can be uncoupled and connected underwater when carrying up to 100 Watts with perfect safety to the operator.

Generators may be specified to cope with differential pressures up to 350 kg per sq. cm. While the standard device will handle differential hydrostatic pressures up to 150 kg per sq. cm. Housings and inserts are machined from stainless steel where performance is critical. Nickel-plated naval brass would be used in less exacting situations. All active magnetic components are ferrites made to close tolerances and Neoprene is used for external seals. Internal units are potted in epoxy compounds. Further from Ferranti Off-shore Systems, Ferry Road, Edinburgh EH8 2XS. 031 332 3411.

## MATERIALS

### Ink selector for plastic containers

TO HELP packaging designers specify colours for screen-printed polyethylene containers, the Sericol Group (24 Parsons Green, London SW6 4HS), has introduced a colour swatch book. Illustrating the 14 standard colour inks available, together with the company's colour match system, the swatch is printed on BXL Polyart synthetic paper (200 gm/square metre) because the finish likely to be obtained when the inks are printed on polyethylene bottles can be faithfully simulated on it. Polyart is made by BXL Synthetic Paper Group at Clacton-on-Sea, Essex—more information from BXL (a Union Carbide Corp. subsidiary) on 01-629 8100.

## COMPONENTS

### Less from Motorola

A DRAMATIC cut has been made in the number of devices to be offered in future by Motorola—from 15,000 to 4,000 types. The company says its research has shown that these remaining "preferred products" will be quite adequate to meet customer's needs and will make life easier for them by simplifying the choosing process.

An equally pressing reason for the reduction, however, is the cost imposed on the company's distributors by having to stock such a wide product range: efficiency of service to the end user has apparently been dropping. The "old" products will not immediately disappear from the market—but they will not appear in the new catalogue. Reference to the remainder of the industry seems to show that the problem is peculiar to Motorola: the company had built up such a diversity of items over the years that it was forced to take action.

National Semiconductors for example, which has 45,000 items on its lists, says it gets over the problem by dealing through specialist distributors so that no one has to carry too much stock. Mullard offers a "stock profile" also to specialist distributors, to ensure that each gets precisely what he needs from the 10,000 items in the catalogue, although the company did rationalise its lists at the time of the Signetics deal. Another road-line semiconductor maker, Texas Instruments, has no comment to make.

ITT Semiconductors felt no need for mass cutbacks: each product is monitored for its profitability and is subject to phase-out at the appropriate moment and after directing to customers who must then make an "all-time buy" to cover their future spares needs. The relative newcomers—Intel and GIM for example—have no problems yet because their lists have hardly had time to grow beyond the "hundreds" order, and consist largely of LSI items.

### Reduces network downtime

IAL MEDIUS dial-up control, describes equipment able to achieve a significant reduction in downtime on teleprocessing networks. It is backed by the data communications division of International Aeradio.

The equipment enables the central site controller of a dedicated network (leased lines connecting terminals to a computer) to rectify and identify failures occurring in the network. He can restore a connection almost immediately by switching standby equipment into operation at a remote location without local manual intervention. In other words, the operator, who may not be a skilled electronics technician, does not have to change plugs or switches at the terminal.

The controller can also perform remote site diagnostic switching operations to enable

the exact location of the fault (in line, terminal, modem, etc.), to be determined. This allows him to order the correct repair procedures and personnel into action, without alerting other organisations or authorities whose help is not required—but who would still charge for the call-out.

All these facilities operate independently of the main dedicated data path. The apparatus, which has British Post Office approval, operates via the lowest cost public telephone network, which is used only when a control demand arises. Operating costs are limited in the standard PO charges for dialled calls, and in normal circumstances will rarely exceed 20 seconds of connection time.

IAL says that by eliminating the need for integrated diagnostics in modems, the original capital costs of a data communications network can be reduced with the additional benefit of increased mean time between failure through the use of simplified units. The equipment, which has been designed to meet European FIT requirements, costs £550 for

## PHOTOGRAPH

### Passport shots four at a time

PRODUCTION of passport photographs in the local commercial photographer's studio is both simplified and speeded up by a camera introduced by Shacknag last month.

Known as the "Two by Two," the camera has a Polaroid 5 x 4 back that can rotate through 180 degrees and a twin lens system. The instrument is loaded with a single sheet of either monochrome or colour film and after from Mineral Lenses, Chesham, the first side-by-side simul-

taneous pair of pictures is taken the back is rotated to expose the other pair on the other half of the film. The photographer can change film to suit the needs of each customer in turn—colour has been accepted for U.K. passports since 1974.

The customer of course does not have to wait for prints: black-and-white pictures are available in 30 seconds, colour in 60.

Acrylic moulded lenses (120mm) are mounted in the cast aluminium alloy body and there is a self-locking single-speed twin shutter synchronised for electronic flash. The fixed-focus distance is 42 inches. More from Mineral Lenses, Chesham, Bucks HP5 1NU (02465 4451).

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## DRAFTING

### Lettering four times as fast

BUILT LIKE a typewriter, Vartityper 1360 is an engineer lettering machine for print characters from 1.6 to 3.8 mm high on large drawings. It has a 23 inch writing line but the carriage is open ended so is practically no limit to paper size.

The machine offers a speed four times faster than in lettering, and any typist quickly become proficient operating its standard touch keyboard. This allows draughtsmen in concentration on productive drafting, knowing that relatively skilled personnel can add legions of high quality to match. Type faces and styles quickly interchangeable. Mechanical symbols are available. Vertical and horizontal space are variable to accommodate different requirements. Mechanically controlled ribbon and a metal trans-carbon film ribbon seal ensures uniformly sharp, hi-contrast lettering for a quality reproduction by conventional method—no offset or microfilm. Vartityper lettering machines print equally well on conventional trace paper and cloth, and most synthetic materials including 0.1 inch wide film. Addressograph Mulligan P018, 17, Maylands Avenue, Hemel Hempstead, Herts E1 7ET. Tel. 01836 2205.



## CONTRACTS AND TENDERS

### ANNOUNCEMENT

Self-Management Community of Interests for Arterial and Regional Roads of SAP Kosovo—Prishtina, 14 Lenjina Street IN THE NEAR FUTURE WILL BE STARTED THE CONSTRUCTION OF THE ARTERIAL ROAD NO 9 PRISTINA—LESKOVAC ON THE EAST PART PRISTINA—MUTIVODE—PETRILJA IN THE TOTAL LENGTH OF 42.2 km. The construction includes: —Earth works —Drainage structures —Construction of the pavement with surface dressing to the road section Makovac-Mutivode-Petrilja (40.5 km) and asphalt pavement on the road section through Prishtina (1.7 km) as well as —The construction of bridges (3 bridges in the total length of 109 m).

The candidates wishing to participate in prequalification should be from member countries of the International Bank for Reconstruction and Development and may ask the Investor to be prequalified for one or more construction sections. We invite the interested enterprises to take part in pre qualifications and submit references with a short report of former experience on similar jobs as well as of their financial state. The bids should be submitted, not later than 30 days from the date of issue of this announcement, to the Investor: SELF-MANAGEMENT COMMUNITY OF INTEREST FOR ARTERIAL AND REGIONAL ROAD OF SAP KOSOVO—PRISTINA, 14 LENJINOVA STR., YUGO SLAVIA. The Investor shall invite enterprises selected as capable to submit their offers for the execution of works. The Contractors documentation required for preparing offer will be available for inspection in the course of March, 1977.

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- \* Data processing
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- \* Money and commodity handling
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معلومات الاصل



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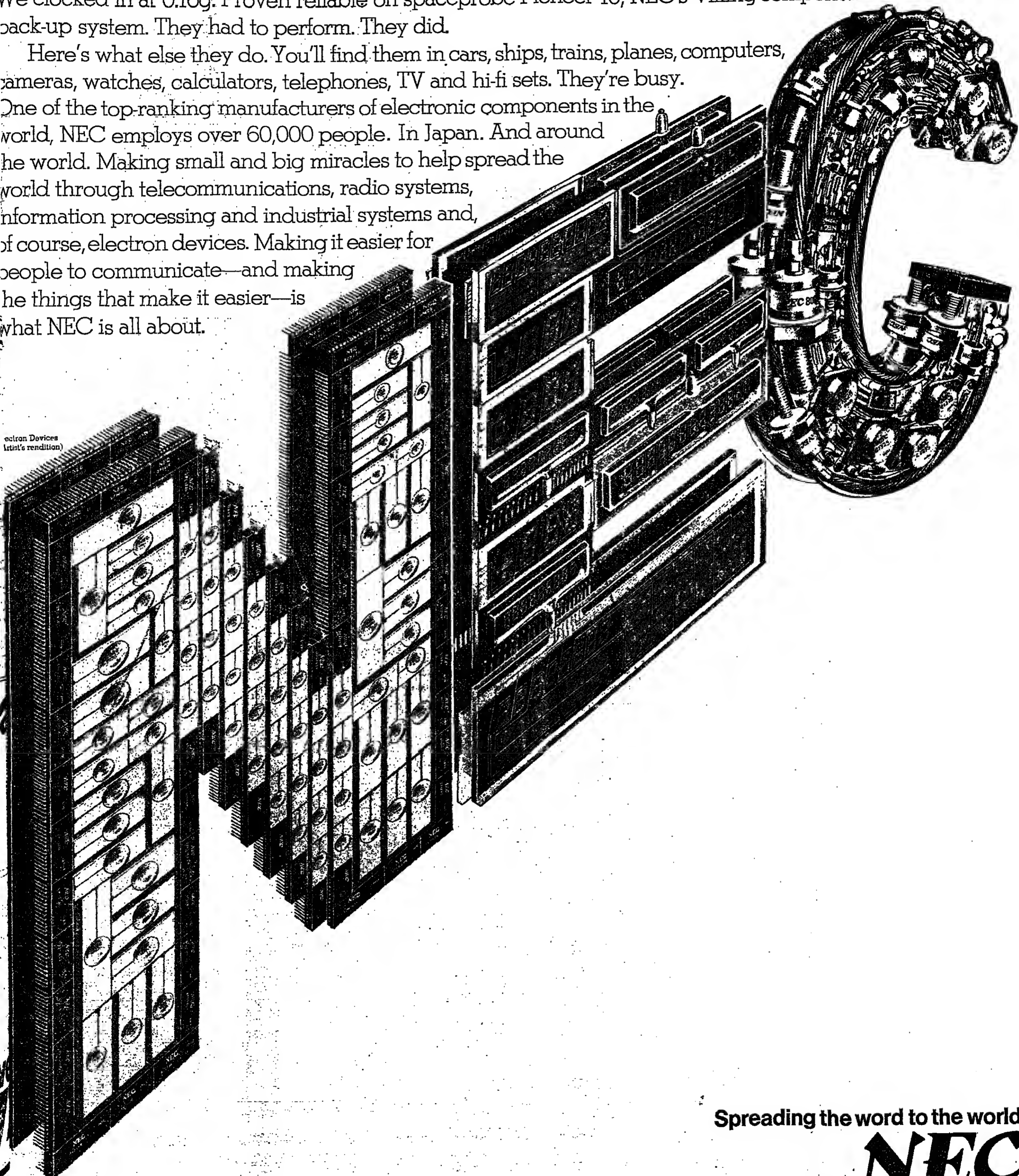
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# The Executive's and Office World

EDITED BY JOHN ELLIOTT

Small computers can benefit medium-sized companies, but dangers exist which can lead to loss of information and other damaging effects. Max Wilkinson reports

## Attitudes to office computer

THE NEWEST small office computers, which will soon be standard equipment for medium-sized businesses, carry with all their advantages, a number of serious dangers. As information such as accounts, customer lists, discounts and price lists, is concentrated into magnetic tape or disc, the potential risk from fire or damage becomes more serious.

Suppose, for example, an impatient or even a malicious clerk loses an important customer's file or ledger card. The suits could certainly be embarrassing, especially in a business where speed is important, if they would not be totally disastrous. The damage could be repaired.

But if the same clerk were to take one magnetic disc, the company could lose, for example, its complete customer accounts and discount key. One large disc can hold up to 10m. words of information, and it can be broken quite easily.



An example of one of the newest types of small office computer is this Adler TA 1000.

So ideally all information typed on discs should be duplicated on paper. But even then could take some time to feed a details back into the computer. Meanwhile the firm's sales could almost come to a standstill because it is unlikely that there would be either the staff or the manpower available to continue the accounting work without a computer.

There is an obvious problem. Every magnetic record is duplicated or "security copied." The duplicate must be regularly updated, at least once a day, and the duplicate should be kept in a separate building, preferably in a fire-proof strong room.

### Security

The need for "security copying" is now generally recognized among suppliers and users, but some firms still do not appreciate the need, or are likely, fail to enforce the discipline needed, for making sure their records are completely secure.

Most of the manufacturers in the market make Burroughs, IBM, Kienzle, Logarithm copying either difficult or impossible. However, as there has been a tendency for small firms to install visible overhead card computers over the last 16 years the security issue has become more or less standard in the medium sized machines. It is also likely that many firms which have opted for the

simplest electronic machines like the Adler TA 10 and the Olivetti A5 will move into the more sophisticated market. The range of prices is from £2,000 to £3,000, range are little more than electric typewriters but information are stored on tapes, but customers' accounts are filed in a visible form to the normal way.

The introduction of the "floppy disc" in the last 18 months or so is quickly changing this pattern. The disc's advantage over tape is that the computer can move the pick-up head to any "groove" within about a fifth of a second. It can therefore pick out customers' accounts or other information in any order it chooses.

This enables customers' accounts to be printed out alphabetically for the ledger. They can then be re-sorted instantly for printing out the day's business, printed in numerical order, or analysed according to the size of business, credit rating and length of outstanding debts.

Even minor inefficiencies can lead to a loss of business and bring blame on the computer. For example, a customer ordering a standard spare part for an electric cooker recently was told there would be a 10 to 14 days' delay "because it had to be processed by the computer." Since the time taken to key in and process the order would be

measured in seconds, the office organisation appears to be seriously awry.

Alternatively, the computer may not have been the right one for the job demanded of it. Perhaps this is the greatest danger of all, for if an office manager buys an inadequate system, it may take him up to a year to find out what is wrong and to install and programme a better machine.

One large national company, for example, installed a series of small accounting machines using magnetic cards to make up sales invoices. It found the machines slower than expected in dealing with the complicated product range and discount structure. As a result, the firm got two months behind with its invoicing and was giving, in effect, a 2m. interest free loan to its customers.

Another worry is the possibility of breakdown. In the relatively few applications where a firm must have continuous operation in "real time," for example the Stock Exchange, newspapers or commodity brokers, the answer is to have two computers with an automatic switch over if one should go wrong. Most other companies can rely on rapid service.

The risk of a major breakdown with machines from the better manufacturers is now fairly small because service engineers need only to exchange the electronic panel which is giving trouble.

### Inefficiencies

Mr. Vic Marriott, sales manager for Adler Business Systems, which markets the TA 1000 said: "We can usually send a service engineer round within a matter of hours. I even had a complaint from one customer

because we took three hours to service the machine instead of the usual two. Customers have become so used to rapid service that we cannot afford to let the standard slip."

The need for advice on office procedures to cope with the computer age will increase because in the next few years many small firms will be buying quite sophisticated equipment. In real terms the cost of accounting machines has been falling quite fast. Only five years ago a mechanical accounting machine with 10 registers cost about £3,000.

### Sophisticated

Now for the same nominal price, companies can buy much more sophisticated equipment, while in the £8,000 to £15,000 range they can buy something capable of a completely new range of tasks in addition to routine functions.

But in addition to the security aspects, managers must also consider the effects on the people who operate the machines. Reed Corrugated Cases is one example of a company which was recently forced to buy office computers to cope with the increasing complexity of pensions and taxation. The company bought three Adler TA 1000s, and after two and a-half years is still finding new jobs for them to do.

Mr. Stan Johnson, accountant for the firm's Croydon branch, said the first difficulty was in getting the operator to accept them. "They were frightened at first, but after a time they seemed to enjoy working on the machines."

A greater difficulty was that the operators did not have enough to occupy them during the day. "We could have lost about three out of 12 jobs, but we decided there would be no redundancies," he said.

### Access

The new service provides access to the U.S. network operated by Tymnet Inc. This links a number of databases (in effect, computerised libraries) containing a wealth of technical and scientific information. Access from the U.K. will be through the London facilities of Tymshare, a specialised computer bureau which is part of the same group as Tymnet.

Likely British users include the chemical industry, oil exploration companies, technical designers and medical bodies, and universities and research organisations. They will be able to secure information on a wide range of subjects, from pollution to patents, engineering to economics.

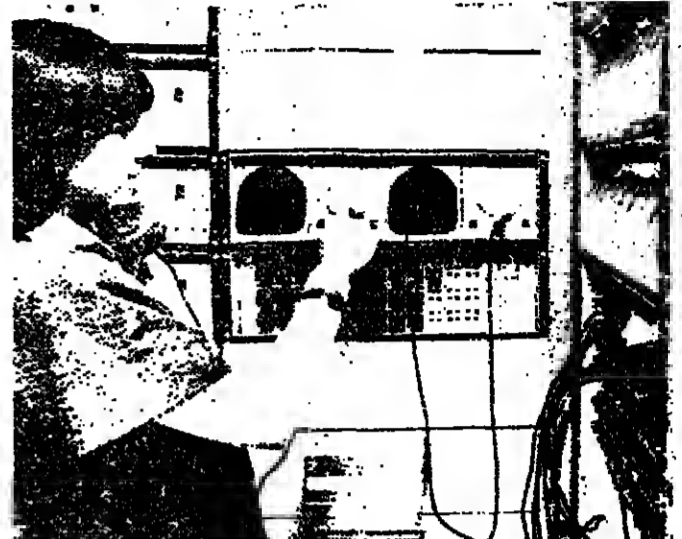
Typical uses, according to the Post Office, would be for a pharmaceutical company to seek information on the biological effects of drugs, or a manufacturing company wanting information about international patents.

More important than the choice of a U.S.-owned bureau as the access point to the

## COMMUNICATIONS

# Post Office establishes another link with U.S.

BY CHRISTOPHER LORENZ



Communications equipment linking Tymshare's London office with the U.S.

A MAJOR innovation in computer communications to-day becomes available to organisations all over Britain. At the touch of a few buttons, customers of the Post Office's public Datel service (for domestic data) will be able to gain access to a large number of databanks in the U.S.

The P.O. has won praise from prospective users of the new service, which is intended to run for an initial one-year trial period; after that, more hook-ups of this sort with the U.S. may be approved. But to many British providers of computer services, the new link serves to underline how far they have fallen behind their U.S. competitors in the fastest-growing sector of the bureau business: networking (otherwise known as remote computing).

But the providers hold the Post Office itself largely to blame for their backwardness, and for the lack of any real prospect of catching up in the next few years. The whole issue also highlights the way in which bureaux generally seem to be the only sector of the computer industry which is not in line for support from the Government or the National Enterprise Board.

### Access

The new service provides access to the U.S. network operated by Tymnet Inc. This links a number of databases (in effect, computerised libraries) containing a wealth of technical and scientific information. Access from the U.K. will be through the London facilities of Tymshare, a specialised computer bureau which is part of the same group as Tymnet.

Likely British users include the chemical industry, oil exploration companies, technical designers and medical bodies, and universities and research organisations. They will be able to secure information on a wide range of subjects, from pollution to patents, engineering to economics.

Typical uses, according to the Post Office, would be for a pharmaceutical company to seek information on the biological effects of drugs, or a manufacturing company wanting information about international patents.

More important than the choice of a U.S.-owned bureau as the access point to the

### Strategy

Both the Government and the National Enterprise Board now seem to grasp the closely related nature of the computer industry's various parts, and the need for a comprehensive growth strategy. Minicomputers, peripherals, components and even software have now been included in the net, the latter by this month's announcement of a new NEB subsidiary to promote exports.

Bureaux account for two-thirds of the service sector's £260m. turnover, but they are still out in the cold as far as government policy is concerned. As the data processing factories of the future, they deserve encouragement. In their area of greatest need, remote processing, no Government or NEB strategy could be effective without the full collaboration of the Post Office. Even then, it would be difficult to reconcile the PO's monopoly position with the best interests of bureau exports.

### Problems

One of the main problems in Europe has been to agree on common technical standards, so that national networks can talk to each other. But equally difficult, for those in the services industry, have been the

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## Information sources

A COMPREHENSIVE guide has just been published giving a host of sources of business information. Running to 188 pages, the book aims to be a basic, annotated pointer to business books and reference sources in many different countries.

Called Business Information Sources, the volume is divided into two sections, the first dealing with various types of business reference sources and the second concentrating on literature relating to business management.

Then, the earlier chapters are on such subjects as methods of locating facts; locating information on companies, organisations and individuals; industry statistics; and investment sources. The latter chapters concentrate on subjects like corporate finance and banking; management science and statistical methods; marketing; insurance and real estate; and accounting control and taxation.

Business Information Sources, by Lorna M. Daniels, The Center for Business Information, 7 Rue Buffon, Paris, France. Price \$24.95.

## Business courses

Economic Revival and Industrial Innovation, Royal Garden Hotel, Kensington, W.8. March 16. Fee: £40, including lunch and pre-prints of papers. Further details from The Secretary, Joint Conference Committee, IPI, Whiteley Building, 168, Queensway, London W.3.

Distribution in Europe, Stratford upon Avon Hilton Hotel, March 9-10. Fee: £90, plus VAT. Further details from The Conference Department, British Institute of Management, Foundation, Management House, Parker Street, London WC2B 8PT.

Design Liability in Construction Industry in 1977, Royal Lancaster Hotel, March 16-17. Details from Over IBC, Norwich House, Norwich Street, London EC4.

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THE FINANCIAL TIMES

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U.K. manufacturers fear a new wave of TV tube imports. Max Wilkinson reports

Hitachi puts a foot in Europe's back door

JUST A year after Thorn was forced to close its £11m television tube factory in Skelmersdale, Lancashire, work is starting on a new plant to produce Japanese tubes in Finland not least for export to Britain.

Japanese import. On the other hand, Hitachi's new Finnish tube, it is claimed, can be fitted without much difficulty to all the sets designed to accept RCA tubes, and will therefore be able to compete directly in Europe.

In Britain, the major prize for Valco would be Thorn, which is still buying RCA tubes from the U.S., although it has not yet switched the majority of its production to the "in line" type.

At present the total European market for colour televisions stands at about 7.5m units a year, rather fewer than the expanding markets of the Middle East. Negotiations are now well advanced with the Kuwaiti and Saudi Arabian governments on possible sites.

On the other hand, Salora's television set-making plant in Salo is comparatively labor-intensive with 2,000 employees and an efficiency which is probably rather below that of the best plants in Britain.

phase will be 26 inch, the size preferred in European markets. The factory is intended to save some £5m a year on the balance of payments and will have a turnover of £58m in the first phase. It will be highly automated with about 30 industrial robots and only 480 employees, mostly engaged in quality control.

Survival of the fittest

MR. EDMUND DELL, Secretary for Trade, in a speech delivered on Saturday attempted to dispel some of the illusions which still exist about Britain's place in the world economy.

expressed in a new UN Charter whereby constant large surpluses would be, in international trading terms, a form of aggression. But Mr. Dell is not optimistic.

He notes that Germany and Japan had not been persuaded to cease adding their own surpluses to the difficulties caused by the oil surpluses. The U.K. intended to maintain a substantial surplus for many years once North Sea oil was in full flow.

There is a danger that Mr. Dell's remarks will be construed as a call for even more nationalistic policies, but he emphasises that free trade is a British interest provided reasonable rules of conduct operate.

To retreat into import controls would be to start a battle we could not win. We could never hope to maintain controls for the period of years which would be necessary, according to the advocates of this policy, to regenerate our industry.

Strong economy The lesson which Mr. Dell draws from this is that the only way to promote British interests is through a strong economy and a competitive industry.

Larger share For instance, the negotiations now in progress between the U.S. and Britain over civil aviation he describes as "a battle between two nationalisms."

Mr. Dell argued that the Nixon measures of August 1971 represented a return to nationalism and a blow to the fabric of inter-dependence which had been constructed since the war.

mercantilism is not in the sense that free trade is abandoned, but in the way in which a trading nation makes a careful calculation of its interests and adopts policies appropriate to those interests.

National solvency, rather than indebtedness, provides the secure basis which might actually persuade businessmen to invest.

In theory, it should be possible to reconcile self-interest with the desire to foster inter-dependence in the interests of peace and prosperity. This would be the principle of balance, perhaps

growth is more likely to be in the vigour of industrialists, the co-operation of labour forces, than in the devices of government. O'Connell hopes that his colleagues will take note.

IT IS a tribute to the power of a new U.S. Administration that there has already been some movement in two of the most troublesome parts of the world—Cyprus and the Middle East—even before U.S. diplomacy has set under way.

unhappy with the present situation, and therefore ready at least to consider a settlement. The Turks, for example, have found themselves deprived of U.S. arms as a result of their invasion, and the Turkish part has under way.

U.S. interest One does not wish to take any credit away from Dr. Waldheim; nor about the usefulness of the UN as an umbrella under which negotiations can take place be underestimated.

As for the Middle East, it was Dr. Kissinger himself who remarked shortly before he left office that the prospects for a negotiated solution had never been so favourable.

Only the U.S. has the power to influence both sides in the disputes and the U.S. is the only outside power which can bring settlements about.

So much, of course, is theory rather than practice. A great deal in the way of persuasion remains to be done. But it is a long time since the situation in either Cyprus or the Middle East looked so promising and a long time since there has been a U.S. Administration capable of taking advantage. The visits of Messrs. Vance and Chirford have suggested this, but it is the over a longish period. In Cyprus there are reasons for each of the parties to the dispute to be

EUROPEAN COLOUR TV SETS AND TUBES 1976

Table with 4 columns: Country, Production (000's of sets), Market (000's of sets), Production (000's of tubes), Market (000's of tubes). Rows include Austria, Belgium, Denmark, France, Italy, Netherlands, Spain, Switzerland, U.K., West Germany, Scandinavia, and Totals.



Mr. Jouko Nordell, president of Salora.

It is being wooed strongly by Mullard the Philips subsidiary now the only U.K. tube manufacturer with tacit support from the British Government, which would like the major U.K. manufacturer to buy from a home supplier.

The determination of Salora and Hitachi to step up exports to Europe is underlined by the fact that Valco will produce large numbers of Japanese designed tubes in 26 inches and 22 inches, the larger sizes which are not currently available from Japan.

Salora, for example, exports nearly 60 per cent of its production, a far higher proportion than British manufacturers whose exports have generally been no more than about 10 per cent.

Compatible tubes

Hitachi has developed a new type of the modern 110 degree "in line" tubes which will be compatible with one of the two main "in line" types used in Europe, the RCA tube.

Next month Salora's top management will be visiting Britain to set up the company's first direct retailing operation in the U.K. They will also be exploring the market for tubes and seeking to persuade Thorn to open negotiations with them.

The crucial commercial difference is that the "in line" tubes are not interchangeable in the same way as the older models. Set makers who have designed for an RCA or the Philips 20 AX tube cannot therefore switch easily to a

1.5m., and could be stretched to around 2m. The difference in approach between the two Governments doubtless has much to do with the deeply entrenched philosophy of "export or die" in a country of only 4.7m. people at the edge of Europe.

Salora, for example, exports nearly 60 per cent of its production, a far higher proportion than British manufacturers whose exports have generally been no more than about 10 per cent.

From the start, Salora realised that it could not afford to undertake a project of such high risk on its own so that major Government involvement was inevitable. An established tube maker was also needed to provide the technology.

In anticipation of Mr. Carter

MEN AND MATTERS

Cashing in on Sunday

While the concept of a completely cashless society remains an ideal for many people, it is never-the-less convenient, not to say embarrassing, to use up penniles on a Sunday morning.

was the only time in the week he could get to the bank without being pinched by a traffic warden as well as having to lose time from his business. And, he added, if more people were prepared to work an additional two hours a week, the country would not be in the mess it is.

Horse sense or nonsense?

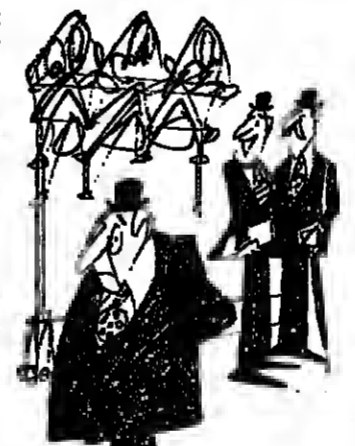
Ireland's racing fraternity—more or less the Republic's total population it often seems—is now pondering a fierce bloodroom battle that threatens to change the face of the Irish bloodstock business.

proposals for the formation of a single bloodstock company. While retaining both names, the new company would, he argued, not only offer a unified sales and marketing service for Irish breeders but would also guarantee profitability. At present, both Goffs and Ballbridge run at a loss. Little money could change hands, but it was clear that Goffs would be assuming control of its smaller rival.

Stay home

More reports of "beware" type signs: Off-course ramblers in one part of Hertfordshire are advised "If bitten by an sdder telephone hospital Watford 25611"; and a Derbyshire notice, spotted some years ago, ran "Beware of the Bull. Survivors will be prosecuted."

the takeover row are complex because of the historical tensions that beset Ireland's horse world. Until 1973 Goffs held the RDS licence for bloodstock sales and enjoyed a lucrative monopoly. Perhaps because that disfavoured the many small breeders, Goffs' licence was revoked overnight and Ballbridge Sales was formed in 1975. For tax reasons, the RDS being a charity, it is an independent company but guaranteed by the society.



"He's just realised that for the rest of his life he'll be known as a 'Lavender Lord'."

On strictly financial grounds, merging the two seems sound sense. Even though the two rivals last year grabbed back a sizeable share of the business that had been going to British sales, ending up with a combined 31 per cent of U.K.-Irish trade as against 19 per cent, before, heavy overheads and continuing tough competition from the giant Tattersalls make a merger attractive. On the other hand, both companies are separately headed toward small trading profits this year and many Irish breeders would hate to see a new monopoly.

The chances are that Goffs' bid will fail after a storm of protest in racing circles that seems certain to pressure the RDS into backing Ballbridge against Goffs. But the speculation is that Tattersalls could jump in to take Ballbridge off the RDS's hands and give Goffs a real run for their money.

Observer

Advertisement for Prime Computer UK, featuring a cartoon character and the text 'Prime can help the student'.

Observer

What matters now is how far the U.S. maintains a top-level interest. Neither the Cyprus nor the Middle East questions are necessarily insoluble, but equally neither will be solved without sustained U.S. pressure over a longish period. In Cyprus there are reasons for each of the parties to the dispute to be

logical move. The customers seemed very pleased about the whole exercise. As one man explained—

identically—presented; detailed

Observer

Observer

Observer



# FINANCIAL TIMES SURVEY

Monday February 14 1977

# NIGERIA

If the present military leaders have their way, Nigeria will have a democratically elected government as a nineteenth anniversary present in 1979. But there are potential minefields on the way.

Scene  
set  
for  
change

by Bridget Bloom,  
Africa Correspondent

It is accidental that this survey appears on the day that Nigeria is officially mourning the death of its former head of state, General Murtala Muhammed, who was shot on January 13 last year in an abortive military coup. But it is perhaps fitting to begin this analysis of Africa's most populous and potentially richest and most powerful state, with that event. For through General Muhammed had been in power for only six months, and had himself become head of state as a result of a successful and bloodless military coup, many Nigerians have come to see his death as a political watershed. That watershed may not be as significant as the Nigeria intra civil war, which ended seven years ago and which has, since remarkably given the degree of bitterness at the time, now receded into history, with most, if not all, of its scars being healed. But it is certainly potentially important as the original assumption of power by the military in January 1966, just over 11 years ago. The main reason perhaps is that General Muhammed's death, at the hands of junior to middle ranking officers with primarily personal grievances, was once more raised the stark issue of whether the army is capable of giving Nigeria the government it so much needs if it is to use its oil wealth for the betterment of its 70m people. The assassination of General Muhammed, though it was not followed by the intended full-scale coup, showed how the policies of even the best intentioned government could fall prey to the whims of individual disgruntled soldiers. Inevitably,

perhaps, it has underlined for Nigerians not only the inherent unpredictability of military rule but also the potential threat to any future civilian government which the military and themselves may install. This is not to say that Nigerians doubt the intentions of the present Government, led since General Muhammed's death, by General Olusegun Obasanjo, to fulfil its programme, the central plank of which is a promise to return Nigeria to a democratically elected civilian Government by October, 1979.

### Coalition

The Government's programme, since followed to the letter by General Obasanjo, reflects the nature of the essentially coalition regimes which took power on the overthrow of General Gowon in July, 1975. The Government then, and now, was essentially a coalition of older, more established military figures, like General Mubammed himself, and General Obasanjo, and of younger officers who, so the investigators of General Gowon's removal from office. On the one hand, was the effort to clean out Nigeria's "Augean Stables" and on the other, a declared intention to implement a political programme which was very similar to that announced by General Gowon after the civil war but which had remained largely unimplemented.

It began with determined action to correct the obvious excesses of the Gowon regime, which was accused of lacking a sense of direction, and of allowing the country to drift, as well as allowing and even encouraging corruption in high places. Thus the military Governors of the 12 states, accused of treating their states as private fiefdoms, were summarily removed and replaced by younger men enjoined to ensure public and personal probity. There was a determined and largely successful effort to cure port congestion, during which the notorious "cement scandal" was unearthed, and probes were ordered into the affairs of senior military men, some of whom lost their jobs—though by far the most dramatic purges occurred in the civil service where within a few months, 10,000 people, ranging from messengers to permanent secretaries, were sacked. Officially they were accused of inefficiency, or corruption, although the purge was also motivated by the younger officers' distrust of civil service power, which in a decade of military rule and the absence of politicians had greatly increased. The purges and the anti-corruption drive have undoubtedly had some beneficial effects, although not even the government would claim that corruption has been eliminated, and there are still suggestions that it persists even in high places. And, though the government in-

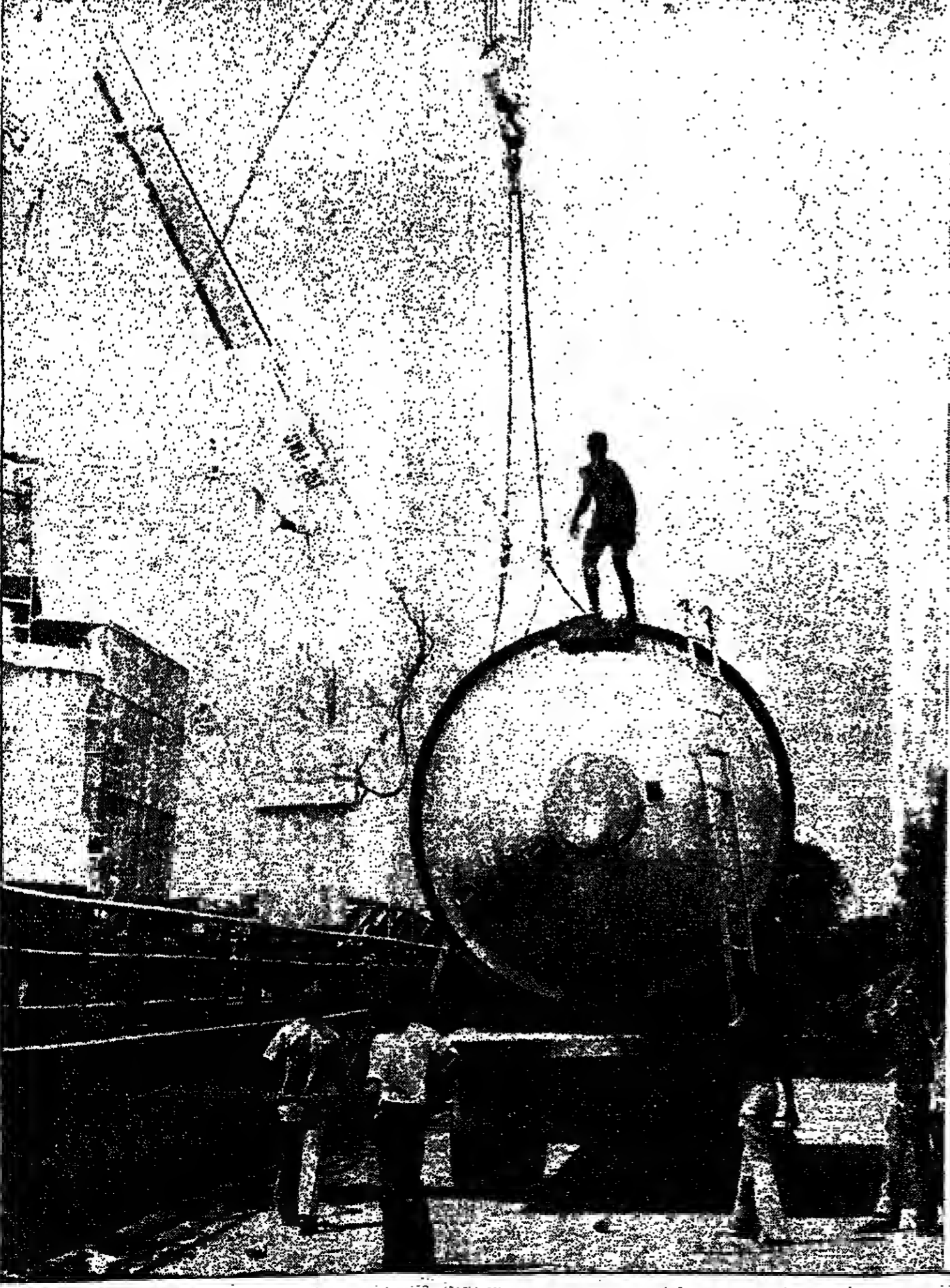
sisted that it was not intent on victimisation, there can be no doubt that the morale of the civil service has suffered. (An ironic side-effect of the purges has been to undermine the long-held belief among Nigerians that the best jobs are government jobs. Increasingly the booming private sector is proving more attractive, further exacerbating the desperate need for qualified manpower in the public sector.) But the main thrust of the Muhammed and subsequently the Obasanjo government in the political arena has been the implementation of its promise to return the country to civilian rule. This programme harked back to the "Nine Points" enunciated by General Gowon in October 1970; though there are variations, the main difference has been the speed with which the new government acted. Despite the trauma of Gen. Muhammed's death, which affected decision making for several months, the programme

public accountability. But until the constituent assembly has been lifted on politics the question of how the constitution might be work must be largely academic. Details apart, however, perhaps the greatest worry among thinking Nigerians is that the time allowed for political organisation—no more than 12 months—may be too short, and that the handover may be too abrupt, increasing the danger that the military, either just before or after the bandover, may decide. Just as the presence of the army overhangs the political future of Nigeria, so it has a major impact on the economy. If only because, with an estimated force of 250,000 men, defence spending is the largest single item in the recurrent budget. Army salaries alone account for one twelfth of total federal government spending this year, and though the top echelons of the army would dearly like to carry out General Muhammed's original plans for demobilisation it is clear (given the prime grievance of Muhammed's assassination was their fear of demobilisation) that they are not. In the economic field, too, the government's policies, as initiated by Muhammed and carried through by General Obasanjo, have been largely corrective. While following its predecessors' strategy of pushing ahead with development, it has had to take vigorous action to put the country's finances on a stable

footing. In the immediate post-war years, Nigeria adopted almost an over-cautious attitude to its new found oil wealth, but by the time it fell, the Gowon government had set in train a rate of expenditure which could possibly be maintained in the face of spiralling inflation and the levelling out of oil revenues. In last April's budget, an attempt was made to peg government spending, partly to curb inflation, and partly to balance the budget. It seems to have had only limited success, though its targets were certainly over ambitious. However, this apparently new direction is primarily a natural development of the increasing tensions in Southern Africa, which inevitably draw in African countries as important as Nigeria. Nigeria's major foreign policy preoccupations are still with its immediate neighbours in West Africa, where it has, for example, played a major role in the nascent West African economic community, Ecowas. Its soured relations with Britain had a specific cause, stemming from complaints of and sensitivity about British diplomatic action at the time of General Muhammed's death. Happily, Anglo Nigerian relations are now back on an even keel, centring round the increasingly important trade relations between the two countries. Certainly for the immediate future, Nigeria is likely to be preoccupied with the immense challenge of its own domestic problems. Only if it manages to cope with those will it find itself able to play a major role in the African or international scene.

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# NIGERIA II

Although one of the richest countries in Africa, economic pressures in Nigeria are so severe that the Government is considering borrowing abroad, and is preparing for the strong possibility of deficits in its balance of payments.

## The economy

THE NIGERIAN Government has always asserted that one of its principal tasks has been to clean up the "Augean Stables" left by the Gowon regime. Probably no part of the Government's programme is more important and more difficult than correcting the trends of fast expanding government expenditure and rapid inflation which were the direct result of the previous government's policies. But it is finding that these are not trends which can be reversed overnight.

Normally restrained commentators have described the economic and fiscal policies followed by the Gowon Government between the winter of 1973-74 and its fall a year and a half later as a "departure from economic sanity." During that period Nigeria was committed to a level of Government expenditure which could only have been maintained, taking into account inflation, by rapidly rising oil revenues.

The Government's policy and the astonishing assumptions about inflation and levels of reserves on which it was based were exemplified in the now defunct first version of the Third National Development Plan, which proclaimed, at a time when Nigeria's oil revenues were dropping, that finance was "no longer a constraint on development." In both its recurrent and development spending the Gowon Government virtually ignored the effect that its fiscal and monetary policies were likely to have on a restricted economy, and the effect the resulting inflation would have on the Government's own ability to fund its projected spending.

The first year and a half after the oil price rise were heady ones. Government revenues rose from N1.35bn. in 1972/73 to an estimated N3.3bn. in 1975/76. Of that second figure all but N584m. was revenue from oil. By 1974 the oil sector accounted for 41 per cent. of GDP, 93 per cent. of export earnings. (Nigeria's agricultural exports, formerly dominant, had dwindled almost to insignificance) and 82 per cent. of total Government revenues. The balance of payments surplus that year was a record N2.8bn., compared with only N.53m. the previous year, and reserves rose by more than N.3bn., equal to two years' imports.

BASIC STATISTICS	
Area	356,669 sq. miles
Population	70m. (est.)
GDP (1974)	N14bn.
Trade (1975)	
Imports	N3.7bn.
Exports	N5.0bn.
Imports from U.K.	£512m.
Exports to U.K.	£316m.
Trade (1976 to end Nov.)	
Imports from U.K.	£596m.
Exports to U.K.	£298m.
Currency: Naira	£1 = N1.176

The strain on the economy became acute in 1975 as the balance of payments surplus was monetised (the money supply increased by 74 per cent. in 1975 compared with 1974). Prices that year rose by 43 per cent. according to official sources (some independent estimates have put the rise at nearly twice that amount). As Government expenditure increased, the gap between effective supply and demand widened; exacerbated by the congestion in the ports, the inadequacies of the supply system and world inflation.

The Government's own ordering programme was to a large extent responsible for the congestion, but probably the most important factor causing inflation was the Government's decision in January 1975 to give public sector workers pay awards averaging 60 per cent. backdated tax-free for ten months, following a report by the Udoji commission into public sector pay and conditions. The trade unions demanded and won similar increases in the private sector.

Yet in the same year oil production was dropping, partly because of a Government desire to conserve resources, but mainly because of a drop in demand. In May 1975 output reached a low of 1.5m. barrels per day, compared with the record output of 2.3m. b/d the previous May. Although the year's average production was 1.75m. b/d, that was 20 per cent. below the figure for 1974 and with the rapid rise in imports Nigeria's balance of payments surplus dropped to N210m. The Government's budget surplus almost certainly disappeared in 1975/76 although the statistics are often conflicting, and the new Government, which came to power in July 1975 at least in part because of the economic mismanagement of the Gowon regime, had to take vigorous action to stop the situation declining further.

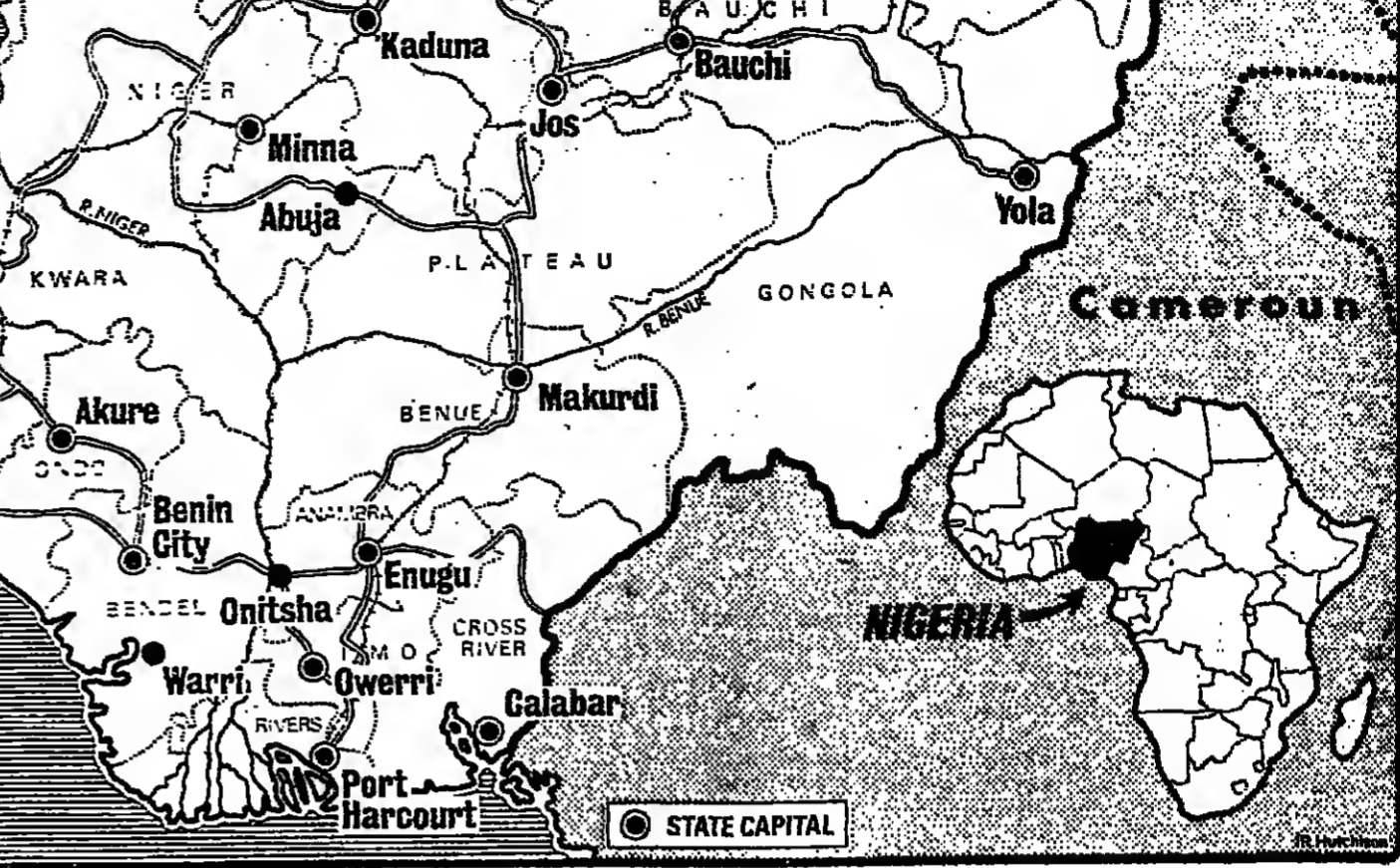
When Lieut-General Obasanjo presented his budget on April 1, 1976, stressing that although "this country has great potential she is not yet a rich nation," he revealed that the Government's recurrent and development spending estimates for the coming year (1976/77) totalled N10.7bn., compared with the previous year's estimated total spending of N5.6bn. and the current year's projected revenue of N5.7bn. In order to conserve resources and try to cut inflation he said the Government would try to keep expenditure to N5.5bn., and restrictions on bank lending were tightened in order to restrict the money supply.

The new Government took other action to try to curb inflation and steer the economy in the direction of long-term growth. One of its first acts on coming to power was to try to halt the build-up of cement ships at Lagos-Apapa in the autumn of 1975. The congestion was caused by massive over-ordering of cement—the requirement for the next five years was ordered in one year—through ports capable of handling only one-fortieth of the 20m. tons ordered.

The Government's response was to cancel some contracts (thus incurring much disfavoured abroad) and defer others, while the port congestion was solved by greater utilisation of bows and lighters at the port, which has established practices which have stayed in operation. But though the number of ships waiting to enter Lagos fell in around 80 before the end of their back gardens.

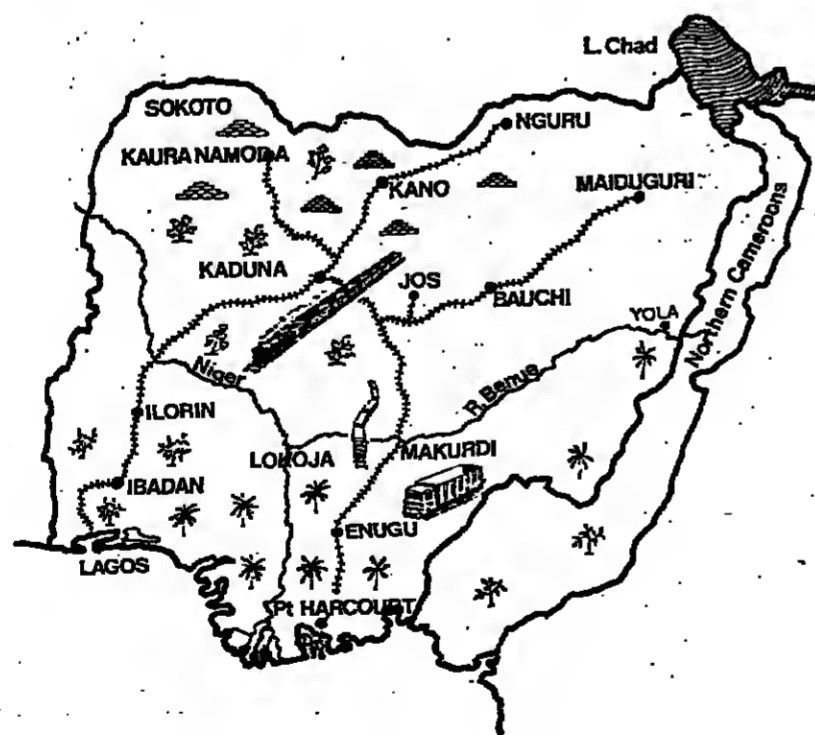
But though it is claimed in some quarters that O.F.N. has already raised food production it is subject to the administrative deficiencies of any ambitious large-scale project in Nigeria and it would be optimistic to expect it to show worthwhile results in less than a year of operation. In its direct efforts to reduce inflation the Government last June announced a freeze on all pay in both the public and private sector, to last until the end of the current financial year. This was accompanied by a sharp restriction on dividends. Like most short sharp measures the freeze appears to have been effective so far but there is a

serious doubt as to how long it can be maintained, even if the Government decides to continue it after the next budget. In the absence of reliable and up-to-date statistics—a disadvantage from which government officials also suffer—it is not possible to give an accurate assessment of how successful the Government has been in trying to reduce inflation and to curb government expenditure since the last budget. The general impression gained in government circles is not encouraging, however. Inflationary pressures may have abated somewhat, it is thought, but not as much as had been hoped, and it is thought that inflation sustained an annual rate of at least 30 per cent. last year—and has barely dropped since. Several reasons are put forward for this. First, direct methods taken to control inflation, including price controls and import restrictions are generally acknowledged in official circles to have been at best ineffective and at worst, in that they have caused shortages, counter-productive. The National Supply Company, which was expected by means of direct ordering to cut out some of the stages in the supply process and thus keep prices down, is not thought to have overcome the disadvantages of its own inefficiency, and has run into opposition from established suppliers. Monetary curbs have not been as effective as had been hoped and in most goods demand still outruns supply. The Government admits privately that it has not been able to keep within its self-imposed spending limits—indeed, it would have been remarkable, given the fact that way in the previous budget year



it was aiming not to increase spending at all, if it had succeeded. In certain areas it has apparently been possible to impose something approaching the 40 per cent. cut in recurrent expenditure which was intended, but in major items such as education, which was estimated to cost N738m., this has not been possible, according to government sources, while defence expenditure, the largest single item in the recurrent budget at N837.1m., has not been kept within its limits. Development expenditure, which was originally estimated at N7.8bn., but which the Government aimed to halve, is similarly thought to have exceeded the rebased spending target of about N4bn., partly because projects which were originally scheduled to get under way in the previous budget year

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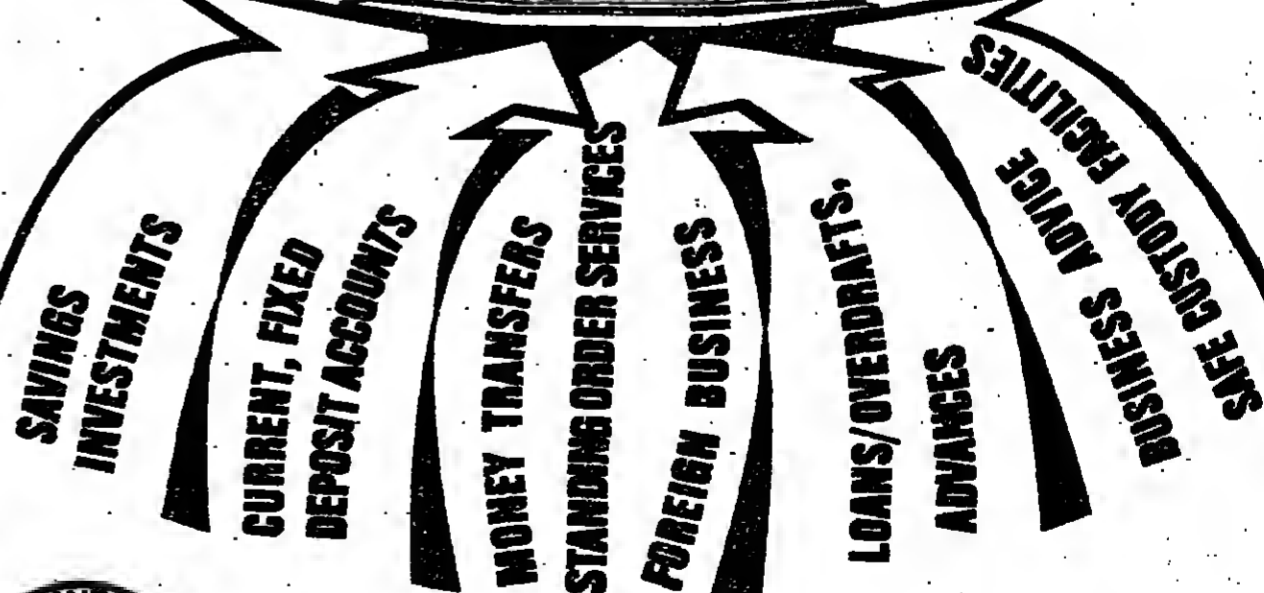


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مكتبة الامم المتحدة



# NIGERIA III

Nigeria is facing a serious dilemma. It needs to develop its own resources and productive capacity for future economic benefit, but lacks the ability to achieve this without causing further disruption to an already stretched economy.

## Development

ESPIE the display of competence in its big cities Nigeria is not a rich nation. The Head of State's stern reminder of that fact in his budget speech last April was in keeping with the attitude of a government whose approach to development has been as down-to-earth as that of its predecessor under General Gowon was extravagant. Nevertheless its development plans are shrouded in considerable uncertainty and there is legitimate doubt as to how much can be achieved.

Nigeria's Gross National Product in 1974 was put at N14bn., approaching that of South Africa and more than twice that of any developing country in Africa. Yet if one takes the population at that date to be 80 million (based on projections from the generally accepted 1963 census) GNP per head worked out at only N200 (\$520) which is not even by developing country standards.

The income of the average Nigerian at that time was estimated at between N125 and N150. And these statistics mask a gap between rural and urban incomes: in the rural areas average per capita income was put at between N30 and N40 while average urban income was N500 to N600, though the 1975 Udoji pay awards raised the minimum wage to N720, this applies only to the 5 per cent of the labour force which is made up of wage earners, and though money incomes have since risen across the board there is little evidence that the standard of living of the bulk of the Nigerian population is substantially better than it was two years ago.

Even the original version of the 1975-80 Third National Development Plan, which was given general consent over-ambitious, only envisaged raising N.P. per head from N200 to N300. Those who drew up the plan assumed that the main obstacle to spending the N\$2.5 billion earmarked for public sector investment would be the shortage of trained manpower, and that in practice it would probably be possible to spend only about N200bn. Their first assumption was correct but the second did not make nearly sufficient allowance for inflation.

After nearly a year and a half revision the Government announced last December that it was ending under the revised plan a world total of N.42bn. over five years. But the revised plan has not been published and virtually nothing is known for sure about the assumptions on which it is based. The original plan had to be revised because of the change in Nigeria's financial prospects, the creation of new States and the need to eliminate wasteful expenditure and change the emphasis in spending.

Bearing in mind that the Government will probably have spent no more than N.7bn. or 8bn. by the end of the first five years of the plan in April this year, the N.42bn. total spending figure appears excessive, even if it takes into account private sector investment over the five-year period. It is understood that the new plan includes fewer projects than its predecessor but makes greater allowance for inflation (the original plan allowed for an average annual rate of inflation of only 6 per cent.). But rather than consider on a matter of policy about which the Government is exceptionally uncommunicative it is more worthwhile to assess how much development finance the Government is likely to have available over the plan period and what the constraints on spending it are.

There has been a major transformation in Nigeria's financial prospects since the first version of the plan announced in April 1975 that finance was "too long" a constraint on development. It was then assumed that oil production would steadily rise to about 3m. b/d by about 1979-80 and that despite the growth of imports there would be a balance of payments surplus for most of the plan period, ensuring a substantial accumulation of reserves (totalling as much as N.15bn. over five years). This would to a large extent substitute the federal and State governments' surpluses for development.

These assumptions could have been disproved the day the plan came out. Oil production had by then dropped sharply and is not now expected to rise to 3m. b/d before early in the next decade, and only then if the Government changes its incentives policy towards the oil

companies. With a much steeper rise in imports than was originally forecast the balance of payments outlook is much worse than was thought. Nigeria's surplus in 1975 was only N.210m., less than 4 per cent. of the N.5.7bn. projected in the plan.

Although the growth of imports may moderate over the next year there will probably be a balance of payments deficit next year if not this year, and the annual deficit could be very big by the end of the decade as capital spending increases. The proportion of Government revenue generated locally should rise, but not enough to prevent deficits for the rest of the decade.

With reserves, which now stand at just under N.4bn., almost certainly being steadily reduced, Nigeria will have to finance its development spending out of borrowing the bulk of it overseas. The Government has already made clear that it intends to borrow for specific projects and has had preliminary talks with foreign financial institutions. The first of the two projected liquefied natural gas plants, on which the Government and Shell-BP have signed an outline agreement, may be the first scheme for which Nigeria will borrow; its cost is estimated at between \$2bn. and \$3bn.

A country with plentiful resources of low sulphur crude is inevitably a good risk with international lenders, though any lender will want to keep a close watch on project implementation. While borrowing imposes financial disciplines on the borrower which some senior Nigerians say privately will be beneficial, loans need to be serviced. If the value of the oil falls to match world inflation rates — and the outcome of the OPEC meeting was not to Nigeria's advantage — then Nigeria may find itself having to produce more oil than it previously intended. It is therefore essential that before the end of the decade, when balance of payments deficits may become serious, Nigeria tries to invest in productive assets which will benefit the balance of payments.

Despite its relative poverty and the dangers of relying on a single main source of income — crude oil exports — Nigeria has enormous economic potential. Its gas and downstream petroleum industries will eventually be major export earners. Nigeria's agriculture has steeply declined during this decade because of drought, inept pricing policies and the drift of population to the towns, but there is immense potential both for food production and revived exports. The presence of raw materials, the size of the home market and a potentially good labour force make Nigeria an ideal base for manufacturing industry, which should save on imports. But it will be decades before Nigeria is transformed into a modern industrial and agricultural State.

The achievements of the Nigerian authorities in investing in development during this decade should not be belittled. Expenditure during the first half of the decade probably exceeded the estimate in the Second Development Plan, though this was partly because of inflation; many major projects had to be deferred to the next plan period, and of these the major ones, such as the planned iron and steel complex,

have not yet been started. But the present Government has tried hard to get major projects under way. Operation Phase of the Nation and its associated programmes at least represent a vigorous effort to revive agriculture.

Naturally the Government is trying to increase the output of trained manpower by establishing training colleges for different types of professional. But this inevitably takes time, and it is not always recognised that a trained engineer is not the same as a trained, experienced engineer. Efforts are being made to attract back to Nigeria nationals who have taken jobs overseas, but this has apparently had only limited success because of sharp differences in attitude between Nigerians who have been working abroad and those who have stayed at home. The option to recruit expatriates is frequently taken up, but whereas at the time of the first version of the plan a fairly free attitude to such recruitment was current, political considerations have since made it less easy to apply.

The other main constraint on development is the weakness of one of the main subjects of development spending, the infrastructure. Though port congestion should diminish within about a year, there will be pressure on the ports for several years to come. But output of electricity, for example, is far behind demand, and while the roads are fast improving the railways are operating at only a fraction of their capacity. It may not be much before the end of the decade that Nigeria has an infrastructure commensurate with the level of economic development it proposes to industrial and agricultural investment, where it is possible at all, will in the meantime be disproportionately expensive.

There is inevitably a degree of conjecture in this picture of the prospects for Government-inspired economic development in Nigeria. The previous version of the plan aimed at an annual average growth in real GDP of about 9.5 per cent. between 1975 and 1980. Average growth of about this order was sustained between 1970 and 1975, thanks principally to the rapid expansion of the oil sector, though the non-oil sector grew at annual rates of above 6 per cent. It is probable that a 9 per cent. growth rate has been achieved in the past two years.

But because of the constraints listed above it is possible that the economy will not be able to absorb development spending increasing at the rates seen over the past three years, so GDP growth rates may decline. It is certainly difficult to see projects getting under way at anything like the speed which would make it possible to spend N42bn. over the 1975-80 five-year period, even allowing for very high inflation rates. Even with substantial foreign borrowing Nigeria would not have resources for investment available on this scale in the remaining years of the plan period.

It seems much more likely that the really heavy development spending scheduled for the present plan will take place in the first years of the next decade as spending on projects now in the pipeline reaches its peak. This will put further strain on a balance of payments situation which is anyway likely to be much less favourable than it is now.

The situation is probably worse at the level of the States, which are responsible for the spending of about a quarter of the development funds under the plan. Even a year ago, when they had been in existence to their present form for nearly a decade, they were still woefully short of good administrators; now, with the available talent spread among an extra seven States, several of which barely have State capitals worthy of the name, resources are even more thinly stretched and there is a heavy reliance on expatriate consultants in assisting decision-making.

Not all the Government's actions can be said to have helped reduce expenditure — the creation of new States, for example, though politically necessary, can in the short term only increase expenditure and stretch already limited administrative resources, though it will make for better economic development in the long term. The holding of the Festival of Black and African Arts and Culture (FESTAC) has stepped up the pressure on the economy.

The pay freeze may be renewed in April but cannot be sustained indefinitely, and there seems to be government reluctance to countenance a system of collective bargaining and wage increases in the public sector which would do away with the vast "at a stroke" increases such as followed the Udoji Commission early in 1975.

The Government has taken what action it could but its remaining options are extremely narrow. There is a severe limit to what it can do to cut its expenditure in the forthcoming budget, given the level of expenditure already established and the expanded needs and aspirations of the Nigerian people. As the Head of State remarked in his budget last year, oil output of about 2m. b/d is not enough to meet these aspirations, yet so far nothing has been done to increase productive capacity above the 2.3m. already installed, and any incentives to the oil companies to step up exploration and development which come into effect now are unlikely to boost output substantially in less than four years. It is not certain whether the 10 per cent. recent OPEC price rise will stick.

In the circumstances it is not surprising that the Government is now contemplating overseas borrowing to pay for its larger development projects, as balance of payments deficits are thought almost certain to occur in the next year or two. The Government has taken firm action to stave off the disasters which the Gowon regime's policies would almost certainly have caused, but the problem of restoring financial stability in the near future may be too great for any government.

James Buxton  
Foreign Staff

## Economy

CONTINUED FROM PREVIOUS PAGE

have come on stream during the current year. The 19 States mostly tried, in accordance with instructions from Lagos, to match the federal Government and balance their recurrent budgets, but overall the States budgeted for a total deficit of about N1bn., mainly because of their capital programmes which it did not appear could be financed out of revenue surpluses. The States apparently intended to raise a substantial part of this from the federal Government.

Fortunately for the federal Government the increase in demand for oil (production ran at about 2m. b/d last year) plus the higher prices and increased government take which it was able to impose during the year should have increased the oil revenue by about N1bn. above the N4.7bn. anticipated in the budget, thus boosting total government revenues which were estimated at N5.7bn. Nevertheless it appears inconceivable that the Government will be able to avoid a budget deficit this year, though it is impossible to say with any certainty what its size will be.

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Nigeria's army is enormous and costly, and plans to reduce its size have been shelved. This has inevitably affected its efficiency.

WHEN THE civil war started ten years ago this July, there were fewer than 20,000 men in the Nigerian army. By the end of the war, only two and a-half years later, it was ten times bigger and it is still roughly the same size.

Nigeria's total armed forces are thought to number between 220,000 and 250,000—up to 10,000 each in the air force and the navy, and up to 230,000 in the army. Outside Egypt, Nigeria has the biggest standing army in Africa. The country spends far more on the armed forces than on any of the "productive" sectors of the economy, and the likelihood is that it will continue to do so, whether or not there is a return to an elected civilian Government.

Plans to prune the army down to a more realistic size have so far come to nothing, largely for political reasons. General Gowon's failure to come to grips with the problem can be attributed to the general drift and lack of decisiveness so much criticised by the new government, then headed by General Murtala Muhammed, which took over in July 1975.

### Achieved

But though that government, now under General Obasanjo, has achieved much more in terms of retraining, and especially in barracks building, than its predecessor it has been unable to grasp the demobilisation nettle. It is not that it has failed to see the wisdom of cutting the army's size and increasing its efficiency: the government knows it would be a better fighting force, and would cost much less, if it were to be slimmed to some 100-120,000 men. In late 1975 plans for such a reduction were being worked out.

They seem to have been shelved following the attempted coup by Lt-Col. Dimka last February, during which Gen. Muhammed lost his life. For there seems little doubt that Dimka and his colleagues were prompted to attempt a military coup primarily because they feared the effects of demobilisation. Many of them had either

been recruited or were very rapidly promoted during the civil war and they were alarmed at the likely effects of the Muhammed government's bid to reorganise the army—and to put officers like them through rigorous retraining and examination with the threat of discharge if they failed to come up to standard.

Their attempt to take over the government failed, but it may be assumed that the Government fears demobilisation would provoke hostility within the army were it to be tried again.

The government has thus concentrated on trying to curb the overall costs of the armed forces, partly by cutting back the defence budget, and partly by halting recruitment.

At present, it would appear that, while recruitment to the navy and air force has continued, the army is recruiting only in technical grades. Officers acknowledge that this could have serious long term effects on army structure, for it is likely to mean an increasingly ageing infantry, as well as contributing to promotion blocks, particularly at the NCO level.

As for costs, it is not yet clear how successful the attempt to prune expenditure has been. The Ministry of Finance hopes to be able to show, by the time figures are available in April, that considerably less will have been spent than is provided for in the estimates for the current year. But for the time being, those estimates are all an outside observer has as an indication of the economic burden of the armed forces.

There are few Nigerian officials who could even contemplate what might have happened had there been no oil boom. As it is, the figures are alarming. Of the total recurrent budget of the Federal Government for 1976-77 of 5,756bn, naira (or roughly the same in sterling) defence takes N824.3m, or about one seventh. On capital account, total spending for the year is estimated at N4,342bn, with defence accounting for N695m, or a sixth.

This should be set against the next highest sectoral total, education, where spending has been greatly increased due to the introduction of universal primary education. Here recurrent costs are put at N738m, and capital at N305m. Again in contrast, capital expenditure on agriculture for the year is only N83m, less than an eighth of defence spending.

The burden on revenue is shown in a different way from the bill for army salaries, which at N474m for the year is about a twelfth of total Federal Government spending. By contrast, salaries for the navy (N11.5m) and the air force (N20.63m) are small.

The capital spending programme for the army includes a huge amount of barracks building—for all four divisions, the total is set at N375m for 1976-1977 alone. The allocation for weapons, at N100m, seems modest by contrast, although N100m is also set aside for aircraft "replenishment and acquisition" and N40m for ships for the navy.

It may be that with the development of the economy as a whole, the army will in time be able to shed some of its men; certainly the Government when it was actively considering demobilisation, was, for obvious political, economic and social reasons, concerned not to

discharge men unless they could be found employment.

Meanwhile, there has been some reorganisation—there are for example now four divisions, against the war-time three, with each command stretching from north to south, rather than horizontally, thus reinforcing the army's aim of bridging the old north-south divisions.

There has also been a considerable amount of retraining, which has included the establishment of a new staff college near Zaria, principally manned by British officers. Originally invited by General Gowon in 1975, the dozen members of the British team have so far been retraining senior officers, but they will begin courses for

middle-ranking officers later this year. The team, on contract to the Nigerian Government and paid for by the Nigerians, arrived when formal government-to-government Anglo-Nigerian relations were at a low ebb, but has by all accounts been much appreciated by the army.

Overall, however, whatever success is achieved in retraining and organisation, the inescapable reality is that the army is too big and too costly. But it is equally true that it would take a brave—and perhaps politically foolhardy—government (whether military or civilian) to reduce it.

B.B.

Like many other emerging countries, Nigeria has been under military rule for most of its existence as an independent nation. Now there is the promise of a return to civilian rule in 1979.

## The constitution

WHEN General Gowon was overthrown in a bloodless military coup on July 29, 1975, the new Government immediately stated its aim of righting the wrongs of the past—just as General Gowon himself had done when he had originally taken power nine years before. And among the new Government's early pronouncements 18 months ago (again reflecting the declared intentions of General Gowon in 1966) was a commitment to return a hopefully reformed Nigeria to a democratically elected civilian Government.

One may perhaps be forgiven, in these circumstances, a strong feeling of *déjà vu*. Nigerians have always seemed to consider military rule an aberration, even though they have lived under it, since independence sixteen and a half years ago, for twice as long as they lived under the rule of civilian politicians. The military, in power for 11 years now, have produced at least four different plans for returning themselves to barracks and handing over to the civilians. Each has been fairly exhaustively discussed, with a greater or lesser degree of passion. Yet the goal, which is apparently backed by the majority of civilians and soldiers, is as yet unrealised.

In a sense the cynicism implied in this historical view is unfair: circumstances, sometimes beyond reasonable hope of control, may prevent the realisation of a specific goal, but that does not necessarily invalidate the goal itself. Nigerians by and large are a very political people and the country, with its great regional and ethnic diversity (there are some 250 different peoples) is far less easy to govern than most.

Yet perhaps because they are so fascinated by politics, Nigerians tend to have long political memories. There is little doubt that the question uppermost in many Nigerian minds to-day is: will the civilian rule plans work this time?

The Government headed by General Murtala Muhammed came in with determinedly corrective policies. Within days it was evident they intended to

sweep a new broom through the Nigerian stables, and within weeks they had produced a precise programme for returning the country to a democratically elected civilian Government. Eighteen months later, and despite the traumatic death of General Muhammed in an otherwise abortive coup last February, at least a third of that programme, albeit the easiest part, has so far been accomplished.

The plan, announced by General Muhammed on October 1, 1975, named October 1, 1979—the nineteenth anniversary of independence—as the date for the handover. Five preparatory stages were envisaged, although the first came a purgative of the previous administration and the sacking of some 10,000 civil servants, which was aimed, in Muhammed's words, at making it possible to "start rebuilding on new foundations."

### Committees

The first stage began with the appointment in October, 1975, of two committees, one to recommend on the controversial issue of creating more States in the federation and the other to produce a draft constitution. Stage two, to last two years from 1976-78, would involve a "systematic and deliberate reorganisation of the local government set up" leading to local elections, following which there would be a partly elected and partly nominated constituent assembly "to consider and accept the new constitution."

Stage three would involve lifting the ban on party politics (in force for the past 11 years) on October 1, 1978, while the fourth and final stage elections at both State and federal level were to be completed before the handover date.

The committees on the States and the constitution were set up immediately after the announcement of the programme, the former reporting at the end of 1975 and the latter in September last year. Just ten days before his death last February, Gen. Muhammed

announced that the federation would comprise 19 States, instead of the 12 created by Gen. Gowon on the eve of the civil war in 1967.

The seven new States were formally inaugurated in April, and appear to have settled down remarkably well. Last October, having accepted the constitutional committee's draft, and following the original programme to the letter, the Government, by then under General Obasanjo, announced the ground rules for local government reform. Elections for new local government councils were held throughout the federation at the end of last year.

In many ways this is a tricky time to try in analysis either the suitability for Nigeria of the Government's programme, or its chance of ultimate success. This is not just because it is only a third of the way through, but also because so far there has been no real debate about it.

Launching the published draft constitution last October, Gen. Obasanjo declared he hoped it would be "debated in markets, schools and colleges, in the streets, in every public place and in the home." This does not seem to have happened yet, except for discussion in the Press. It may be that Nigerians cannot as yet really believe in it, but quite likely it is because the politicians who would lead such a discussion are still prevented from doing so outside the pages of the newspapers.

The local elections, even though they were the first elections of any sort held in Nigeria for 12 years, failed to generate much discussion, again mainly because candidates were forbidden party labels and canvassing was allowed only by individuals on a house-to-house basis.

Much more excitement is likely to be provided once the Constituent Assembly meets, probably later this year, to discuss the draft constitution, for although delegates to that are

again to be forbidden party association, it seems certain that the membership of the Assembly will include a number of former or putative politicians.

The draft constitution committee was headed by a well-known Lagos lawyer, Chief Rotimi Williams (who comedentially headed a constitutional study group after the first coup 11 years ago) and included a cross-section of Nigerian lawyers, academics, chiefs and politicians. It breaks with the inherited British tradition, and recommends an elected executive President and a two-house federal Congress much like the American.

Its main aims, embodied in a long non-justiciable section entitled "fundamental objectives and directive principles of State policy," closely reflect the instructions given the Committee by the Government. Heavy emphasis is given to the need to maintain and strengthen the unity of the federation (the constitution must "encourage associations that cut across ethnic, linguistic, religious or other sectional barriers"), as well as to the need to prevent the accumulation of power in a few hands. Public accountability of office holders was clearly a high priority of the constitution drafters.

The constitution enshrines the separation of executive, legislative and judicial powers. The President, and the Vice-President (who must come from a different State) are elected by a nationwide constituency of the same ticket. Complicated provisions concerning the number of votes they must have in a majority of States in order to win are designed to ensure the executive as varied and wide spread support as possible.

At the federal level there is to be a 350-member House of Representatives and a Senate consisting of five members from each State. Bills may originate in either House or from the President, but the President's Cabinet must be drawn from outside Parliament. If

CONTINUED ON NEXT PAGE

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مكتبة المصلح

# NIGERIA V

The bitter arguments that raged between Nigeria's 12 old States are not likely to be entirely resolved by their reorganisation into 19 new ones. But the new system seems to have got off to a good start, in part because of the competence of their Governors.

## The new States

ITS White Paper on the... of the panel on new... appointed soon after the... of the Gowon regime...

Federal Government... in Nigeria even if... family had its own state... would be still demand for... Mr. Justice Irekefe, the... chairman, said that if... agreed to all the demands... new States and boundary... lines put to them Nigeria... find herself with over 200... the Government agreed to... of the panel's ideas;... into three: divi... of the East-Central, or Ibo... into two; the division of... biggest State, the North... into three, and the North... and Benue-Plateau into... each—and some minor... revisions. It rejected... division of the former... East State into two, but... to change the name of... State to Cross River...

Since the agitation... from real, or often... "balanced development"... the existing States should... for more... which must end...

At the same time the Govern... decided that no State, old... new, should now carry a... indicating its geographical... ("North-East" or "Mid...") but all should take the... of some geographical... (most, in fact, are... after rivers). In this way... North-South division might... further eroded.

In answer to the complaint that... creation of even seven new... would be costly, the... Paper noted that one... on why the existing 12... depended for over 75 per... of their revenue on the... Government was "the... of taxes by many...". The new States, the... Paper maintained, "will... the power and the res... to break Nigeria's wide... habit of tax evasion—an... objective probably... in the minds of the adv... of new States. But in any... the present method of divi... of revenue between the... States, and... increasing share of respon... which the Federal... has assumed—in

primary education, for example... means that almost any State... can be kept in being. The ques... is: should it be?

Official criteria for the new... States were simple. No one... State should be in a position... to dominate or control the central... Government, as the former... Northern Region had done. Each... State should form one... compact geographical area. Administrative convenience, the... facts of history, and the wishes... of the people, must be con... sidered. Each State must be... in a position to discharge the... functions allocated to their... Governments.

The panel, urging caution in... the creation of States, pointed... out that in Nigeria huge social... and economic demands—in... education and health for... example, caused by the high... proportion of children in the... population—would strain their... resources. Development grants... within the States should be tied... to tax efforts by divisions or... urban villages.

**Budgets**

In practice it was clear from... the budgets they produced last... year that all 19 States depend... heavily on the Federal Govern... ment. Brigadier David Jemi... bewon, Governor of the new Oyo... State, introducing his first... budget, said that the real pos... ition, even after cutting down... the development programme... approved by the Gowon regime... to the "minimum level com... patible with development plan... aspirations," was "very dis... heartening." Every Governor... has made the same point. In... his case, however, the statement... was the more significant as his... State contains Nigeria's cocoa... heartland. Now he faced an... expected deficit of some N50m... on the capital budget for 1976-... 1977.

In neighbouring Bendel State... (the renamed Mid-West), partly... because its administration... under the Gowon regime was... unusually profligate, and partly... because the rules of allocation... of revenue from oil, of which... it is a major producer, have... been altered to its disadvantage, the... new Governor faced a total... estimated deficit of N150m. In... 1976-77. The new State of... Gongola, carved out of the poor... North-East, expected a small... surplus; but the Governor... warned that as an entirely new... State they were receiving... special assistance from the... Federal Government, which... might not be repeated.

All the new States face staff... difficulties. For Gongola, for... example, printing still has to be... done in Maiduguri, capital of... the neighbouring Borno State. Yet... perhaps it will be Borno... which will suffer more when a... printing plant is available in... Gongola, since so high a propor... tion of the Maiduguri printing... staff come from that State. The... Governor, however, has said that... well over 5,000 officials with... their families were moved suc... cessfully to Gongola from... Maiduguri in the early days of... the State. Yet the Government's... offices are spread over a great... area, in a great variety of build... ings, and there is nowhere from... which the officials can "commute"... to the new state capital, Yola.

**Education**

Ogun State, carved out of the... Western State, most people sup... posed would avoid the staff... problem which was clearly gov... ing to affect some other new... States, because of its high level... of education. But the talent is... in such demand elsewhere, not... sibly in better-paid private en... terprise, in the Federal services

and in private practice, that... last June there were no en... gineers available for the Water... Supply Division of the PWD. All... five top jobs in the Forestry... Department were also vacant, and... four out of five top jobs in the... medical department. Since then... there has been considerable im... provement and the Governor has... expressed satisfaction, for exam... ple, with the number of medical... specialists available. Consultants... (often British) as elsewhere, are... being employed to fill some gaps, and... overseas recruitment is still pos... sible in some fields. The position... is not easy, yet the new States, partly because of the ex... cellence of their Governors, all... now work.

At the beginning, inevitably... the chief evidence of develop... ment brought about by the new... States is the new accommoda... tion—houses and offices—pro... vided for State officials. But... officials are unlikely to be effec... tive without houses or offices, and... the Federal Government has... provided substantial funds for... the new State capitals.

**David Williams**  
Editor, West Africa

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## Constitution

CONTINUED FROM PREVIOUS PAGE

Representatives or... they must resign their... and carpet-crossing—a... ill of previous civilian... ments—is expressly for... en.

is-pattern is repeated in... States, with a Governor and... Governor being elected... wide. The legislature is a... chamber State Assembly... three times the number of... esentatives which the State... in the federal House of... esentatives.

e division of powers be... the federal and State... ments closely reflects the... nt situation, resulting from... growth in federal power... the past 11 years. A long... of powers on which the... al National Assembly may... ate exclusively includes... only the obvious ones of... n affairs, defence, cur... and the like, but also... ke the 1963 Republican con... ion) prohibits the States... raising external loans, hav... ade representation abroad... ng prisons or police, or... g their own produce... d. And though it leaves... ample, primary education... e charge of the States, it... higher education, and con... of overall educational... to the federal Govern...

y considerable efforts are... in the constitution to pro... checks on executive power... federal legislature, for... ple, must approve the... tential appointment of... ers to a number of politic... ensitive bodies—including... Electoral and National... tion Commission. Though... sed by some as in... ate, the checks have been... led by the veteran poli... Chief Awolowo as "suffi... y severe, restrictive and... eing."

h past experience in mind... are tough controls on elec... severe provisions for... ing probity in public life... h Chief Awolowo has

declared the Code of Conduct for... public office-holders not strin... gent enough), and above all per... haps there are very detailed... provisions designed to ensure... that political parties are national... in character.

Most Nigerians would prob... ably agree with the description... General Muhammed gava of the... ills the new constitution is... designed to cure. In his original... address to the drafting commit... tee, he spoke of "the fear of... the predominance of one Regim... over another," which he... declared had "to a large extent... been removed by the simple... constitutional act of creating... more States." But in the past... he said, "most of our politicians... could not distinguish between... the art and artefacts of politics... They failed to develop a wide... political base. Three major... political parties emerged with... Regional and ethnic support... and at the centre, only an... uneasy coalition of two of these... parties was possible at any one... time."

**Armies**

The parties, he said, "were... io feet little more than armies... winning elections became a... life and death struggle which... justified all means, fair or foul... the interest of the party... leaders came to supplant the... interest of the public and... indeed of their own parties... because once in power there... was hardly any question of... public or party accountability... or ordinary succession to power... was made virtually impossible... The largely unanswerable... question now is whether the... new draft constitution can cure... those very real problems of the... past and which sort of people... may emerge to compete in the... political arena. Almost every... body agrees that the choice of... who is to work under a new... constitution will be vital.

Here too, however, there are... few clues. Certainly many of

the former politicians are... keenly interested, but there is... equally no doubt that many... Nigerians would much prefer to... see a new breed of politician... emerge, untainted by the past... Great interest has been shown... in the results of the recent local... elections in this respect. Several... former politicians stood and... some were defeated. And the... elections do seem to have... thrown up a majority of new... people, mainly small business... men and farmers. But the fact... that there were no parties and... that the elections were mostly... about local issues makes them a... poor basis on which to judge the... likely outcome of national or... even State elections.

However, one of the most... interesting current arguments... concerns the dangers of a... sudden handover to a completely... civilian regime. As one officer... quipped: it will be so abrupt... that October 1, 1979 "will be... like us handing the nation in... dependence all over again." Before... the Gowon regime was dis... credited, many Nigerians... believed that Nigeria would... enjoy much greater stability if... (somewhat like Nasser) General... Gowon had stood for the Presi... dency, and brought along with... him some of his more important... military colleagues.

That is clearly now out of the... question, while none of the... present military leaders is... thought to be interested in such... a role. But the possibility of a... transitional period between full... military and full civilian rule... rather like that envisaged... albeit in very different cir... cumstances for Rhodesia—is... certainly being talked about... Although no one seems to doubt... the present Government's... sincerity in wanting to hand... over power, clearly there are... those who worry that the army... might again step in if they... judged the newly elected... civilians were not up to the job.

B.B.



NIGERIA VI

There are a myriad of factors to be considered by a company setting out to do business in Nigeria. The key to success lies in coping with the frustrations and discomforts while making best use of the country's advantages, in particular its enthusiastic approach to trading.

# Doing business

NIGERIA IS one of the fastest growing markets there is for Britain, which exports over £700m. worth of goods annually. Regular visitors find consolation in the fact that if doing business in Nigeria was easy, there would be many more competitors, and more newcomers would persevere. The old hand knows too that he can turn what seem to be obstacles into positive advantages. For example it is nearly always possible to see senior executives in Nigeria calling on them without appointment. They themselves know that it is difficult to make, or keep, an appointment — and they take the reasonable view that you have come a long way to see them, and probably have something of mutual benefit to discuss. Equally, if you do not turn up for an appointment, you will be surprised — and will certainly put it down to the go-slow rather than your rudeness.

But if discomfort and "African time" put a businessman off, then there is little point in his going to Africa in the first place. Regular visitors find consolation in the fact that if doing business in Nigeria was easy, there would be many more competitors, and more newcomers would persevere. The old hand knows too that he can turn what seem to be obstacles into positive advantages. For example it is nearly always possible to see senior executives in Nigeria calling on them without appointment. They themselves know that it is difficult to make, or keep, an appointment — and they take the reasonable view that you have come a long way to see them, and probably have something of mutual benefit to discuss. Equally, if you do not turn up for an appointment, you will be surprised — and will certainly put it down to the go-slow rather than your rudeness.

which an intending visitor can refer for background information before he departs for Nigeria. Firstly there is the weekly magazine West Africa, now in its 50th year of publication, which carries current news as well as informed feature articles; economic news is also carried by two London-based monthlies, New African Development and West African Technical Review, while Africa concentrates more on political developments. Increasing in stature with every issue is the Lagos weekly Business Times, sister paper of the old established Daily Times — itself good background reading. From time to time the London Chamber of Commerce runs one-day seminars on business opportunities in Nigeria (and along with other Chambers organises group visits there), while the Centre for International Briefing at Farnham Castle holds regular nine week courses, although these are primarily intended for those who are going in work on contract in Nigeria. Advice on business conditions is also dispensed by the International banks which operate in Nigeria, including Barclays, Standard and UBA; by the shipping companies, notably members of the UK/West Africa Conference (UKWAL); by the increasing number of air charter operators and also by the efficient commercial section of the British High Commission in Lagos.

Probably the most important decision an intending exporter to Nigeria will have to make is whether to appoint an agent, and if so, which one. As the indigenisation decree is strengthened, it is increasingly unlikely that any exporter will be able to operate without the services of an agent — to advise him on changes in regulations, shifts in market demand, tenders of possible interest and to help with the large volume of paperwork necessary. It is self-evident that a good agent will be an invaluable asset, and a bad one a liability — the trick is obviously to ensure that you employ the former. There will be no shortage of offers, indeed everyone from your taxi-driver in the city to the comparatively high circulation figures of the major newspapers (the Daily Times, for example, has some 220,000 readers) the advertiser can reach the sophisticated urban dweller, white thanks to radio — and to some extent television — he can also address the majority who live in the rural areas. Like commercial agents, advertising agencies have been mushrooming with the economy — and not all of them have integrity and ability. But the ones — and the Association of Advertising Practitioners maintains a list of recommended agencies — know their job and the market well and can produce work the equal of that produced in Europe.

**Improvements**  
There is little point in dwelling on the frustrations of doing business in Nigeria because, quite simply, they have to be overcome. There are in any case real signs of improvement: passengers are now being cleared far more quickly and efficiently through Murtala Muhammed airport; old hotels are being expanded and new ones built; the new Lagos ring roads should help to ease traffic congestion and in the meantime a radical temporary move by the Government has taken half the cars off the streets of Lagos each day. If no written word can quite describe a day's business in Lagos, there are nevertheless a number of useful sources to

appointed a reliable agent; he has been paid for his goods and he now wishes to expand in Nigeria. He has at his service the most sophisticated advertising industry in Black Africa, currently handling billings worth nearly £25m. a year. Thanks to the comparatively high circulation figures of the major newspapers (the Daily Times, for example, has some 220,000 readers) the advertiser can reach the sophisticated urban dweller, white thanks to radio — and to some extent television — he can also address the majority who live in the rural areas. Like commercial agents, advertising agencies have been mushrooming with the economy — and not all of them have integrity and ability. But the ones — and the Association of Advertising Practitioners maintains a list of recommended agencies — know their job and the market well and can produce work the equal of that produced in Europe.

**Bribery**  
Most Westerners doing business with any part of the developing world for the first time assume that bribery is endemic. It would be foolish to pretend that the wheels of commerce are not greased in Nigeria, as elsewhere — but perhaps not to the extent that is often supposed. It is in any case hardly a subject on which generalised advice could be given. As in the West, when it becomes blurred, defined and slightly over-generalised Christmas presents, become bribes? On this tricky subject individuals, and corporations will have to make up their own minds — according to their scruples, the competition and the state of their bank balance. It must be said that there are few places in the world where a person with ideas and initiative gets a warmer welcome. Perhaps because of a confidence bred of oil wealth, Nigeria today has a positive, which is conspicuously missing in Britain. A long history of trading has always made Nigerians open to offers (an old saying has it that two Nigerians make a market); now they are open to ideas too. They want to branch out from simple buying and selling (although that certainly has its age-old attraction), and gain experience in service industries, manufacturing, new technologies. The eagerness to learn gives the private businessman a greater flexibility than his Western counterpart, and he will always find him willing to give you a hearing — even if your interests do not initially appear to coincide.

Paperwork should not prove more than a minor irritation — but it is essential that documents should be in order. Many exporters complain of Nigerian delaying tactics, bad debts and other skulduggery when in fact they should be blaming themselves for not preparing the documentation properly. Obviously the procedures vary in different cases, but in general the exporter to Nigeria would be wise to send with his goods four copies of the packing list verified by the local Chamber of Commerce; four copies of the certificate of weight and four copies of the certificate of origin, a document available at Chambers of Commerce and headed "Federation of Nigeria." These should enable the importer to obtain Central Bank clearance for the remittance of foreign exchange, which in present circumstances takes only a few weeks at most. An irrevocable letter of credit drawn on a reputable bank — the recommended way of doing business in Nigeria, at least initially — saves the anguish of waiting and removes any uncertainties about the credit-worthiness of one's client. The exporter has now made the initial breakthrough: he has

**Nigeria's trades unions have shown themselves to be a much stronger force than might be expected under a military regime. The Government plans to restructure the union movement, aiming to replace more than 2,000 separate organisations with just 31 unions.**

## Trades unions

FOR A moment, during the Udjoji wage scramble of two years ago, the Nigerian trades union movement called the tune to the Government: the country witnessed the strange spectacle of a military administration backing down when confronted with illegal strikers. Perhaps with that experience in mind the present Government has taken a far tougher line with unions, imposing wage restraint, instituting an equity into alleged union malpractices and banning the four main union umbrella organisations. Relations between the unions and the Government are peculiarly sensitive in Nigeria. For a start, the Government is the largest employer of labour in the country, and therefore has to be careful that any action it might take against union activity is not interpreted as a powerful employer wielding the big stick. Secondly, before the return of political parties, unions are the obvious organisations where an adventurous politician might try and gain premature — and therefore unfair — support. Trade unions are thus regarded warily by the Government as potential focuses of political, as well as economic, agitation.

The unions, however, have not been having it all their own way. For a start alleged frauds and other malpractices were investigated last year by the Adebisi Tribunal, and although its findings have yet to be published there have been enough leaks to suggest that union leadership did indeed leave a lot to be desired. It is rumoured that a number of prominent union leaders accepted bribes from their employers in return for moderating wage claims. Pluralism was also rife, with one man holding the secretaryship of perhaps as many as 20 small unions. The tribunal was set up partly as a response to grass roots grumbling at the way union leaders had conducted the merger in December, 1975, of the four major umbrella organisations — the Nigerian Trade Union Congress (NTUC), the Nigerian Workers' Council (NWC), the Labour Unity Front (LUF) and the United Labour Congress (ULC). These four had come together, not for the first time, to try to create a united union front, called the Nigerian Labour Congress.

Unfortunately the elections and other procedures caused discontent among the rank and file, and the Government was forced to intervene and effectively ban the Congress. It appointed an independent administrator, whose main task is to effect the formation of a single central labour organisation — a move which would obviously be welcomed by the Government in its capacity as employer, but which must not appear to be forced on the trade union movement by the Government as executive authority. It will be a stiff task, because the history of trade unionism in Nigeria has been signposted by failed attempts to amalgamate opposed umbrella organisations into a single body. But as an outsider the administrator

**Watershed**  
The Udjoji wage awards certainly marked a watershed in labour-employer relations, but the speed with which they were awarded, as well as their size, inevitably carried with them the seeds of future trouble. At a stroke they made Nigerian labour the most expensive in Black Africa, they contributed to the huge rise in the inflation rate, now running at around 45 per cent a year; perhaps above all they raised too high the expectations of every worker in the country. The almost feverish resultant wage claims made government intervention inevitable, and last June a nine-month pulley of wage restraint was imposed. This period, which ends on March 31 next, has in some respects demonstrated the power of organised labour, for although strikes are illegal, unions have with impunity staged work-in-rules and go-slows, and by pressing for fringe benefits have effectively

circumvented the wage freeze. Employers openly wonder why the Government bothers to have any labour laws at all when they are so constantly flouted. And they are of course extremely anxious about what will happen later this year, warning that the present policy "will have achieved nothing if all it does it to erect a barrier to wage increases now, to be removed after March 31," as the Journal of the Nigeria Employers' Consultative Association (NECA) put it recently. The unions, however, have not been having it all their own way. For a start alleged frauds and other malpractices were investigated last year by the Adebisi Tribunal, and although its findings have yet to be published there have been enough leaks to suggest that union leadership did indeed leave a lot to be desired. It is rumoured that a number of prominent union leaders accepted bribes from their employers in return for moderating wage claims. Pluralism was also rife, with one man holding the secretaryship of perhaps as many as 20 small unions. The tribunal was set up partly as a response to grass roots grumbling at the way union leaders had conducted the merger in December, 1975, of the four major umbrella organisations — the Nigerian Trade Union Congress (NTUC), the Nigerian Workers' Council (NWC), the Labour Unity Front (LUF) and the United Labour Congress (ULC). These four had come together, not for the first time, to try to create a united union front, called the Nigerian Labour Congress.

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## NIGERIA VII

Although the Government is increasing its control over - and stake in - their operations, Nigeria is still a very profitable market for foreign commercial banks. Expansion of the role the banks can play in financing development is now a major priority.

# The banking scene

ST OCTOBER, only three months after announcing its intentions, the Nigerian Government took stakes in all the main banks, so that they are at least 60 per cent. government-owned. The action has caused great bitterness among newly established merchant banks, and one, First National Bank, left Nigeria altogether. At least one other is on the brink of pulling out.

There are three categories of banks in Nigeria. First there are 18 commercial banks, led in part by deposits by three with foreign stakes: Standard Chartered, Barclays (95 per cent.) and United Bank for Africa (100 per cent.). There are 11 indigenous banks, such as the National Bank and the Bank of the West, predominantly owned by Nigerians, and four foreign banks (I.B.W.A., Arab Bank, the Bank of Africa and Savannah Bank, which recently changed its name from Bank of America).

The second category comes from the Government, of which there are four: First National Bank of Nigeria, the Merchant Bank and the National Bank of Nigeria, and the National Bank of Nigeria. The Government has taken stakes in all these banks, and the National Bank of Nigeria is now 100 per cent. government-owned. The National Bank of Nigeria is now 100 per cent. government-owned. The National Bank of Nigeria is now 100 per cent. government-owned.

course of action already taken by Bank of America. It goes without saying that the merchant banks were unhappy with the price they were paid, which was based on book value with some estimate of future earnings.

For the foreign commercial banks the blow was sweetened by the fact that Nigeria has been and remains a highly profitable market. It remains to be seen whether their style of operation is substantially altered by the Government takeover, since both through its original shareholding and through the powers of the Central Bank the Government had considerable control over them anyway. The authorities have stressed that they should continue to operate "under sound banking principles" and maintain effective "credit and audit control." Expatriates will for the moment continue to make up the majority of the banks' senior executives, though not, of course, of the directors, and the Commissioner for Finance, Dr. A. E. Ekwunimike, has said that Government "interference in the daily administration of the banks" will not be much more than in the past.

In stressing "sound banking principles" the Government no doubt intends that the foreign banks should continue to set an example to the wholly indigenous banks, some of which have suffered in the past from ineffective management and poor credit control. But there is likely to be pressure on the foreign banks to increase the number of branches in previously unbanked areas; although Nigerian banks have increased their total number of branches by more than 40 per cent. from 318 to 450 between January, 1971 and June, 1976, only 36 of these new branches were set up in previously unbanked areas, and of these three-quarters were the creation of the indigenous banks.

If the foreign banks are to increase their presence in the previously unbanked areas and broaden the range of their services, they will need positive support for such policies if they are at the same time to maintain "sound banking principles." It is possible that the Government's proposed agricultural credit scheme, under which it would guarantee up to three-quarters of loans to farmers, is a step in this direction. But ultimately the spread of effective banking to the unbanked areas is as much the responsibility of other Government agencies as it is of the banking system: it is, after all, hardly the fault of Lagos-based bankers that the majority of northern farmers are illiterate. The banks can only play a limited role in developing

Nigeria, though it can be argued that the role they now play can be expanded. Indeed it must be, if the latest extension of Government ownership is to be justified.

Medium- and long-term lending, particularly for starting up new projects, is the responsibility of the development banks, which borrow from the Government. Their main problem is not that of obtaining finance but of identifying bankable projects. The gap between their operations and the retail banking functions of the commercial banks is supposed to be filled by the merchant banks. The Government would like the merchant banks to supply medium-term finance and provide financial services such as putting together loan packages, leasing and, for Icon and Nigerian Acceptances, managing the issuing of securities.

sector at a maximum interest rate of 8 per cent. (to the non-productive sector the ceiling is 10 per cent.) on such relatively expensive money, bearing in mind the very high cost of operating in Nigeria. Their return is too small to enable them to attract long-term funds, so they have to lend long against short-term deposits.

Apart from the two issuing houses the merchant banks have been operating in many ways like commercial banks in order to make money. They initially took advantage of their right to handle foreign exchange transactions by issuing letters of credit for importers with much more speed and efficiency than the commercial banks (they could be more efficient because of their smaller size). But the Government stopped their foreign exchange authorisation in the 1976 Budget and only recently restored it, making clear at the time that they should only use it in connection with development projects they were financing.

A commission of inquiry under the respected financier Dr. Pius Okigbo is due to report soon on the Nigerian financial system. It is possible that he will conclude, as some influential figures in the Nigerian financial establishment have concluded, that the Government is asking the impossible of the merchant banks. Their share of total bank assets was only 6 per cent. last June so their loan potential, compared with that of the commercial banks, is very small. The commercial banks have the deposits and the network of branches to do the medium-term lending that is required of the merchant banks, though the latter are restricted by their liquidity requirements and the absence of an inter-bank money market. The development banks are ideally suited to providing medium to long-term finance, and fulfil their function well.

But there is still a role for the merchant banks. They should soon be bringing in offshore funds (though the arranging of offshore finance will inevitably be largely done by the banks' principals in Europe and the U.S.) and providing sophisticated financial services such as leasing, an operation which has been slow to get off the ground. They could assess projects and assemble funds from different sources to finance them: so far they have been discouraged from doing this because the Central Bank has refused to let them charge the customary initial commission. But it is now being hinted that if the merchant banks showed a little more willingness to fulfil this function the authorities might show a little more understanding.

failure

The Nigerian Government, many another African government, has long been rated by its failure to make banks assist economic development by lending more to weaker sections of the economy. Foreign banks naturally prefer strong reliable customers and reasons of financial prudence. Until recently few foreign banks had the financial means to lend to the weaker sections of the economy. The Nigerian Government situation became critical in 1975. Bank deposits rose by 10 per cent. and the Government has by curb increases in lending in an effort to restrain the money supply. But despite their liquidity the banks have not kept rigidly to the lines, requiring them to proportionately to participants of the economy. The active sector should now be 58 per cent. of the total banks' total loans and assets; in February, 1976 the figure was 52.4 per cent. The rate of compliance than achieved in the 1974-75 financial year. Credit advanced to "less productive" sectors which includes trade finance, personal loans - was 6 per cent. above the maximum by the Central Bank of 52.4 per cent. and import financing had it by 39 per cent.

In the last budget the Government decided to make the guidelines mandatory for commercial banks, and any which exceed the ceiling in lending to the less productive sector suffers a financial penalty which increases and takes the form of percentage of the excess being confiscated by the Central Bank.

Some months later the Government announced that all banks were to be 60 per cent. government-owned and that the banks which would have to be 60 per cent. government-owned to achieve this would be by the Government. The Government's plan to take over the three foreign commercial banks the change was drastic since all three approximately 40 per cent. owned by the Government and had all sold to the Government at 8 and 9 per cent. of equity to the Nigerian Government.

The Government thus bought another 11 per cent. of the foreign merchant banks had no Nigerian stake, but been in operation only a very short time. Some came to Nigeria on the understanding that they would share the public a year later, by which time they would be able to provide good prospects and to establish a reliable record. The American felt a strong resistance to the idea of selling shares to government: it was probably more than any which persuaded Citibank had been operating fully for nearly three years to give up its licence and to establish a reliable record. The American felt a strong resistance to the idea of selling shares to government: it was probably more than any which persuaded Citibank had been operating fully for nearly three years to give up its licence and to establish a reliable record. The American felt a strong resistance to the idea of selling shares to government: it was probably more than any which persuaded Citibank had been operating fully for nearly three years to give up its licence and to establish a reliable record.

Prospect

Some of the banks decided to come to Nigeria in the period after the Civil War when revenues were growing, but there seemed a good prospect that the State would soon borrow offshore. That was postponed by the 1973-74 oil price rise but is now looming again, and the arranging of offshore finance may well turn out to be one of the most useful functions that the merchant banks can perform for Nigeria.

But so far the merchant banks have found it impossible to fulfil the role designated for them by the Government. The Central Bank expects 70 per cent. of their advances to be to the productive sector (at an interest rate ceiling of 8 per cent.) and it also requires that 50 per cent. of total loans and advances must be for three years or more, while only 10 per cent. may be short term loans of less than a year. They should also keep only 30 per cent. of their funds in liquid assets. The requirements are not mandatory, as in the case of the commercial banks, but the merchant banks are under constant pressure from the Central Bank for their failure to attain them. In June 1976 about 66 per cent. of their loans were for one year or less (compared with the official maximum of 10 per cent.) and only 12.6 per cent. were for three years or more (instead of the required 50 per cent.). The banks kept 96.2 per cent. of their funds liquid, instead of 30 per cent.

The merchant banks have small capital bases (not usually more than about N15m.) and depend for their funds on the excess liquidity of the commercial banks, who generally tend to their short term at between 2.5 and 3 per cent. The merchant banks argue that they cannot make loans to the productive

## Trades unions

CONTINUED FROM PREVIOUS PAGE

might have an easier task than officials themselves, because in the past disagreements have centred more on personality differences than on any major ideological divergence. This may seem like flying in the face of facts because the ULC, the largest union with some 400,000 members, is - or was, since it no longer legally exists - affiliated to the International Confederation of Free Trade Unions in Brussels, while the NTUC, with about 300,000 members, has been affiliated to the Moscow-dominated World Federation of Trade Unions.

This has made it look as if there were deep ideological differences between the two, but as a leading Nigerian industrialist told me recently: "Among the rank and file unionists there is complete apathy on ideological questions - all they want from trade unionism is better wages and conditions. With a few exceptions trade union leaders up to now have looked to Moscow or Washington not for ideological guidance but for technical assistance, training and financial support." The reasons, then, that previous merger attempts have been unsuccessful - from the Joint Action Committee of 1964, through the United Committee of Central Labour Organisations in 1970 right up to the most recent Labour Congress - have not been Cold War ones, but rather interclass bickering - a far more Nigerian, and a more soluble, problem.

The other main bugbear of trade unionism in Nigeria has been the problem of fragmentation, for until a recent tightening-up of registration laws, five people legally constituted a union. Disgruntled

groups therefore frequently split off from the main body to form their own union, and employers often find they are dealing with five or six different unions in just one factory.

Although there are only some 1m. trade unionists in Nigeria there are well over 2,000 unions; this plethora has given rise to the professional trade union careerist, the man who is paid secretary-general of one large union, or perhaps of several smaller ones.

Early this year it emerged that the Government proposes to reorganise the trade union movement along West German lines, with one umbrella organisation and only 31 individual unions, each representing a different industry or section of commerce. Though superficially satisfactory the new plan did not appear to have been carefully thought out, and NECA, which represents both private and public sector employers, was not consulted in its drafting.

It was not clear whether the new unions would coincide with the trade groups which represent employers in different industries, or whether some trade groups might find themselves negotiating with more than one union (or vice versa). Another problem which seemed to have been overlooked was the fact that many conglomerates, such as the United Africa Company, at present have only one company union; under the new plan it would have to deal with a different union for each of its activities. The Government also seems to envisage management staff and workers being represented by the same union, which could lead to difficult situations in many companies. It might appear that

labour relations are uniformly bad in Nigeria, but this would be misleading. The larger companies have a real sense of responsibility towards their workforces with subsidised canteens, good medical care (which is a voluntary responsibility), sports teams, share incentive schemes and other fringe benefits. For their part the unionists, despite their militancy and real suffering caused by high inflation, know that to be a salaried employee in Nigeria is still today a privilege and that they are envied by millions of their underemployed countrymen.

For the next two years the attention of trade union leaders will very properly be focused on trying to win better conditions for their members, and with the speed that Nigeria is industrialising it will be essential to ensure that off new employers, large and small, do not exploit unemployment to lower wages and worsen working conditions. But the public will also be watching to see how (for they surely will) the unions organise themselves politically. Will the movement be captured lock, stock and barrel by a single party? Will the trade union movement itself form a Labour Party?

On its record so far it seems likely that the movement is not cohesive enough to speak with one political voice. Already trade union activity has influenced government action, and it will surely do so again; but it seems highly unlikely that the trade union appeal is wide enough to command popular political support - there are, after all, some 40m. Nigerian adults who are not trade unionists.

A.H.

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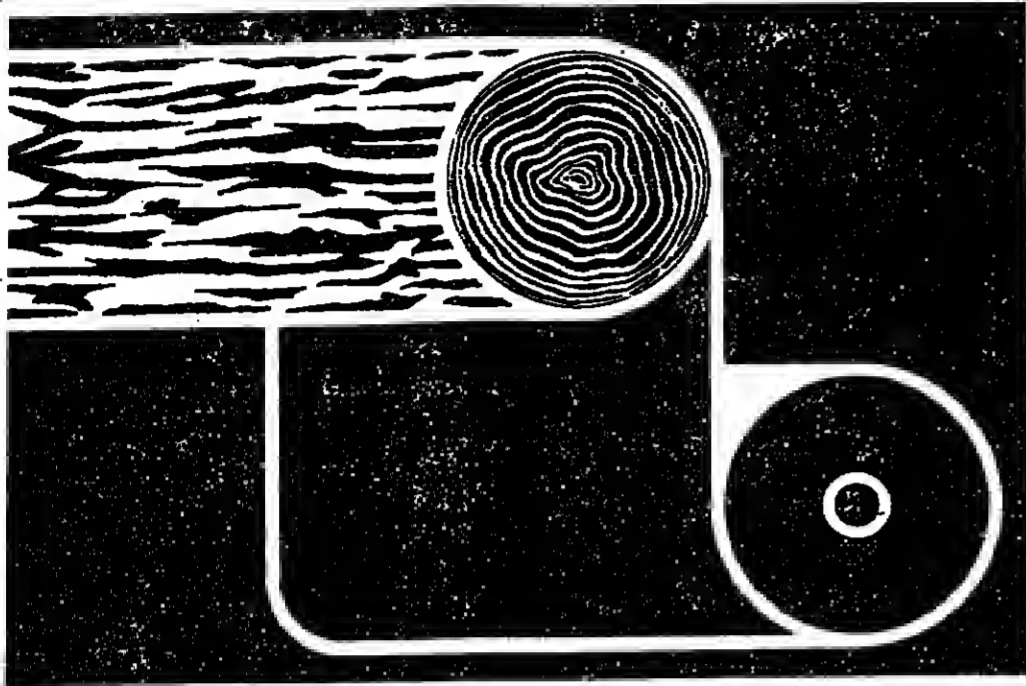
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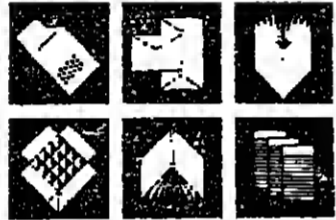
NIGERIA VIII

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Manufacturing companies in Nigeria have seen their turnover and profits grow very sharply in the past two years. But successes have only been achieved in the face of the physical problems of operating in a desperately congested environment, while private industry faces many uncertainties including a tariff system which is difficult to administer and in some respects out of date. The shortage of management skills as companies expand is another serious concern. JAMES BUNTON visited manufacturing companies in Nigeria and describes how they operate.

**Business environment**

VOLKSWAGEN of Nigeria runs one of the newest and most modern plants in the country. Sited a few miles outside Lagos on the four-lane highway to Badagry, it is everything that one would expect of German efficiency in a country which intends to become a major industrial state. Yet to contact Volkswagen's management from Lagos involves a somewhat cumbersome procedure. One has to go to a house in the residential suburb of Ikoyi and make an appointment over the radio. For despite having been in business for nearly two years Volkswagen of Nigeria is still not on the telephone.

Companies operating in Nigeria usually print a five-year financial summary at the back of their annual reports. The pattern of each one is almost identical: steady but restrained growth of turnover between 1971 and 1974, then a sudden leap in 1975, often to double the 1974 figure, and a further increase in 1976. Profit margins have similarly widened, and in some cases earnings per share have increased by staggering proportions.

That is the bright side. The Nigerian economy is experiencing a heady boom and the atmosphere probably resembles nothing so much as the last quarter of the last century in the U.S. There is nothing gentle and even less that is gentlemanly about business in Nigeria. Though almost every company operating in Nigeria can sell everything that it can import or manufacture, and will be able to do so for several years to come, success in business is only achieved in the face of remarkable difficulties.

**Larger**

First there is the infrastructure—or lack of it. Volkswagen has been generating its own electricity for two years in supply a factory which can assemble 140 cars a day. It is not unique in this; most other manufacturing companies in Nigeria have alternative power supplies which they can bring into operation when the lights go out. Other companies, including Volkswagen, have sunk their own wells to make them independent of the mains water supply, which is often defective.

Volkswagen's radio telephone is not unusual. Probably hundreds of companies in the Lagos area and further afield rely on radio for their communications, since even if they are on the telephone it works too rarely to be worth relying on. One of the major industrial estates in Nigeria is at Ikeja, near Murtala Muhammed airport; here few telephones have worked properly for several years and plants there are almost totally cut off from Lagos, only 17 km. away. Before the Lagos traffic was eased by an edict banning half the cars each day a Lagos businessman who wanted to visit Ikeja would allow a whole day for it; in some cases he might set out the previous evening and stay overnight there in order to be sure of having a full day's work next day.

While poor telecommunications may at times be a severe inconvenience, the maintenance of a smooth flow of inputs from the industrial countries is the manufacturing company's lifeblood. During the worst of the port congestion in 1975, when several hundred ships were waiting to enter Lagos, with

the situation nearly as bad at Nigeria's other ports, many companies' production schedules were wrecked by the fact that vital raw materials and components were lying out at sea on ships waiting to enter harbour, some of which waited for a year or more. For the big importing companies which supply the Nigerian consumer market it meant the frustration of being unable to serve properly the vast consumer demand boom caused by the Udoji pay rises. Since then the port congestion has eased and almost all companies have established means of ensuring a steady flow of supplies. Usually this means relying on the express vessels operated by the shipping enforcement lines from the U.K., Northern Europe, the U.S. and Far East which can normally come straight into their reserved berths at Apapa and Port Harcourt and unload without delay. Space must, however, be reserved months in advance. Other companies effectively bypass the port.

Volkswagen, for instance, has its own fleet of charter ships which bring in the completely knocked down components for

its cars from Brazil and West Germany. The ships moor at a reserved buoy and the cranes of components are unloaded into lighters. The lighters are then towed up a creek and docked near the factory. In cross the last few kilometres of swamp plus the busy Badagry highway a B-41 helicopter lifts the crates, each weighing up to three tons from the lighter to the factory area. Each return flight takes only about four to five minutes.

The other car assembler Peugeot at Kaduna, in the north does not rely on sea transport for any but the heaviest items. All the vehicle components are flown in to Kano daily by the French airline UTA on a DC8 and then sent by road to the assembly plant.

To guard against shortages because of delays in shipping and transport, companies keep big stocks, far bigger than would normally be financially justified, to ensure that the supply chain breaks down. But though companies are now considerably more accustomed to operating in the very tough Nigerian conditions than they were when the oil boom began they are still being foiled by outside factors.

If transport from the outside world can be a serious problem transport inside Nigeria is frequently considerably worse and astronomically expensive. It can cost N50 for a ton of cargo to cover the 700 miles from Lagos to Kano by road. The cost of transport is high because of the large mileage, poor roads, which take a heavy toll on vehicles, the shortage of lorries (now gradually being overcome), the difficulty of getting spare parts for many kinds of lorry, the shortage of experienced maintenance men, and the cost of insuring against the relatively high probability of pilfering.

Because of this there is an increasing tendency for production to be localised; a manufacturer either of consumer goods or of components has passed on to other manufacturers normally supplies more than his immediate area. This means that there is a strong tendency for industry to be concentrated in a few areas such as the Lagos area, Benue Enugu, Port Harcourt, Kaduna, Kano and Ibadan, and Nigeria is only rarely envisaged as an complete market. Leventis of the big supply companies, Coca-Cola's bottling plants over Nigeria because the cost of transport outweighs the potential advantages of large scale centralised bottling.

**Manufacturers' problems**

BOTH NIGERIAN and expatriate businessmen constantly say that if they had or could make the goods they could sell them. A Nigerian sales manager in a big manufacturing company said: "There is a great stream of money in the Nigerian economy, but most of it flows straight past our door and there is nothing we can do about it. It is heart-breaking." Almost all companies are desperately short of capacity and few of them see the situation improving markedly for several years. Far despite the obvious economic need to expand there are many things holding them back.

One major handicap is the physical constraint on supply. Until the capacity of Nigeria's ports and airports is considerably expanded manufacturing industry cannot fully meet the demand for goods in the economy. But in making investment decisions companies are hampered by more than that. First, many manufacturers supply other industries rather than the consumer direct. It is not easy to predict what the Nigerian consumer is likely to want next year, although market research does exist in Nigeria, but it is considerably more difficult to assess other companies' needs for components and supplies, even when they place orders. For in an economy which is suffering acute shortages of many items there is a tendency to over-order in the hope of getting at least some of what you want.

Ever since the Government announced, not long after the fall of General Gowon in July 1975, that it was proposing to let Nigerians take a larger share in many companies operating in the country there has been considerable uncertainty, not so much over the principle of the measure (the indigenisation process—as it is called—began in 1972) as over the category into which a particular business would fall. The doubt was increased by the fact that the report of a Government-appointed panel made one set of recommendations, which were altered by the Government in a White Paper.

Last month's promulgation of the latest indigenisation decree at least ends a considerable degree of uncertainty and should lead to the go-ahead for many projects which have been held in abeyance for a year or more. But while the measure itself may well be to Nigeria's advantage both its timing and long gestation period have hindered industrial development. But there are two other aspects of Government policy which cause companies much concern, though it is difficult to generalise because each company is affected in a different way. These are price control and protection policy. The Government of a country suffering high inflation and serious shortages, as Nigeria is, is under strong political pressure to try to bait price rises

"at a stroke" by price control. Unfortunately even the most enthusiastic advocates of price control usually admit that it is a measure which needs to be applied with considerable skill. In Nigeria there is not much doubt even in Government circles that it is often applied ineptly and is rarely to the advantage of the consumer.

As the Government-appointed Anti-Inflation Task Force reported last year, the problems of inflation and shortages can only finally be solved by removing the infrastructural constraints on supply. The Government is aware of that but with the often weak liaison between private industry and the Government it is easy to put blame for shortages and high prices on the manufacturers. The result is that companies hesitate to start production of certain lines in case they fall foul of a capriciously exercised price restriction.

The complex issue of tariffs and protection lies at the heart of the dilemma which the Government faces in deciding its strategy for manufacturing industry. Industry grew rapidly in the 1960s because of import restrictions. Output grew after the civil war ended and industries enjoyed "pent-up" consumer demand. But as the market expanded beyond local manufacturing capacity it became necessary to relieve import restrictions, the difficulty for the Government was that this had to be done at a time when, in the wake of the oil price rise and the Udoji pay awards, industry's costs were rising sharply.

**Stagnated**

Industrial output stagnated during 1974 and only began to rise again the following year, when the car assembly plants came on stream. For companies deciding whether or not to invest the tariff situation is often the crucial factor; the company needs to be certain that its output will be protected before going ahead.

The Government is anxious to encourage foreign investment in industry but like almost all civil servants those at the Ministries of Trade and Industry are badly overstretched. A coherent tariff strategy to deal with the situation facing Nigerian industry is gradually being formulated but the Government cannot always react to requests for action as urgently as industry would like. Some of the temporary bans on specific imports, designed usually to ease port congestion, have been obscurely phrased and heavy handed in their application. There are many fields in which comprehensive tariff reform is probably essential. Here it is only possible to discuss two: the import of cars and the production of textiles.

Both plants import completely knocked down (CKD) vehicles and claim to carry out about 60 per cent. of the production work on each car in Nigeria. Volkswagen imports 75 per cent. of its CKD components from its plant in Brazil, with the rest coming from Germany, while Peugeot brings to its components direct from France by air freight to Kano.

After starting with one shift producing 60 cars a day Volkswagen's installed capacity with two shifts is 140 cars per day, which allowing for slippage enables it to produce about 35,000 cars a year, and it is intended to increase capacity in 1980 cars per day in the next financial year. Peugeot's output is slightly lower than Volkswagen's but a N16m. expansion programme should double its capacity by the end of this year. The Nigerian car market is fraught with considerable controversy. There are frequent complaints that the delivery times for cars are too long and that car dealers at the local level charge exorbitant prices, despite stringent price regulations. In theory the local assemblers are expected to meet 80 per cent. of the demand for cars and they enjoy a degree of protection on the import of cars below 2000 cc. Last year the assemblers estimated total car demand at 90,000.

They claim that this estimate proved to be substantially correct (official figures on car imports are not yet available) and that Peugeot and Volkswagen fulfilled their share of the market, though Peugeot did so partly by imports of completely assembled cars, for which it also has a licence. The cause of the scarcity, the car assemblers argue, was mainly due to the fact that the Government issued import licences in a bunch, rather than spread out over the year. In such conditions there were naturally opportunities for unscrupulous car salesmen to make windfall profits out of temporary shortages.

The Government, however, while taking action against some of the car dealers, took an unsympathetic view of the car assemblers' position, and requests for price rises were dismissed. Though there are many aspects to the car supply problem it is clear that a major priority is to look closely at the whole question of protection and tariffs. With duty on imported CKD parts at 15 per cent, and on assembled cars in the same cubic capacity bracket at 25 per cent, the local assemblers with their high costs inevitably face financial constraints. Nevertheless they appear happy to increase output to meet the rising demand, and increase their share of the market.

capita consumption of textiles is lower than that of most comparable African countries and the producers have surplus fabric finishing capacity. The reason for this is that the import of greyloths, from which the finished product is made, is also virtually totally banned so the textile industry has to draw on local supplies.

Unfortunately, protection of domestic production of yarns and staple fibres is relatively low so there is insufficient incentive to develop the necessary spinning capacity to meet the needs of the finished fabric producers. In the opinion of some textile specialists increased protection is now needed at the lower levels of the production chain to maximise the use of local inputs, including Nigerian cotton, and when petrochemical plants come on stream in the next decade—raw material for the synthetic fibres industry.

Ultimately a strong vertically integrated textile industry may have surplus capacity for exports of finished products. The Common Market is an obvious potential market for Nigeria as an ACP country, as is the newly formed West African community, ECOWAS. But the formulation of an export policy for Nigeria is some way away. There is, as every competent Nigerian will tell you, far too much to do already.

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مكتبات الاموال



NIGERIA IX

Management

THE MEN who run Nigerian companies, whether expatriate or Nigerian, usually have...

suffered as a result. There are fewer and fewer loopholes for squeezing in extra expatriates...

more sophisticated he needs, to travel abroad to acquire new experience. But he cannot leave...

majority Nigerian-owned company can exercise more influence over the immigration authorities...

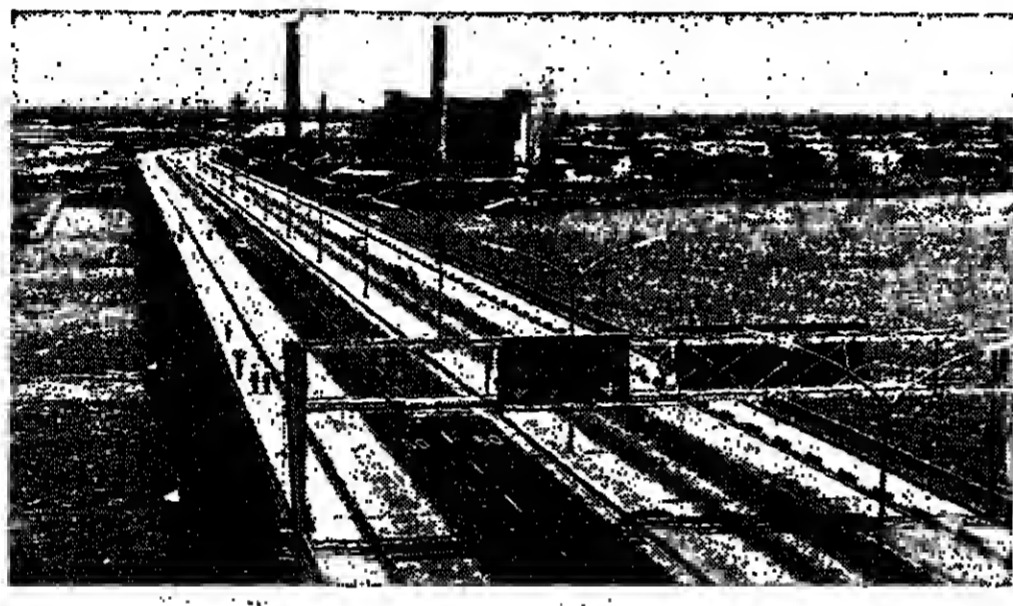
Shallower

It may be significant that, especially in the north where the depth of experience is shallower than in the south...

The Government is taking action to speed up the development of Nigerian management talent. The Centre for Management Development...

Julius Berger

It is estimated that at least a third of Nigeria's public for development spending in the next few years will go on roads and mortar...



Julius Berger's first success, the Eko Bridge linking Lagos Island with the mainland.

Parts of it are already ahead of schedule. If the notorious port congestion at Lagos eases within the next two years it will be largely thanks to the construction work of Julius Berger...

these men work on the site as supervisors but not foremen. Though Julius Berger's projects are regarded as crucial by the Nigerian authorities...

contracts naturally include price fluctuation clauses. Though road and bridge construction in the Lagos area is likely to keep Julius Berger busy for several more years...

Raleigh Industries

Julius Berger's success owes much to the reputation it established ten years ago for remarkable efficiency and speed...

ONE OF the first things a Nigerian does when he acquires some cash is buy a bicycle. Eighty per cent. of the booming Nigerian market is in the hands of Raleigh Industries...

by Nigerian business interests—can expand into more sophisticated engineering processes. As a first step, plans for building a N3.5m. chrome plating and rim-making facility in Kano are at a highly advanced stage...

Monitored The Nigerian projects are controlled from the headquarters at Wiesbaden and their progress is monitored with weekly checks by computer to ensure that work on the project follows the very narrow critical path which the speed of the project requires...

Unlike, for example, the car assembly plants, Raleigh's is not a "screwdriver operation." Though on a relatively small scale, specialised engineering techniques such as roll forming, brazing and electrostatic spraying are carried out at Kano...

And the bikes themselves? Raleigh does not manufacture its fast, flashy bikes in Nigeria (though it sells some of them there). The Nigerian-made machines are sturdy and somewhat old-fashioned-looking...

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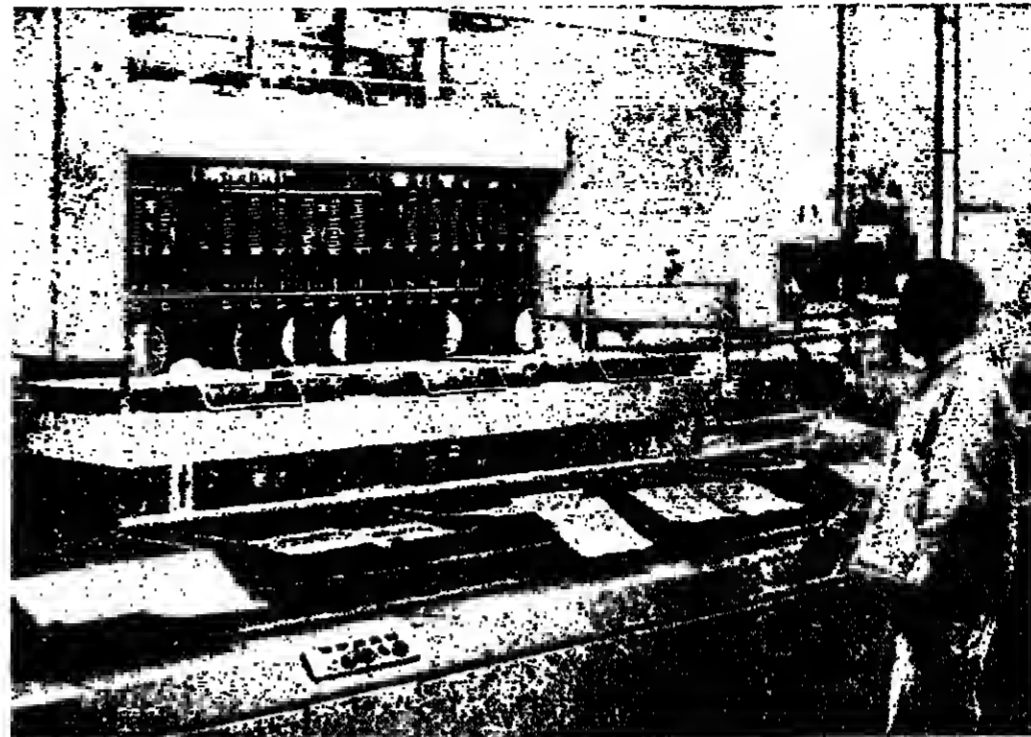
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## NIGERIA X

Moves towards putting control of business and industry more firmly into Nigerian hands have proceeded steadily but not intemperately, and new companies still find it worth while to move in. But there is concern that the skills of Nigerian manpower are not improving as fast as is desirable.

## Indigenisation



A production line in the Star Beer factory.

into Nigeria. The automobile assembly plants, though going up to minimum 60 per cent Nigerian ownership, are expanding. Guinness is building a new lager plant at Benin, while Leventis is going into brewing in partnership with a West African brewery. Cadbury Schweppes is expanding its food manufacturing facilities, and in textiles Niehemtex, a consortium in which the Netherlands concern Akzo has an interest, is building a N60m, vertically integrated synthetic fibre textiles complex, the first of its kind in Black Africa, financing it from all the different types of financial institutions. Including the stock exchange in Nigeria. But companies trust that in the next budget the Government will lift the 16.5 per cent limit on dividends imposed as an emergency measure last July.

The operation of expatriate quotas is a key factor in determining the outcome of the indigenisation process. But probably the chief fear lurking at the back of the minds of both expatriate and Nigerian managers is that the 1977 indigenisation decree is not the end of the process. Brigadier Shehu Yar'Adua, the Chief of Staff of the Armed Forces and the second most senior man in the Government, last summer gave an assurance that indigenisation was not "creeping nationalisation" but was, because the Nigerian public, not the Government, is taking over the shares) but added that minor adjustments would be made to the programme.

The decree gives the Government wide powers to change the schedules and their terms. The respected Nigerian Institute of Management last year expressed the fear that when the military government hands over to civilians as it has promised to do in 1979 there is no guarantee that a future civilian regime might not pursue further indigenisation "as a sop to the electorate".

It is significant that the Institute last summer urged caution on the Government, questioning whether there was adequate Nigerian manpower available to take over the responsibilities of indigenisation process involve and whether the process of transferring technology could be "rushed". But this approach is not reflected universally in Nigerian management. Some influential Nigerians believe that only when Nigerians "plunge at the deep end" in the management of companies will they really acquire the knowledge to run their own economy — even if the knowledge is acquired at the expense of some short-term inefficiency. In other words they believe, the transfer of technology can be rushed.

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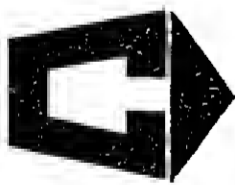


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THE GOVERNMENT ended a period of nail-biting uncertainty for expatriate businessmen last month by publishing the new Nigerian Enterprises Promotion Decree, which sharply increases Nigerian ownership of business and industry. The businessmen had feared that the decree could reflect the relatively extreme views expressed by a Government-appointed panel set up just over a year earlier to review indigenisation, as the process is called. But although it will take some time for the full implications of the decree to be absorbed, the initial reaction of businessmen is that the Nigerian authorities appear to have been fairly pragmatic and that while Nigerian control of business will increase, it is still worth while for foreign investors to stay in the country.

Political considerations aside, there were some quite good reasons for looking again at indigenisation. The first decree, promulgated in 1972 for compliance by 1974 created two schedules: the first listed relatively simple types of business and decreed that they were to be wholly owned by Nigerians. In the second schedule were businesses such as brewing and metal container-making which were considered of strategic importance to the economy though they relied to a fair degree on imported technology: these businesses were to be 40 per cent owned by Nigerians. The decree left smaller scale businesses relying to a high degree on imported skills entirely in foreign hands.

The first decree transferred the ownership of such businesses as road haulage and small-scale retailing from the hands of Lebanese, Syrian and Indian traders into the hands of Nigerians, while in schedule two most large scale companies including the big expatriate trading conglomerates, sold 40 per cent of their equity to Nigerians. About 25 of them sold out through the Lagos Stock Exchange.

Among the U.S. and European companies in schedule two the operation went fairly smoothly, though there was dissatisfaction at the prices at which they were allowed to sell their shares, for the issues were vetted by the official Capital Issues Commission. On the Nigerian side the principal complaint was that ownership of shares was concentrated too heavily among the commercially astute Yorubas of the south west, who were closer to the financial centre, Lagos. Among the smaller companies, on the other hand, and especially in schedule one, the investigating panel reported a wide range of abuses and said that overall only about one-third of the 1,000-odd businesses affected by both schedules had fully complied with the decree by the middle of last year.

In some cases foreigners had used the decree's relative flexibility to evade it: in others the decree appeared to have been complied with but in fact only a nominal change of ownership had taken place. The previous owner was still effectively in charge and drawing profits from the business, while one or more Nigerians were happy to collude with him in order to become rich men as "front" owners.

The panel, which reported last summer, called for greater Government powers to correct and prevent abuses. It also recommended moving more businesses into schedule one (100 per cent Nigerian) moving most schedule two businesses from 40 to 60 per cent Nigerian ownership and creating a new schedule three with 40 per cent Nigerian ownership or all those businesses left out of the other two schedules, so that all businesses in Nigeria must be at least 40 per cent Nigerian-owned. The Government subsequently modified the panel's recommendations in a White Paper by moving some categories of business between schedules and tooing down some of its other recommendations; it revised the lists again for the decree.

As in the first round of indigenisation few if any British or European-owned companies are affected by schedule one. But many are affected by the changes in the other two schedules. Most major companies in such businesses as large-scale manufacturing have, for the most part, heeded moved into the 60 per cent category. Thus, such companies as Bata, the shoe manufacturers, and Dunlop will have to sell about a further 20 per cent of their equity to Nigerians.

Sixty per cent Nigerian ownership will now apply to the major trading companies, which include the Unilever subsidiary the United Africa Company, John Holt, subsidiary of Lonrho, Leventis, and the Danish-

owned company, R. T. Briscoe. These companies play a major role in the distribution of goods throughout the country as well as in many other activities, and although some of their operations fall under Schedule One, a form of exemption has been devised for them. Provided that they operate in at least ten of Nigeria's 19 states and have a turnover of at least N25m, a year they need only go up to 60 per cent Nigerian ownership, but they must sell the extra equity on the stock exchange by June 30 this year—instead of December 31 next year, as is the case of the rest of the companies affected by the decree.

One major difference between the decree and the White Paper is that the Government has decided to keep Nigerian ownership of the textile industry at 40 per cent, instead of increasing it to 60 per cent. But it has not, as had been hoped in some quarters, kept the construction industry at 40 per cent Nigerian ownership.

Construction being a high risk business contractors may well wonder how the rewards for operating in Nigeria will now compare with the rewards for working in, for example, the Middle East. It is possible that they may ask the Government for a management fee payable overseas as a condition of undertaking contracts in Nigeria. The Nigerian authorities no doubt think that with construction effectively making up the bulk of expenditure under the development plan, this is too important a sector to be left with majority foreign ownership.

The Government has taken care in this decree to try to encourage a wider spread of share ownership than in the previous round of indigenisation. No enterprise is to be sold to a single individual, except where it is being taken over by a Nigerian owner manager, and an individual should have control of more than one company, which should give greater opportunities to businessmen in other parts of the country.

## Equity

In the case of companies being sold on the Stock Exchange, no individual is to be allowed to hold more than 5 per cent, or N50,000 of the equity of a company, whichever is the greater, and there are provisions for selling up to 10 per cent of the total equity of a company to its staff, half of it to non-managerial staff. The Government will try to make companies dispose of their extra equity through the stock exchanges wherever possible and the possibility of creating new stock exchanges in Kano, Kaduna, Enugu and Warri, in addition to the present exchanges in Lagos and Port Harcourt, has been mooted.

For expatriate companies the principal questions to be answered are how and at what price the extra equity will be disposed of, and what attitude should be taken to future investment in Nigeria. Nigerians are asking how much control of their economic destiny the new measures will in effect give them.

Whether or not the market will be able to absorb all the new stock in the time available depends on imponderables such as the liquidity in the Nigerian economy over the next two years. Informed observers mostly believe that the big trading companies, which have to comply with the decree by the end of June this year, should have little difficulty in floating the extra equity, especially as they are already quoted on the stock exchange. It may be more difficult for some of the remaining companies which have till the end of 1978 to comply and many are thought likely to wait for as long as possible to see how the market behaves.

The Capital Issues Commission will vet issue prices as well as the price at which equity is sold privately. It takes into account both assets and future earning potential. This procedure has been widely regarded as unfair to the vendors since, in the case for example of the trading companies, assets are not a substantial item in relation to turnover. Last time the resulting issue prices enabled many

investors over the last three years not only to cover the cost of their investment in dividends but also to make capital gains of about 100 per cent in the value of their shares.

But the profits which many Nigerians make out of property ownership and importing are usually at least as big as those made by shareholders; a possible disadvantage for Nigeria of the present round of indigenisation is that it may make it easier for more Nigerians to make quick profits simply by supplying replacement capital for indigenised companies when they should be investing capital in new industries, which is what Nigeria badly needs.

## Justifiable

One reason why the Government considers a further round of indigenisation justifiable is that since the 1973-74 oil price rise almost every company operating in Nigeria has been able to make large profits in a rapidly expanding market. The fact that the market seems likely to stay lucrative for several more years means that companies appear to accept the decree with a fair degree of equanimity, reckoning that although their share of the cake will be smaller, the cake itself will be bigger. Some companies delayed going ahead with expansion projects because of uncertainty over indigenisation, though there are other factors which have caused uncertainty.

There are so far few indications that expansion projects are likely to be cancelled because of the new decree, while new companies are still moving

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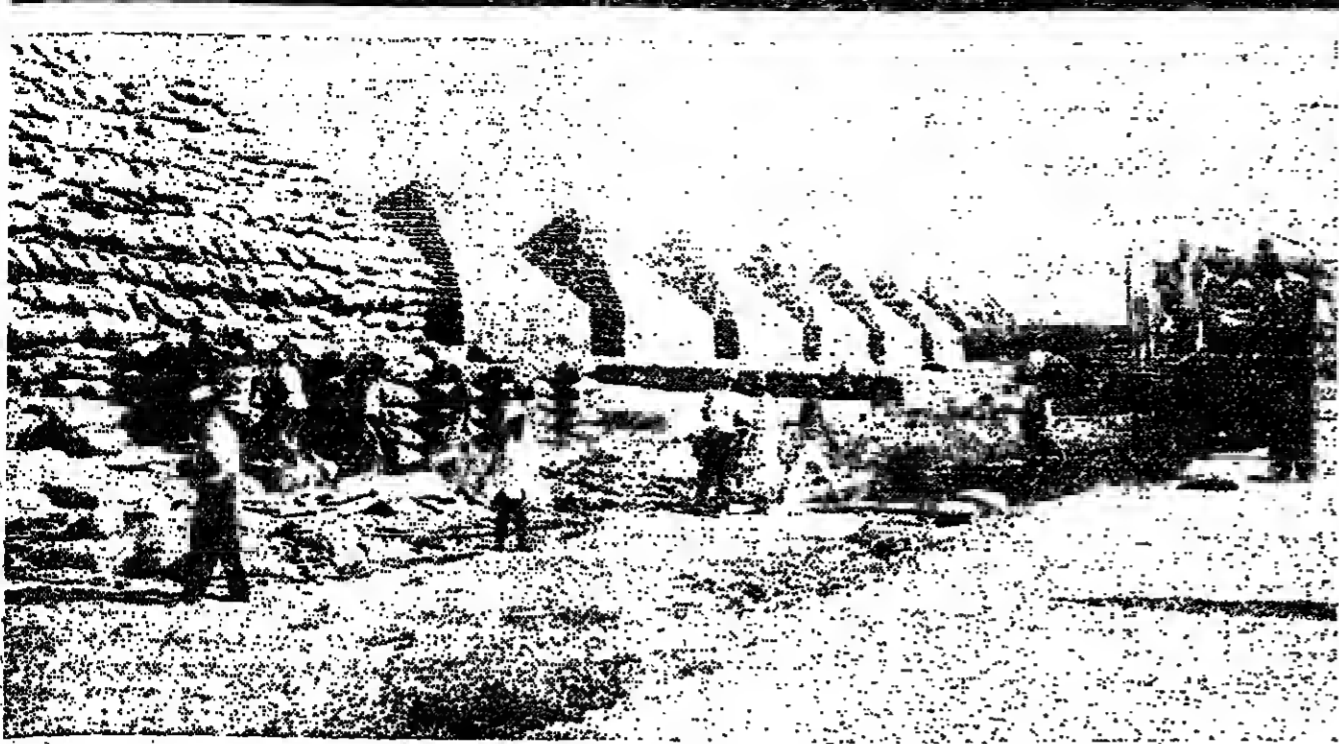
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# NIGERIA XI



Groundnut pyramids in the Government buying yards at Kano.

Traditionally an agricultural country, Nigeria has the potential for major development in this sector. But it has increasingly become the problem area of the economy with many workers being attracted to the cities.

## Agriculture

NIGERIA HAS traditionally been an agricultural country. Over the last few years, however, agriculture has increasingly become the problem sector of the economy. The reasons for this are numerous but include war, drought and the lure of the cities.

Some 70 per cent of the country's population live in the rural areas, but the wage rates in the cities are invariably higher, thus attracting the younger and more physically fit members of society. However, over 40 per cent of the rural force in the age groups 15 to 24 is still on the land, but increasingly aged population and lack of modernisation resulted in a lowering of agricultural production, not in subsistence crops but in the vitally important exports. Average output per acre has dropped to below 10 per cent of what it was half a century ago. The rural population in all the major sectors of the economy is declining.

Nigeria has the physical resources for major agricultural development. At present about 10 per cent of the total land is under cultivation, but much of this land is not productive to its optimum due to land tenure system, which results in fragmentation of holdings and consequent difficulties of mechanisation, and also because of the reliance on rain-fed agriculture even in the savannah areas of the north. It is estimated that over 70 per cent of the country could be irrigated, and because of the climatic zones that comprise the country—tropical rain forest, savannah and desert—the widest range of crops could be raised, both under natural rainfall and under irrigation.

Under cultivation but will also lead to improved productivity on much existing agricultural land since, by irrigation, more than one crop per annum can be grown.

The first of these authorities was the Sokoto-Rima River Basin Development Authority, and this is the most advanced in terms of project development, with agri-businesses currently being planned and implemented. The Hadejia-Jamare River Basin Development Authority, too, is in the process of evaluating tenders for the construction of the first stage (45,000 acres) of the Kano River project, and has also commissioned feasibility studies for the further stages of this project.

As well as setting the Development Plan on its right course, 1976 was also the year in which agriculture was brought to the non-agricultural population. Probably the most telling single Government campaign was the launching of the Operation Feed the Nation. The campaign was launched mainly to involve the non-farming population in growing vegetables and other staple foodstuffs so that everyone could basically feed himself. In vacations university students were committed to work in this campaign and the armed forces and the police were also involved.

Through Operation Feed the Nation and through the establishment of the River Basin Development Authorities the Federal Government has been able to avoid the dilemma that it has found itself in in the past, where because of its commitments to peasant farming it has been unable to develop successful commercial projects. There are an increasing number of private sector commercial projects being carried out, and their establishment in the future should be eased by the River Basin Development Authorities. The latter will not only be in a position to establish large irrigation schemes designed for subdivision into small plots for individual farmers but also to integrate agri-business projects within their overall framework.

At the same time new techniques are becoming more widely disseminated throughout the country—in irrigation, for instance, a number of projects are now using modern irrigation methods such as travelling irrigators and trickle systems. The oil palm and other plantations are being renovated, and even in the wet south irrigation is being used in the nurseries to ensure that the young trees are supplied with the optimum amount of moisture.

The 1976 budget was also noteworthy in that efforts were again made to stimulate the agricultural sector. Greater emphasis was to be placed on agriculture in the Development Plan and for the current year N40m. was to be devoted to agriculture. Agriculture also benefited from other Ministry budgets, notably from improvements in the infrastructure. Credit availability was encouraged by introducing an agricultural credit guarantee

scheme, with banks having to retain a certain proportion of their total lending for the agricultural sector. No ceilings on increases in commercial bank credit to the private sector for agriculture were imposed.

In a budget designed to attack inflation, agriculture was singled out for additional aid in five main ways. First there were to be distribution improvements to give farmers easy access to cheap fertiliser. A major problem in the past has been deterioration in soil fertility, resulting in a lowering of yields. Second, attempts are to be made to provide simple standardised farm implements. Much of the mechanised equipment available in Nigeria is unsuited to the operation of small agricultural units and also tends to suffer from poor maintenance. A third element, therefore, is to improve implement maintenance units. Fourth, there was to be an increased supply of pest control equipment and pesticides. Finally, but not least, more trained manpower was to become available through more training centres.

Imports of a number of agricultural products were also banned or were allowed only under licence again to act as a stimulus to production. Among items listed were fresh and chilled vegetables (with fresh vegetable production being stimulated by Operation Feed the Nation), live poultry (poultry units have been a popular investment in the private sector) and potatoes.



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Students being shown how to operate a tractor at an agricultural training centre.



# NIGERIA XII

# Oil

Its sizeable oil revenues are vital to Nigeria on two counts—as the mainstay of its present economy and as the main source of funds for long-term development. The articles below describe how the tasks and problems are being tackled.

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THE MEN who manage Nigeria's oil policy should have a short time take decisions crucial to the entire economy. That may seem plain, but with oil providing about three-quarters of the Government's revenue and contributing all but about five per cent of the country's export earnings almost every decision they take, however small, may be crucial. But the shape of the Nigerian economy in the next decade will depend to a large extent on those decisions.

The issue is simple. Present revenues are sufficient for present spending needs and present absorptive capacity, but Nigeria will need considerably greater oil revenues in the early part of the 1980s to finance economic development which should then be on full stream. Present oil production is not far short of installed capacity, and production cannot be maintained at its present rate for more than about four years. New exploration and development is badly needed to bring new fields into production in the early 1980s.

But as in most developing countries the Government faces a dilemma: how does it make exploration and development by the oil companies sufficiently attractive when its long-term aim is to foster an indigenous oil industry which must eventually take over from them altogether? The oil is there: estimates of reserves range between about 20bn barrels which would last nearly 30 years at present production levels) and 50bn barrels allowing for fields as yet unassessed and for projected new discoveries. The Government takes a cautious line on possible reserves.

Nigeria's main strengths as at oil producer are the light specific gravity and low sulphur content of much of its crude and its relative closeness to the U.S. and European markets, which has an important effect on transport costs. Immediately after the civil war ended in January 1970 Nigerian oil production rose steeply, from 1.92m. b/d in June 1972. Thereafter the rise in output slowed down but reached a peak of 2.3m. b/d in June 1974. Then came a sharp fall in production, with daily output reaching about 1.5m. b/d in May 1975 (the lowest level for four years).

This was principally because the world recession reduced the importance of Nigerian crude's low sulphur content, while the collapse of the world tanker market took away much of the freight advantage. At the same time the Government was anxious to introduce a measure of conservation into its oil production policy. Average output in 1975 was 1.78m. b/d, with production climbing in the latter half of the year and 1976 saw a steady rise in output. The average daily production during the first 11 months of 1976 was 2.06m. barrels.

Throughout this period the Nigerian authorities have shown, in the words of an admiring oil company executive, "remarkable commercial acumen"—at least over short-term issues—in their handling of the oil industry, which has enabled them to increase their "take" per barrel from \$15 in January 1972 to \$11.68 in January 1976, while it should now be substantially higher following the latest OPEC price increases. Naturally a large part of this increase was due to the 1975-77 sharp escalation in OPEC posted prices following the Yom Kippur War, but it was also caused by other factors.

First, Nigeria anticipated some of its fellow OPEC members in taking stakes in the main oil-producing companies through the Nigerian National Oil Company (NNOC) which was formed in 1973. Major holdings in Elf and Agip/Phillips were established long after the war. Shell/BP, which produces about 60 per cent of Nigeria's crude, gave up a 35 per cent stake to NNOC in April 1973 and Mobil and Gulf soon followed suit. These stakes were increased to 55 per cent the following year, despite a clause in the agreement which gave the Government the option to take majority participation down but reached a peak of only after 1980. It now has the

option to take majority holdings in the other operators, Texaco and Pan Ocean, which are not yet producing on a large scale.

The Nigerian authorities have also shown considerable nimbleness in their pricing and taxation policies. Although export prices declined between July 1974 and the end of the following year because of slack demand, Nigeria was able to increase its revenue per barrel on the companies' equity crude over this period by bringing its tax and royalty rates up to the 83 and 20 per cent levels agreed by OPEC members. Because of this the Government's average revenue per barrel from both equity and participation crude fell only marginally, despite the drop in its return on participation crude.

The pressure on the producing companies which this represented suddenly reached [from their point of view] critical proportions in January 1976 when the Nigerians increased the tax reference price (or posted price) of crude without increasing the export or buyback price by a corresponding amount. This meant that the companies had to pay more tax and royalty without seeing the full amount of the increase reflected in the export price. In equity crude the average margin was cut to about 30 cents from about 70 cents per barrel.

Though the Ministry of Petroleum Resources claims that this produced no "acrimony" between itself and the oil companies, the move came as a "terrible shock" to them, as one company executive put it. The profit margin was in effect being cut to a level similar to that common in the Middle East, where operating conditions are almost invariably considerably easier.

When Nigeria again lifted its prices in July 1976, after some prolonged negotiations, the margin was restored to about 70 cents on equity crude (the margin is naturally less on heavier crudes). The following October, when Nigeria again pushed up its export price to take full advantage of the rise in oil demand ahead of the Qatar OPEC meeting due in December it shortly afterwards raised the tax reference price in order, in the words of Petroleum Intelligence Weekly, "to skim off the

additional profit the companies might have reaped on their equity oil" following the export price increase.

At the OPEC meeting in Qatar Nigeria was one of the 11 members who decided to raise the price of the representative 34 degree API crude by 10 per cent. Because it had in effect jumped the gun by its increases in October the Nigerian market price rose by 8 per cent against the October 1 price but by 10 per cent on the July 1 price. On January 3 this year Nigeria announced that 34 degree crude would cost \$14.22 per barrel.

By means of its pricing and fiscal policies Nigeria is exercising a substantial measure of control over the oil companies: indeed it has put so much pressure on them that in the past year and a half exploration and development in any but low risk areas has virtually stopped (at the last count there were 11 drilling rigs operating in Nigeria as against a peak of 26 in April, 1973).

Production costs are thought to vary between about 80c per barrel for the longer established producers to well over a dollar on newer operations. The oil companies do not consider a margin of about 70 cents per barrel on equity oil sufficient incentive to undertake high risk exploration and the subsequent development costs of bringing new reservoirs into production, especially as many of the untapped reserves lie offshore.

The drop in oil production, which reached its nadir in mid-1975, made the government fully aware of the problem, though it was uncertain how to tackle it. Last October the Head of State, Lieut.-Gen. Olusegun Obasanjo, promised adequate incentives for exploration and stressed the regime's desire for good relations with the oil companies. Relations between the two sides are said to be reasonably good and an agreement on a new incentive formula is probably not far off.

Probably the most likely outcome of the negotiations would be an agreement on accelerated depreciation allowances on capital investment which would in effect improve the companies' margins by lessening their tax liability. The companies would

then have the incentive to assist the Government in increasing Nigerian production to about 3m. b/d in the next five or six years. The present installed capacity is about 2.3m. b/d.

There are many reasons why the Government has been slow to reach a decision on this crucial issue.

There has inevitably been reluctance to recognise the fact that with the present acute shortage of trained and qualified Nigerian personnel in the oil administration dependence on the oil companies will remain for many years to come.

More striking is NNOC's marketing operation. Since the beginning of 1976 NNOC has been entitled to market all of the country's State crude. Of its share it is selling about half to third parties almost exclusively to the large U.S. independents, though some is sold to Nigeria's Africa neighbours including Topo at Ivory Coast, not, it was appear, at a discount, since this would conflict with OPEC policies. Since last July NNOC eliminated the 5 cent advantage it allowed the oil companies to sell their "buyback" oil and sells all oil at a uniform export price.

The biggest single buyer of Nigerian crude is the U.S., buying about a third. Next come Holland, taking about a fifth then Britain, whose purchases from Nigeria are falling. North Sea oil comes on stream and then France. The U.S. market is extremely important in Nigeria: U.S. oil refiners are the most "gasoline hungry" in the world and while much of their demand for local light crudes need to be met from abroad, because the heavier crudes are relatively cheap, U.S. oil companies can afford to pay higher prices for margin volumes of Nigerian crude. Nigeria's recent success in raising its oil prices above those of some of its OPEC partners is an in itself a success, and as U.S. imports increase, proportion of its oil needs its share of Nigeria's total sales can be expected to continue.

foreign management participation (though using contract drilling crews, like other oil companies) and in August covered oil in the first well; its concession 15km. off the Opobo coast in Cross River State. The Government was anxious to stress, however, that it would take considerably more drilling to establish if the field was commercially viable.

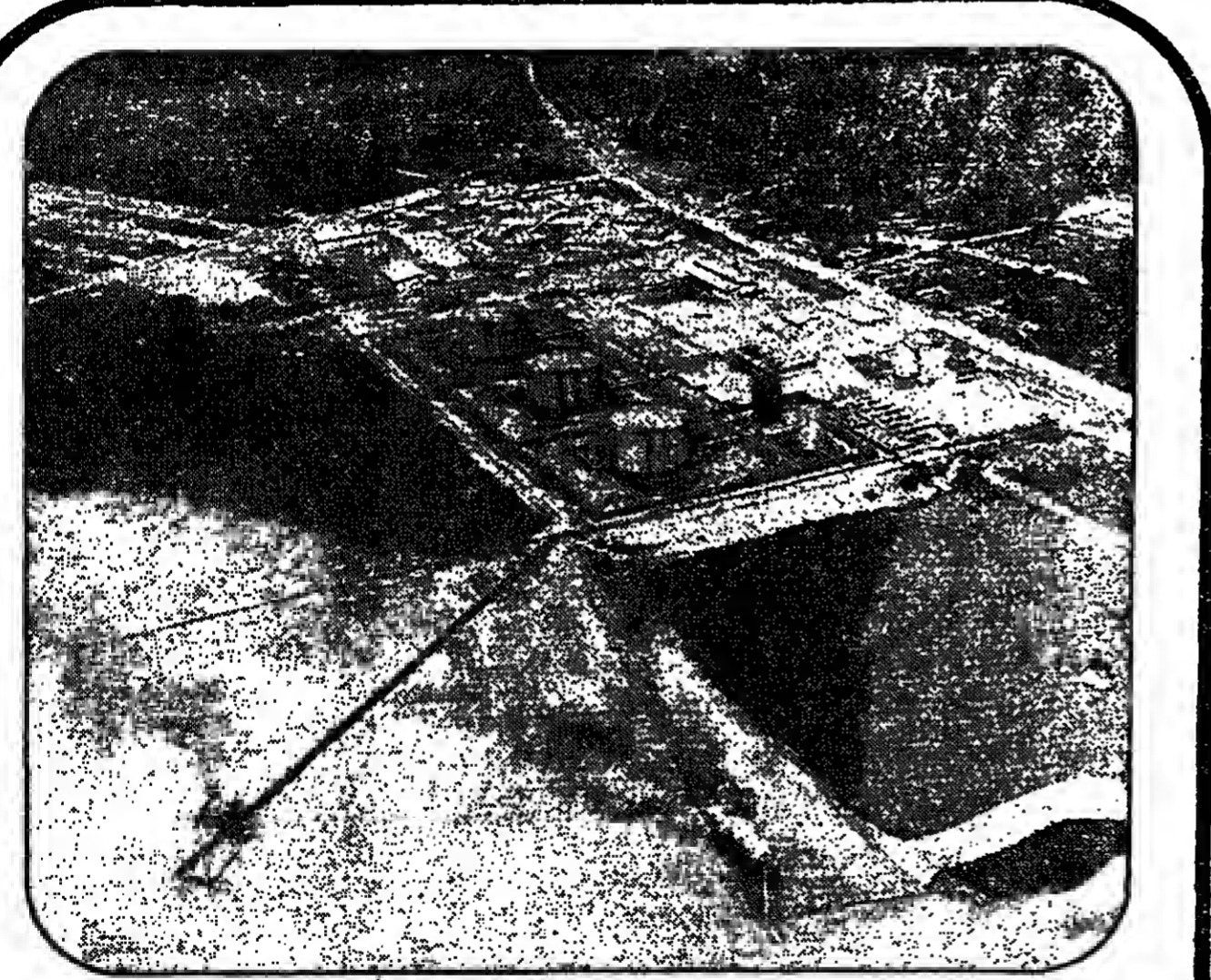
More striking is NNOC's marketing operation. Since the beginning of 1976 NNOC has been entitled to market all of the country's State crude. Of its share it is selling about half to third parties almost exclusively to the large U.S. independents, though some is sold to Nigeria's Africa neighbours including Topo at Ivory Coast, not, it was appear, at a discount, since this would conflict with OPEC policies. Since last July NNOC eliminated the 5 cent advantage it allowed the oil companies to sell their "buyback" oil and sells all oil at a uniform export price.

Shortage

The shortage of qualified Nigerian personnel gives the Government less confidence in assessing the data the companies give it under the participation agreements and in formulating policies accordingly, while in the present political climate no civil servant wants to take a decision that may be shown to have been wrong.

The Ministry of Petroleum and the NNOC are due to be merged into one body, to be known as the Nigerian National Petroleum Company (NNPC), whose chairman will sit in the federal Cabinet. This move, which is expected to take place after the next federal budget is announced in April this year, should not only husband manpower resources but prevent the duplication and conflict which have characterised part of the inner workings of the Nigerian oil administration in the past.

So Nigeria's oil development policy is advancing on two fronts. The broader front is made up of the oil companies, but on the narrower front the NNOC is fast gaining in experience. After exploring in production sharing agreement with Ashland, the U.S. independent, it last year began drilling operations without



View of the Oil Centre in Ebocha (Nigeria)

# ENI in NIGERIA

The co-operative effort of Eni in Nigeria goes back to 1961 and 1962, the respective years in which Agip Nigeria and Nigerian Agip Oil Company (NAOC) were founded. Today Agip Nigeria operates 120 service stations and also supplies bottled LP-gas. The company's operations are both profitable and being expanded.

Beginning with petroleum exploration and production operations through NAOC Eni has now extended its activities to prospecting for uranium. Another Eni-group company, Salpaem (which is one of the larger international oil-industry service companies working in the fields of drilling, pipeline and plant erection) is now working in Nigeria constructing plants and pipelines.

Salpaem began operating in Nigeria in 1966 with construction of a 95-kilometre, 14-inch pipeline. Up to the present Salpaem has drilled 104 wells in Nigeria for a total depth of 1,100,000 feet. Since 1968 Salpaem drilling contracts have been executed by its subsidiary Salpaem Nigeria Ltd. In addition, the Eni company Snamprogetti, the most important of European-based engineering-contractors for petroleum and petrochemical plant construction, has recently been awarded a Nigerian government contract for building the country's second oil refinery. Snamprogetti was chosen in an international bid by 40 companies for the refinery, a key project in Nigeria's massive \$ 48 billion five year development plan. The refinery will have a daily output of 100,000 barrels and its products will include cooking gas, premium and regular grade gasoline and domestic gas and fuel oil. Preliminary engineering is now in process. Among others Eni affiliates also contributed to construction for NAOC of both the pipeline and the oil terminal at Ebocha.

Another Eni-group company, Tecno, is now putting the finishing touches on formation of Nigoco, a company to co-operate mainly for the development of water resources in Nigeria.

The activities of NAOC in Nigeria are emblematic of the operating policy adopted by the first President of ENI, Enrico Mattei, which was designed especially for the realization of direct co-operation between political and entrepreneurial forces of producer and consumer countries. This policy was possible also thanks to the particular nature of Agip, which is not a private company, but is a state-owned company. Later on, the concept of government participation has proved very successful, and now it has been extended to all other companies.

Nigerian Agip Oil Company Ltd (NAOC) was formed by Agip in 1962 following an agreement reached between the Federal Government of Nigeria and Agip. This agreement provides for a participation of the Government of 33 1/3 per cent in the case of oil discovery.

Phillips Petroleum Company joined Agip in this venture in 1965.

In 1971 the Federal Government of Nigeria, through the Nigerian National Oil Corporation (NNOC) took up a participation in this Joint Venture, under the previous Agreement signed with Agip.

Now the Joint-Venture partners are: Nigerian Agip Oil Company (NAOC), with NAOC acting as Operator.

NAOC was granted in 1962 an Oil Prospecting Licence made up of four blocks called 60, 61, 62, 63.

They lie in one of the most difficult areas of the Niger Delta. Oil was struck by NAOC

on March 1st, 1965, in Ebocha Well No. 1, the first exploratory well drilled by NAOC in the Rivers State.

Up to now NAOC has recorded 11,500 km or so of seismic lines, intensively covering all its four blocks. Many oil fields have been discovered in drilling 153 wells for a total depth of 280,000 metres. NAOC has also drilled the deepest wells in Nigeria. The record depth of 4,710 metres was reached in drilling the well Ebocha 2.

NAOC production started on October 1st, 1970 and steadily increased reaching a rate of 600,000 barrels a day, equal to about 9 million metric tons per year.

Within a few weeks there will be a further increase in total production as oil begins flowing from another field (Obanjo).

These new additions will raise to 10 the number of fields producing in the Nigerian concessions held by Agip in association with the state-owned Nigerian National Oil Corporation and Phillips Petroleum Company. The 100 millionth barrel of oil was produced in July 1974. The oil has an average density of 45° API and no sulphur content.

Production is supported by a large number of facilities: oil centres, pipelines, flux lines and the Brass Oil Terminal.

NAOC's main oil fields are: Ebocha, Mbende, Akri, Idu, Oshi, Obiala, Obiraku, Tebeade, Obama, Samabri, Omoku, Ogbogoso, Tuomo and Ebocho.

Exploration is continuing.

The co-operation characterizing relations between Eni and Nigeria is demonstrated by the arrangements made for giving technical and didactic assistance. A centre for training and development of technical personnel for the petroleum industry has been operating since 1972 at Warri on behalf of NAOC.

## Gas

EVER SINCE Nigeria began to produce significant quantities of petroleum in the mid-1960s, there has been a succession of proposals to increase the country's oil revenues by exporting refined products, marketing the plentiful natural gas which is still being flared, building plastics and fertilizer factories, and so on.

For nearly a decade none of these schemes got beyond the planning stage, apart from the small refinery at Port Harcourt built to cover domestic needs. The oil companies were not especially interested in undertaking further heavy investment on top of the already high cost of extracting oil in Nigeria, while the Government lacked money.

But oil revenues grew and when the third development plan was announced in 1975, the Gowon regime put forward grandiose plans to build four new refineries, and construct petrochemical plants and natural gas liquefaction plants.

Following the change of Government in mid-1976 there was a prolonged silence while the new leaders grappled with the disorder reigning in Government over Nigeria's oil operations. During this period petrol shortages in various parts of the country, which had occurred more than once before, became embarrassing acute. The world's seventh largest oil producer was importing refined products, but transport and storage problems were hampering their efficient distribution. At last, in October, 1976, a contract was signed with Snamprogetti, a subsidiary of the Italian State oil company ENI, to start work on a second refinery at Warri.

domestic needs for the foreseeable future, while two export-orientated LNG projects are at the advanced discussion stage. To make up the shortfall in refined products until the Warri refinery comes on stream in April, 1978, an agreement was signed with Shell Curaçao to refine Nigerian crude specifically for the Nigerian market.

Long-discussed plans to expand the Shell/BP-operated refinery in Port Harcourt from its maximum capacity of 60,000 b/d to the 80,000 b/d which Nigeria now consumes seem to have been abandoned. Although the Government has a 60 per cent stake in the refinery the Permanent Secretary at the Ministry of Petroleum Resources, Mr. Awoniyi, told the Financial Times earlier this year that it prefers to concentrate efforts on the Warri and Kaduna refineries, which will be 100 per cent Government-owned. The Warri refinery will have capacity to process 100,000 barrels of crude a day, and will also have a unit capable of producing 300 tons of LPG a day. Work on storage tanks, roads, jetties, and the refinery's power plant is already well advanced. The third refinery, to be built in Kaduna, is now to tender. Its planned capacity is 100,000 b/d of crude, and it will also produce 250,000 tonnes of lubricating oils a year plus asphalt and bitumen. It is scheduled to start production in 1979 or early 1980.

The first section of the pipeline network, linking Warri with Kaduna, should be ready by May 1978. Initially, it will carry refined products from Warri for distribution in the North. Later, when the Kaduna refinery is operating, it will be used to transport crude oil to Kaduna to be refined for the northern market. Design and construction of this pipeline, and the northern distribution network linking Kaduna with Zaria and Kano in one direction and Jos, Bauchi, Ganye and Maiduguri in another, has been awarded to the Italian State-owned company Montubi Montepoggi Material Tobolari at a building of a third refinery in total cost of N66.7m. To carry refined products from the Warri comprehensive pipeline and refinery to the west of the country, pipelines linking

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CONTINUED ON NEXT PAGE

مكتباتنا الأصل



A heavy import bill, particularly of machinery and capital goods to supply the country's economic development programme has sharply reduced Nigeria's trade surplus. Though petroleum exports increased last year, Nigeria is almost certain to run a trade deficit within a relatively short time.

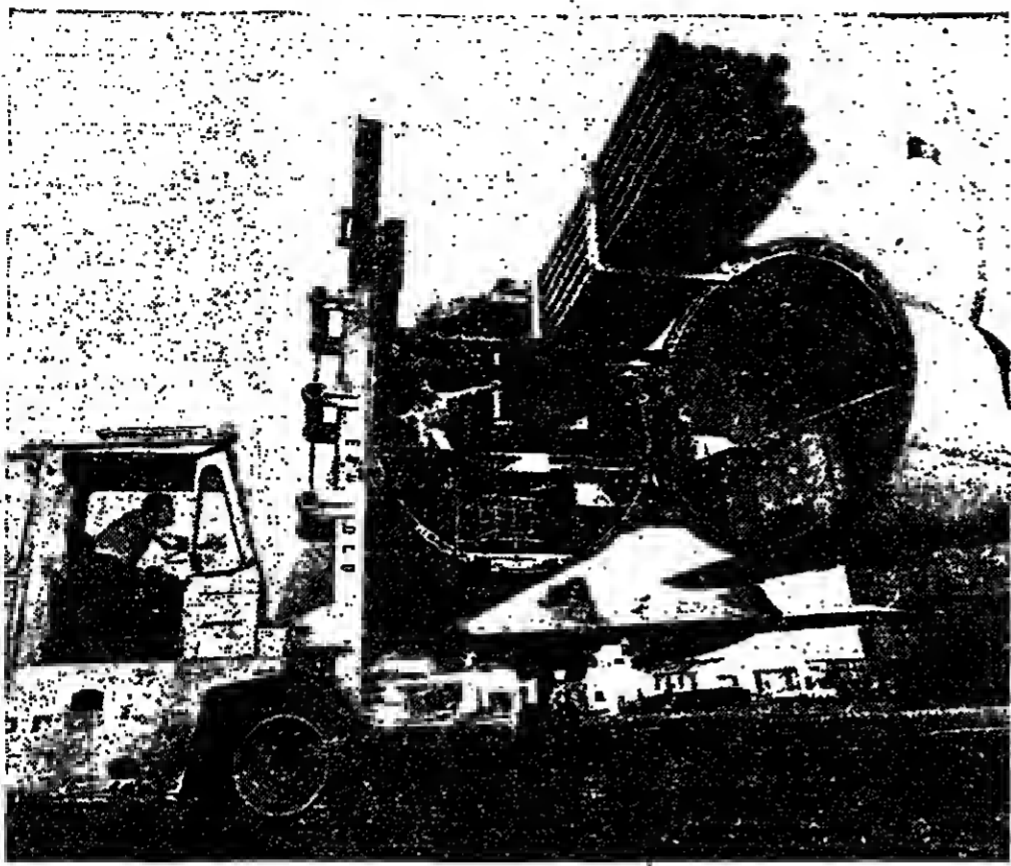
# External trade

ALTHOUGH PETROLEUM exports, which earn over 90 per cent of Nigeria's foreign exchange, declined by just over 10 per cent in 1975 in comparison with the previous year, total trade 14.7 per cent above the 1974 level at N8.6bn. The external trade balance, which at one time was feared to be in deficit for the first time since the end of the civil war, led the year in surplus to the sum of 1.3bn. Though undeniably healthy, this represents a sharp decline on the N4.4bn surplus of N4bn. It seems probable that the surplus for 1976 will be smaller still. Provisional figures for the first half of the year show that total trade with accelerated again with a 7 per cent increase over the first half of 1975, but with exports continuing to outpace imports: the trade surplus of N1.1bn under N723m. represents a slight decline on the N738m recorded in the first half of 1975, a period in which oil exports were particularly weak.

Although final figures for 1976 will show a recovery in value of oil exports after decline of the recession year 1975 (nearly N740m. down on previous year), Nigeria's exports will not rise very much above 100m. tonnes (96.4m. tonnes in the peak year 1974) and new productivity capacity brought onstream. This does not preclude further rises in prices from the export of raw materials, but these will result from price rises, and only later from price rises in gas exports and the export of refined petroleum; thus the rate of increase of these values will be slower than in the immediate past. On the other hand imports of machinery and capital goods for the Third Development Plan, not least for the projected refineries, gas liquefaction plants, LNG tankers and petrochemicals industry, will continue to be heavy for the next year. It will not be surprising if the overall trade balance soon moves into deficit.

## Declined

Nigeria's traditional non-oil exports — cocoa, palm produce, rubber and tin plus a certain amount of semi-processed and processed agricultural produce have declined in quantity since the peak year of 1971. In 1975, exports are no longer valued at all and vegetable products have dropped from 52 per cent to 32 per cent. In both cases these commodities are being deliberately retained for the expansion of the domestic market; in 1975 value of imports of food, 28.4 per cent, with Latin America and tobacco, and oil and vegetable oils and approaches that of all non-oil exports, and imports of these commodities were much higher in the first half of 1976 than in the first half of 1975. If the value of non-oil exports has levelled off, rather than declined in the last four years, it is because of continuing increases notably in the prices of cocoa and tin. Imports totalling just over



Construction equipment flown in by IML Airchartering for use at the new Maiduguri Airport.

N3.7bn. in 1975, nearly 70 per cent represented capital goods and raw materials. Consumer durables accounted for just over 9 per cent of imports and non-durable consumer goods for 21 per cent. The biggest single item was machinery and transport equipment (N1.56bn.), followed by manufactured goods (N1.1bn.) and chemicals (N332m.). The value of all major import groups increased greatly in 1974 and again in 1975; imports of machinery and transport equipment, for example, showed an increase of 155.3 per cent between 1974 and 1975. Further marked increases can be expected for 1976, but although Nigeria's appetite for manufactured goods seems limitless its resources are not, nor is its capacity to absorb capital goods usefully. Some levelling-off in the value of imports can therefore be expected over the next five years.

Just under half of Nigeria's oil went to Western Europe in 1975, mainly to Britain, Netherlands and France in that order. Exports are no longer valued at all and vegetable products have dropped from 52 per cent to 32 per cent. In both cases these commodities are being deliberately retained for the expansion of the domestic market; in 1975 value of imports of food, 28.4 per cent, with Latin America and tobacco, and oil and vegetable oils and approaches that of all non-oil exports, and imports of these commodities were much higher in the first half of 1976 than in the first half of 1975. If the value of non-oil exports has levelled off, rather than declined in the last four years, it is because of continuing increases notably in the prices of cocoa and tin. Imports totalling just over

whose prices are competitive and whose quality is highly regarded. But recent problems with delivery dates and supply of spare parts, and the growth of barter trade agreements (like the one discussed last year with Brazil to exchange petroleum for food) may encourage Nigeria to narrow the trade gap by looking elsewhere for its manufactured goods.

## Pattern

Nigeria must sell its oil in the ready markets of Europe and North America and get its machinery and capital goods where it can — mostly from Europe and North America. There is no immediate prospect of dramatic change to the existing trading pattern. But some long-term trends can be discerned in the figures. Details of trade with Britain from January to November, 1976, published by the Department of Trade at the beginning of this year, indicate that the trade gap widened in Britain's favour during 1976, with imports totalling £896m. against exports to Britain over the 11-month period of only £298m. The biggest export item was oil (£196m.) and the biggest single import item was electric and non-electric machinery (£216m.), followed by transport equipment, other manufactured goods, pharmaceutical products and iron and steel. The main reason for the increasing trade gap is the decline in British oil imports as production of roughly comparable North Sea crude gets under way. Long habits help to keep Nigerian imports loyal to British firms,

and South America remained static at 10.12 per cent over the same period.

Western Europe remained in the forefront of Nigeria's suppliers, providing nearly 70 per cent of its non-oil imports in 1975. Over 24 per cent of imports came from Britain, followed by West Germany (14 per cent.) and France (9.7 per cent.). The U.S. supplies about 10.12 per cent of imports and Japan around 9 per cent. Eastern Europe supplied 2.3 per cent of imports.

British exporters are not just facing strong competition from other West European countries. There is considerable expansion potential in Nigeria's trade with East Europe, which also produces industrial goods at competitive prices. When the natural gas project comes on stream, imports from the U.S. may well rise to keep pace with increased American purchases of hydrocarbons. It is Nigerian Government policy to encourage technical co-operation with advanced developing countries, which should increase trade with, for example, Brazil, Algeria and India. As Nigeria's manufacturing industry grows, the operations of multinational companies will increasingly affect trading patterns; about 75 per cent of the imported components supplied to the Volkswagen assembly plant in Lagos comes from VW Brazil.

Finally, there is the question of trade with other African countries, still negligible in comparison with trade in Europe and America. In 1975 Nigeria's imports from African countries were worth N33.6m. and its exports to African countries worth N109.6m. Africa took 4.6 per cent of oil exports, and supplied under 1 per cent of imports. The bulk of this trade including all oil exports was with West African countries. In theory, Nigeria's leaders are anxious to contribute to the rapid development of the whole West African region, as their tireless promotion of the Economic Community of West African States shows. Some preliminary rationalisation of Customs regulations between some of the member States, relaxing restrictions on the movement of people, was achieved as long ago as 1973. Following the agreement establishing ECOWAS, signed by 15 countries in May, 1975, all trade restrictions between member States should be eliminated by 1980.

It remains to be seen whether established trading interests, francophone fears of Nigerian domination and differences between the size, wealth, political systems and stage of development of the member countries will allow smooth implementation of the agreement. But even a partially successful community will have a considerable effect on regional trade.

In any case, Nigerian joint ventures with neighbouring countries in the fields of transport, electricity supply, sugar and cement manufacture and oil refining are already under construction. West African countries will supply raw materials (for example metal ores) to Nigeria's nascent industries and will provide the nearest markets for the exports they are expected to produce. If ECOWAS is successful in accelerating the economic growth of the entire region, it will generate a larger, easier market for traditional exporters to the member states, for those of them whose products are still needed.

John Howe

J.H.

مكتبة الصلح



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## Gas

Continued from previous page

to Benin, Ore and Ikorodu gas production pipelines and tanker capacity (perhaps seven or eight ships) is estimated at over \$US2bn. The Government accepts that foreign borrowing will be necessary to finance the project and that before going ahead a long-term customer must be found. Such projects require the signing of a 15-20-year contract for the supply of gas, backed up by a pricing contract with escalation clauses.

The Bonny project has been worked out with the U.S. public utilities market in mind. A great deal depends on the new or commissioned. At a Carter Government's formulation of a domestic energy policy and also on its attitude to Africa.

**Determined**

The formulation of watertight contracts is extremely complex and involves a number of parties: both governments, the oil companies, transport interests (Nigeria is thought to want at least 50 per cent of the shipping operation), the public utilities who are the ultimate customer, and in the case of the U.S. the Federal Power Commission, which has to approve all such contracts. Algeria has experienced long delays and negotiation of contracts in its

LNG dealings with the U.S. Nevertheless, Nigerian officials are determined to push the project through, hoping perhaps to make up for lost time (and to save hundreds of billions of cubic feet of natural gas presently wasted). Petroleum Ministry experts are holding discussions on shipping, finance and construction of the plant. Talks have also been held with U.S. public utilities, and the Nigerians claim that there are more potential customers than the Bonny plant could possibly supply.

A letter of intent has been signed by the Government, EIL, Agip and Phillips in relation to the Peterside project, similar in size and cost to the Shell/EP project but designed to supply the European market. Again, the drive to realise the project is coming from the Nigerian side, with a certain diffidence and caution discernible in the technical partners.

Nigeria's first crude carrier, the M.V. Oloibiri, was delivered by her Yugoslav builders in October 1976. The Oloibiri is of 270,000 tonnes displacement and cost N27m. Her crew is Nigerian and her officers supplied by the British Cunard Steamship Company which will train Nigerians to take over at a later stage.

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## NIGERIA XIV

The Nigerian Ports Authority scored a remarkable success in completely clearing the congestion caused by the over-ordering of cement in 1975. But port facilities are still inadequate for the volume of imports, and congestion is beginning to build up again.

# Ports

ONE OF NIGERIA'S most impressive achievements since the oil boom has been the way it has tackled congestion in the ports. That may seem a strange statement since the racket which brought more than 400 cement ships to Lagos in 1975 is one of the least creditable episodes in the country's post-independence history. Yet not only was the number of ships waiting to enter Lagos reduced from nearly 500 to well under 100 in less than a year, but the port is now handling about half a million tons of cargo a month—several times the throughput for which it was designed.

Sad to relate, the number of ships waiting to enter Lagos appears to be on the increase again, and may well continue rising until new berths are completed towards the end of the year. But that is a symptom of the underlying problem—the fact that Nigeria can afford to import much more than it has the capacity to handle—and does not alter the fact that the port is generally well-run.

There are now about 80 ships waiting to enter Lagos, about the same number as there was in the spring of 1975 before the cement armada—caused by over-ordering in a way which a Government commission later showed to be systematically dishonest—got under way. But unlike the spring of 1975, the new port fairly hums with activity. Unloading at the 12 main berths goes on day and night, while at literally dozens of bungs, ships are unloaded into lighters which cross the lagoons to lighter terminals at Kikiki and Ikorodo. Adding in berths at smaller quays, there are now more than 80 discharging points in Lagos harbour.

The build-up of cement ships confronted the new Government when it came to power in July, 1975. Although 20m. tons of cement was ordered—the requirement for the next five years was ordered in one year—the Government managed to cancel many of the contracts (though not without incurring lawsuits abroad). The remainder—about 4m. tons—had to be unloaded through the Nigerian ports, principally



Lighters in the Apapa channel at Lagos servicing a queue of ships waiting to offload.

Lagos. This stimulated the Nigerian Ports Authority into making use of every possible facility for unloading and to invest in new equipment, and the momentum has been kept up as the cement ships have been replaced by an increasing number of ships bringing in more imports for the developing Nigerian economy.

Several other factors have helped. The shipping conference lines, which co-ordinate shipping from the U.K. (UKWAL), Northern Europe (COWAC), the Far East and the U.S., effectively took over the management of the eight berths reserved for them, and arranged a timetable of voyages designed to give maximum utilisation of berths and minimum queuing by conference ships. The majority of imports from the industrialised countries come in general cargo ships to the reserved berths.

Last year roll-on roll-off shipping into Lagos finally overcame the teething troubles caused by the novelty of the idea to the Nigerian customs and local vested interests, and two British concerns, B.F.I. and Waco Lines, now operate two sailings a month each, while ro-ro ships also come to Lagos from the U.S., Italy and other countries. Their advantage is that about 4,000 tons of cargo can usually be unloaded in less than 48 hours, less than half the time taken to unload a general cargo ship of the same capacity. Ro-ro is suitable for high value cargoes and about three-quarters of the freight consists of vehicles and plant for the construction industry.

Container handling has been subcontracted by the Nigerian Ports Authority to the Container Terminal Company which takes the containers from ships to an inland container park.

To a large extent the port operations are hampered by the onshore facilities for clearing cargo and the shortage of transport which is one of Nigeria's serious problems. Now the backlog of ships is building up because of renewed cement ordering (its importation was banned after the crisis) and increased fertilizer ordering to supply Operation Feed the Nation. The NPA lost the use of the customs quay in Lagos to road construction. Non-conference general cargo ships are building up, some of which, the NPA says, did not comply with the regulations requiring ships to have clearance from the authority before setting sail for Nigeria.

Port congestion is a political issue in Nigeria and the NPA is doubtless under pressure to clear the backlog. It has asked the conference lines to co-operate by cutting back their use of the reserved berths to accommodate one conference traffic. The conference lines are arguing that in doing this would mean cutting back the import of strategic cargoes needed for the Nigerian industry, as well as for consumers, and that the net result of the change would be to slow down the total import of goods into Nigeria. Even though their berths are not always occupied by ships 24 hours a day no extra ships could be accommodated, the conferences claim, because cleaning the quayside sheds can take longer than unloading ships.

### Average

With the greater part of Nigeria's industry and commerce concentrated on the Lagos area, and road transport highly expensive, ships are often prepared to wait to enter Lagos (non-conference ships wait an average of 240 days) rather than use Nigeria's other ports, which have much shorter waiting times. That is why the authorities are pressing forward new port developments in the Lagos area.

Julius Berger, the West German engineering and construction company, is building a ten-berth complex at Tin Can Island near Apapa which should be completed in the record time of 15 months. It is run-reaching Nigeria's present stage of educational growth, be handed over in November. But the UPE ideal cannot be

It is also extending the wharf at Apapa and the first of six berths should be ready this year with the rest complete by the end of next year.

The Apapa extension project is taking longer partly because the construction involves using concrete rather than sheet piling which is prone to corrosion as at Tin Can Island which is planned to be a ship-gap project. When the 16 new berths come on stream the pressure will be taken off the existing 12 deep-water berths which can then be modernised. A complete new ocean terminal with up to 30 berths is ultimately to be built on Sca School Island, also near Apapa.

### Expanded

As outlined in the Third National Development Plan, facilities at Nigeria's other ports are being expanded. Four berths are being built at Calabar, the plans are ready for six new berths at Warri and the contract for four to six new berths at Port Harcourt is soon to go out to tender. There is also the

possibility of developing six new berths at Koko. These plans suggest that early in the next decade Nigeria should be well off for port capacity.

Exporters shipping high-value, low-bulk cargo to Nigeria took to airfreight in a sudden rush at the end of 1974 and initially caused a replica of the port congestion at the airports, with flights delayed and cargo piling up on the tarmac at Ikeja airport under blazing sun or in tropical rains. Now, however, airfreight operations into Nigeria are relatively problem-free, and one charter operator described Ikeja airport as one of the most efficient cargo-handlers in the world, taking into account the quantity of cargo passing through and the facilities available. About 2,000 tons of cargo goes in from the U.K. each month, making up about two-thirds of the total handled, and there are often ten cargo aircraft on the ground at Ikeja each day.

The airfreight operation into Nigeria is now relatively smooth because the Nigerian authorities enforce a rigid cus-

oms pre-clearance system. Goods must be cleared with customs before arrival, so that they leave the airport at one and this necessitates a shipper getting the freight documents to the clear agents in Nigeria a week or ten days before the ship Goods which have not been cleared are not carried, and the Nigerians have sent an entire aircraft unloading because their contents were not pre-cleared. Because these complications such U. rocerns as IML Alrcharter HUI and Delamaine and P alpina charter aircraft in the carriers, of which the m nnes are LAS, Tradewin Transmeridian and Brit Caledonian, BCal also opera two scheduled IATA fre services to Nigeria a week

Since last August an effect means of transport free across the Sahara Desert northern Nigeria has established. Earlier attempts at operating this route failed not so much in the an of the desert as in the mination of Algeria to maintain its grip on the busin A British company, Seear, gone into partnership with Algerian Societe Natie Transports Routiers (SN) and trailers are taken from U.K. or Continent to Marsei and thence by ferry to Alg, where the goods are loaded i special desert trucks which creed in convoys to Kano, m between eight and ten days the desert crossing.

A convoy consisting of average of eleven 20 trailers sets out each week the total journey time to the U.K. to Kano, where goods clear customs, is p between 15 and 18 days. f it is claimed, is compati with airfreight partly bea it can handle bulky high- items unsuitable for air-

Thanks largely to its oil wealth, Nigeria can afford its major education programme. However, while at least a billion naira will be spent on education this year, questions are being raised about future employment prospects for school-leavers.

# Education

THE PRESENT expansion of Nigeria's educational system is a case of heavy government expenditures in social services contributing to general economic growth across a nation deficient in modern infrastructure. Activities such as construction, publishing, communications and local government all stand to gain from the billions of naira scheduled to be spent on education by Federal and State Governments in the coming year.

But there remains a considerable area of doubt over the total effectiveness of this massive Government spending. Nigerians are debating the cultural, social, economic and political effects of an often uncontrollable capital outlay on education. Nevertheless, the great spree is now well under way and few question the need for educational expansion in itself.

The figures are impressive: in the present financial year recurrent expenditure on education is estimated to have tripled since 1973-76 to a total of N739m. Indeed education is the second largest budget item after defence. Moreover the original 1975-80 Development Plan earmarked N2.5bn. for education in its capital programme. Subsequent estimates have put the recurrent and capital spending on primary education alone at around N600m. a year.

By 1987 Nigeria's educational system will require around 1m. teachers for 32m. pupils in all schools—a tremendous expansion over 1975 when less than 200,000 teachers were employed for 3m. pupils.

The great leap forward came at the beginning of this academic year, in September 1976, when General Obasanjo officially launched the Universal Primary Education (UPE) scheme with the announcement that 9m. pupils were now attending primary schools. He described the scheme as the "dawn of a new era in the history of education in Africa, making education a right rather than a privilege."

Clearly Nigeria's earnings from oil put it in a different league from most other African States. Similarly densely populated countries like Ethiopia will probably have to wait well beyond the 21st century before time to schedule and is due to stage of educational growth, be

fulfilled overnight. There are 163,000 teachers still to train by 1980 and 74 new training colleges to build. Even with the expansion of teacher training programmes there will be teacher shortages. So Nigeria remains dependent on expatriates.

Although officially launched already, primary education cannot be made compulsory until 1980. To build 150,000 new primary classrooms constitutes a considerable challenge, especially in the north of the country where poor communications and shortages of building materials have even hampered far more profitable projects. And it is in the north that the new schools are most needed.

### Imbalance

The education imbalance between north and south is due to two historical factors: the closer contact between the coastal southern peoples and European missionary penetration, giving a natural bias to the south in Western terms; and the strong Islamic tradition in the north, where education has for centuries been by rote and reserved exclusively for boys.

The northerners' cultural and religious resistance to Western-style education is still strong. In Sokoto State the Koranic Mallams have had in the coaxed to support the UPE scheme, by being allowed to continue teaching Arabic and Islamic studies within the new system. Sokoto has also agreed to the use of the Hausa language for the first three years of primary schooling.

The debate between modernity and tradition in the new Nigeria was recently taken up by the Sultan of Sokoto in an address to educationalists in the south. As spiritual leader of Nigerian Muslims his words 1976, from 132,000 to 300,0

carry great weight, and alibe he was clearly prepared to accept the tremendous burden of increased schooling at the nation he warned against modern man's "pursuit of increasing material well above every other purpose," also deplored the loss of the traditions, which "cep around "an acceptance-limits, and hence discipl tolerance and self-control."

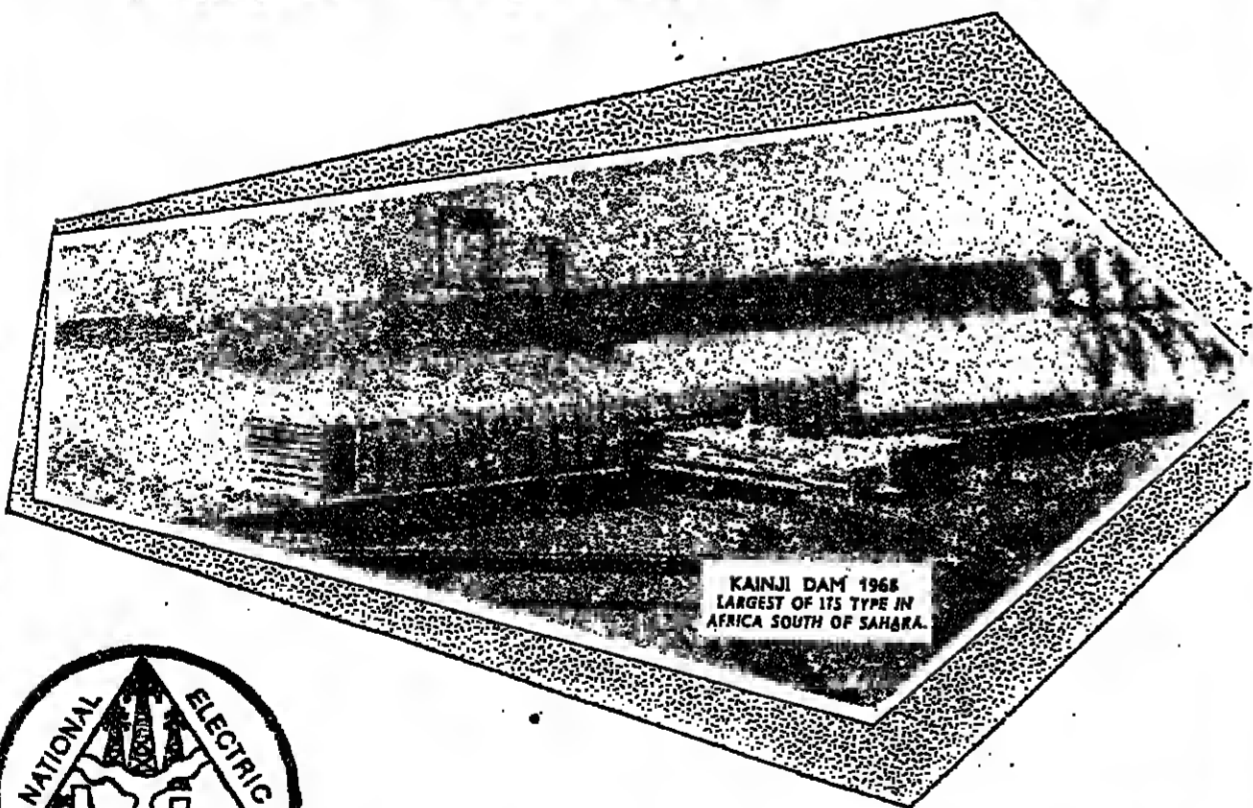
Such comments do not e much weight in the south, they reflect a general resistance to UPE in northern states. Parents have been found to prefer to s their children in Kor schools for fear that Wes influence will demolish moral tenets of Islam. Sch age children have e reported to have conta doing farmwork or eveo ing on the streets, often their parents' instigation. traditional economic strea commonly depends on e cent's supplementary efforts earnings, whether herd flocks or hawkling inerehod

The spread of UPE has yet been fairly spore Guozata State (part of former North-Eastern St) has probably been the u neglected area of the coun Relatively small amounts money have been spent, rarely on buildings, furnit teaching materials, books other essentials. The facili remain rudimentary. In ram villages there are often, p lems not confined to educati such as scarcity of water s, and lack of medi centres. In such places it difficult to find teachers e pared to endure the hardship

In other States the expansion is more impressive, that by the Sultan of Sokoto in an lower than the target. But address to educationalists in the State more than 1975 south. As spiritual leader of enrolment between 1975 Nigerian Muslims his words 1976, from 132,000 to 300,0

CONTINUED ON NEXT PAGE

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معلومات الاصل



# NIGERIA XV

A number of major projects, including steel, car assembly and cement plants, are now under consideration. Most of their output will be used to reduce the flow of imports into Nigeria's growing domestic market. The levelling out of oil revenues will give added impetus to this strategy.

## Industrial strategy

Nigeria's oil reserves are a fading asset and with the cost of capital goods still rising faster than the price of oil, the country's military leaders are faced with the need to complete a capital-intensive strategy much later than 1985. With surplus oil revenues to pay for capital costs and defray initial operating losses, Nigeria's plans to become self-sufficient in most manufactured goods and later to become a net exporter could face almost insuperable obstacles.

The industrial priorities under the Third Development Plan—essentially the iron and steel industry, downstream diversification of the petroleum industry, a comprehensive electricity supply network and a good road of light and intermediate industries, especially outside the existing industrial concentrations—must be substantially achieved within the next decade. There is evidence to suggest that Nigeria's technocrats are seeking their problems with a new sense of urgency in keeping with Lt-Gen. Obasanjo's 1976 budget speech description of his country as "a nation in a hurry."

Structural changes soon to be in, for example, the petroleum industry administration of the Federal Ministry of Industries, testify to the Federal Government's determination to use any means to get things done. At the same time there are increasing indications in the public and private remarks of officials that another Plan, the so-called "transfer technology," is being treated more seriously than it has been in the past.

It is hoped to recruit experts with practical experience in different industries—something few senior civil servants have—to keep a close and constructive watch on how government money is being spent, how foreign technical partners are behaving, and so on. As Nigeria becomes more industrialised the holding company could easily evolve into one or several "parastatal" corporations with widespread industrial holdings. There are precedents for this in developing and industrialised countries.

### Contracts

To start at the top, work on Nibn iron and steel complex at Ajaokuta is now going ahead, with contracts out to tender for the initial infrastructure—a rail link from Otuoke to the transport of coking coal, electricity, roads and housing. Construction of a double track standard gauge railway in Port Harcourt, intended to service the Ajaokuta during the construction phase, is also out to tender, but construction of the mill itself not yet been put out to tender.

Construction of a double track standard gauge railway in Port Harcourt, intended to service the Ajaokuta during the construction phase, is also out to tender, but construction of the mill itself not yet been put out to tender. Soviet technicians and geologists have been involved in the mining from an early stage and are responsible for the overall design of the complex. Nigerian specialist power and initial management of the completed scheme. Reports that Techno-Export has been awarded the contract to construct the complex have been confirmed by Nigerian officials, who indicate that their system is to put contracts to open tender.

The Government is directing efforts towards expanding "intermediate and capital goods manufacturing" under the Third Plan. To this end, foreign investors are being sought actively as technical partners within the terms of the industrialisation decrees. Government documents stress the size of the West African market, the safety of the investment and abundant low cost, easily trainable labour. Quick sea transport to Europe and America is also mentioned.

Backed by the Nigerian Industrial Development Bank and the Nigerian Bank of Commerce and Industry, which according to a recent government document are to "operate more as industrial promoters than as banks," the Ministry has to administer government policy on industry from top to bottom, from steel and spare vehicle parts to small local artisanal enterprises. Its many functions are carried out by a multiplicity of internal divisions, most of whose names are self-explanatory: Iron and Steel, Engineering and Chemicals, Agro-Allied and Textiles, Small-Scale Industries, Industrial Training Fund, Nigerian Standards Organisation, etc.

work must be done in the West. Gerby, two of whose companies Hyssen and Korff—were awarded construction contracts two direct reduction steel plants late last year. These are sited at Warri and Port Harcourt to take advantage of Nigeria's natural gas supplies. Construction will begin before October, and both are scheduled to start production before 1981. The Ajaokuta complex is expected to follow in 1983. With all three plants operational, annual productive capacity will be between 2m. and 3m. tons of steel with expansion potential to an eventual 5m. tons. On the downstream side, the war-damaged Niger rolling mill near Enugu reopened last November, and three other rolling mills are under construction in other parts of the country.

It is now admitted that the quality of the iron ore at Itakpa, Ajaokuta, is adequate, and cements have been drawn up for import from Liberia and Guinea, whose ore has a particularly high metal content. The country will supply the digest ion plants until Nigerian plants are exploited, and may wish to supplement domestic production. In addition to the two exist-

ing car assembly plants of Volkswagen and Peugeot, two commercial vehicle assembly plants are due to start production in 1978. One is a partnership between Steyr-Daimler-Puch AG (Austria), which will own 40 per cent of the plant, Federal and State governments with 35 per cent of the equity and Nigerian investors with the remaining 25 per cent. It is to be sited in Bauchi. The other is a bus and truck assembly line to be established in Ibadan in partnership with Germany. A third lorry assembly plant is also planned. Commercial vehicle body assembly on a semi-knocked down basis is long-established in Nigeria, and will be expanded to maximise locally produced content in the vehicles.

Although UPE is officially considered to be the beginning of a process of increasing a "national consciousness" social problems already are emerging. The question is often asked, and rarely answered, of where the pupils, produced by the universal primary system are destined for. Secondary school expansion cannot keep pace with primary output. Jobs will not be available for the majority turning up late. It has been observed that Nigerian teachers and there will be a resistance to working the land unless more

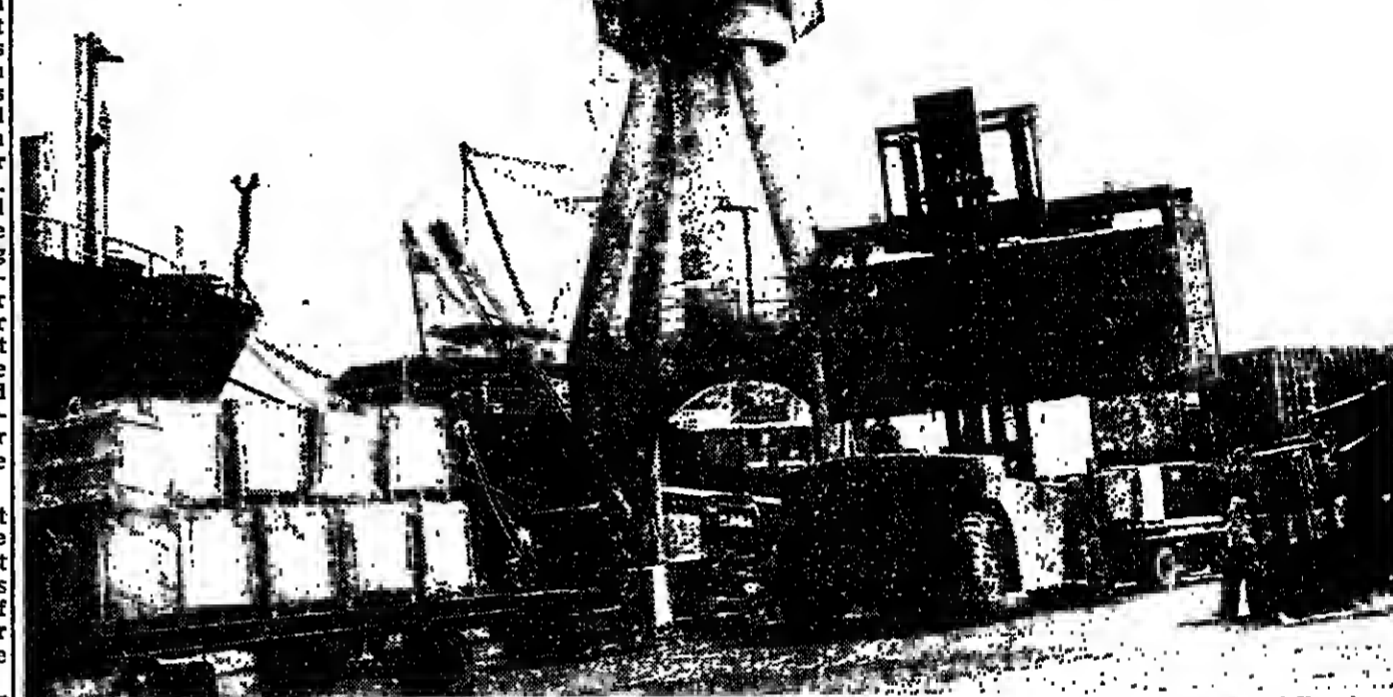
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## Education

Sokoto State has suffered from shortages of building materials and skilled workers: 4,944 new classrooms were needed in 1976, but contracts were awarded for only 2,578, while a mere 948 were completed in time for UPE's official launching. Thus in this academic year only 40 per cent of six-year-olds are in school—though for Sokoto this is already a considerable advance.

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practical and agricultural training is included in the curricula. A recent educational conference concluded that emerging primary pupils should be enrolled in the National Youth Service, but this is not an answer to a problem essentially of employment. The idealistic view, presented by a Nigerian political scientist, is that the "re-organisation of education, must take place within the context of a general transformation of society to reduce scarcity and inequality." A further difficulty is posed by the often poor motivation of the teaching staff. According to a recent Lagos Daily Times article: "Our school-teachers are about the least enthusiastic set of professionals in the country." The author accused teachers of not preparing their classes and turning up late. It has been observed that Nigerian teachers and there will be a resistance to working the land unless more

Richard Sygne  
Editor, Africa Guide

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# NIGERIA XVI

Nigeria is not the first country to decide to build itself a new capital city, but the project is certainly one of rare urgency. The problems of overcrowding and traffic congestion in the present capital Lagos, have become almost insuperable, leaving the authorities without much choice.

## Life in Lagos

THE NIGERIAN newspapers called it a miracle and they hardly exaggerated. Hurry to Lagos. If you have to go, for the next few weeks, you may actually be able to drive down its crowded streets, keeping your appointments and your cool. You may do the length of Broad Street in five not 50 minutes, and get to the airport within the hour. It hasn't been like this in at least ten years.

The snarling, throttling traffic jams have gone, at the stroke of an administrative pen. In the middle of January, the authorities decreed that if your licence plate began with an Even number you would have to garage your car on Mondays, Wednesdays and Fridays. Odd numbers stay in on the other days.

Sundays are magnanimously free for all, and commercial vehicles and taxis exempted all the time. But even so traffic on Lagos Island and most other places seems to have been halved.

It all happened because of Festac, the Black Arts Festival, but the Government says the decree will stay in force for another two months although Festac ended last week-end. But go soon, benefit from the ingenuity of the Nigerian Government, before the ingenuity of the Lagos motorist makes it all impossible again—for most Lagosians seem to think they will find a loophole in the law sooner or later.

### Muted

It seems extraordinary in retrospect that it took Festac and not the horrors of daily "normal" life in Lagos to provoke the "miracle," especially since the expected outcry about the decree from motorists has been fairly muted. Perhaps it was that most car-borne Lagosians, a highly individual-

istic breed, had got used to the jams: they had become a talking point, like the weather in England. And great hope was put in longer term plans to ease the congestion, in particular in the huge road building programme, which has already dramatically changed the appearance of the federal capital.

It's a long time, for example, since you could take a pleasant evening stroll down the Marina, the palm fringed harbour-side drive where the British sited their rather elegant colonial buildings.

But now the palms wave disconsolately 100 yards from the sea. An expressway, soon to ring the whole of Lagos Island, stunts its way along the new water-line, cavalierly encircling the residence of the British High Commissioner on its once favoured site (now an army mess), and whipping across the tops of the houses where once lived top politicians.

There are many other such expressways: so many in fact and so much is Lagos changing, that it struck me one day, driving from the once exclusive suburb of Ikoyi to industrial Apapa, that the nearest African parallel to the Lagos of the near future, if not quite the Lagos of to-day, will be Johannesburg. Politics apart, there are real similarities. Lagos is the capital of the richest African country outside South Africa, and at least part of the city, and the country, is rubbing beadling into the modern industrial world in the slightly "Wild West" style that once typified development further south.

There is, of course, a lot that has not changed. I still find the 14 miles from Ikeja airport into town one of the most exciting car rides in Africa. The new expressways will soon make it easier, and much duller. But for now, the journey provides

a microcosm of Nigeria and its problems.

Officially, the population of greater Lagos is put at 3.5m, and the country's total at 70m, but you could believe both those figures doubled on the airport drive. In the early evening, as the traffic snarls, horns blaring and headlights blazing, every foot of scrubby roadside and much of the space between the vehicles is, it seems, humanly occupied.

Flares flicker from a thousand tiny stalls, burnishing the faces of trading mothers, grandmothers and schoolkids. Behind them range a huge variety of marginally more formal shops, textiles bathed in blue neon, or furniture, or photo studios in red; while all around, uncountable families live, eat, cook and play music into the smoky night. It is a scene of incredible variety and vitality—and also, too, of squalor.

### Drains

For that side of Lagos has not changed either. The open drains still smell; the rubbish (even in salubrious suburbs like Ikoyi) seems piled higher than ever; the pavements, where they exist, are a terrible trap for the unwary; the holes in the road, baring underground cables, remain unattended when you see them—or the alarmingly convoluted wires drooping from telegraph poles in the backstreets of the commercial area, you think you understand why telephoning Lagos is so impossible. And Lagos taxi drivers are broadly as arrogant, as greedy and as apparently ignorant of all but the better known streets, as ever.

Behind the seamier side of Lagos lies something more. The city shows the effects of the oil boom in more than expressways. In the smart clubs or expensive

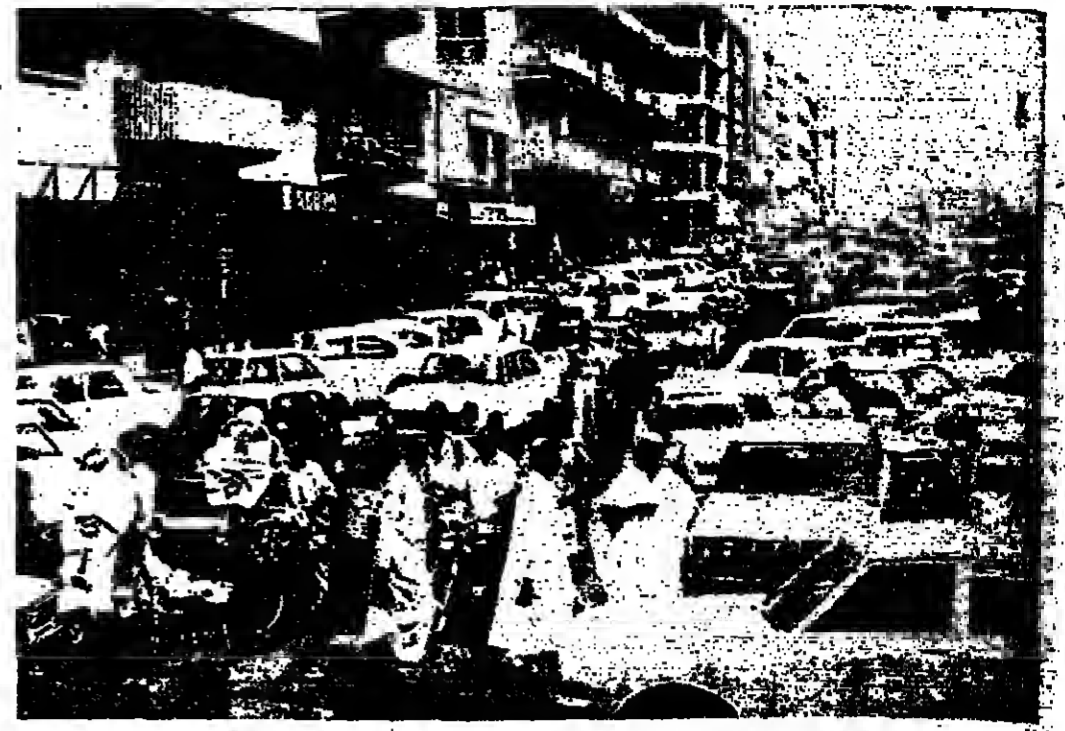
restaurants, the talk among wealthy Nigerians is of the big deal, the third or fourth car, the second boat, or the servant problem.

As the plush air-conditioned cars protect their often solitary inhabitants from the heat and fumes and the crammed and sweaty buses, the gap between the standards of living of the

rich and poor seems more obvious than ever.

But there is no doubt that Lagos is a vital and vigorous place—not that it is ultimately victorious, especially over its visitors. If you're going there in that capacity, don't try to beat it. Then you might actually enjoy it.

B.B.



A traffic jam in Lagos—one of the city's worst problems.

## Siting the new capital

IS THE DECISION to move Nigeria's capital to a site almost in the centre of the country simply a gesture of despair in face of Lagos' daunting traffic jams? Or is it intended to give Nigeria a new focus of unity and to improve Federal administration?

In fact even if, as is claimed, hypertension created by Lagos traffic jams leads to death, for the mass of inhabitants there are far more serious problems. It is these, rather than the jams (which, in any case, should be greatly eased by present roadworks) which make Lagos unfit for its role as capital of Africa's most populous country.

Perhaps 300,000 people out of the capital's population of some 3.5m, have no regular habitation. Those who officially have a roof often have little more—and pay outrageous rents.

In December 1975 a panel under Mr. Justice Aguda, appointed by the new military government, reported its recommendations about location of the federal capital. The report noted, for example, that to establish a modern sewage system would require demolition

of most of the buildings it was meant to serve. Lagos, the report asserted, was "one of the dirtiest capitals in the world." While there has been great progress in telecommunication links between Lagos and the most distant parts of Nigeria, to telephone inside Lagos becomes daily more difficult.

### Projected

Demand for water now exceeds that formerly projected for the year 2000. Food, firewood, indigenous building materials, are all costly because of the need to bring them long distances—the UN Lagos "index" is 126 against London's 100 and Lusaka's 83.

An outstanding problem is Lagos' shortage of land for expansion. Enormously expensive reclamation for the capital territory has been necessary; and acquiring land immediately adjoining Lagos is now so expensive that even the dizzy cost of establishing a new capital would be less forbidding.

There is no prospect of halting the commercial growth of

Lagos, Nigeria's main sea link with the world. The only prospect for the Federal Government is retreat, says the panel.

Cost remains the great problem. A Government White Paper agrees with the panel's observation that "a sizeable portion of the national income" would be committed to building the capital within the 10-15 years envisaged. But this would not have a "devastating effect on the economy as a whole." In any case if the capital is not moved, such huge sums would have to be spent on Lagos that the panel see a "cost-advantage" in their plan.

Above all supporters of the new capital see in it a new political symbol for Nigeria, and in the end that will be the real test.

The Aguda panel chose as the new site an area south of the ancient town of Abuja, almost literally in the middle of Nigeria, in the new Niger State. The capital territory site is some 3,000 square miles. The panel visited capitals such as Canberra and Brasilia and defined criteria for a capital territory. "Centrality"—which

the Abuja site certainly has—is given the biggest "weight." After that are such factors as climate, land, water supply, "multi-access possibilities," physical planning convenience, and "ethnic accord."

### Enervating

The Lagos climate is enervating, even if air conditioning now offsets, for some, its worst effects. The new site is climatically much superior and it also has most agreeable scenery. The area is thinly populated, and it is not intended to include the pleasant Abuja town, with its great tradition of craftsmanship, in the capital. The rest of displacing people should be small. And this is an area where land can be, and very diplomatically has been, acquired with far less trouble and at far less cost than in more thickly populated areas with more complicated tenure.

Water supply, is adequate. The railway passes nearby, and road access should be no problem. Nearby airfields can be expanded.

"Ethnic accord," a polite way of saying that the area should lie outside the territory of any major ethnic group, is very important in Nigeria. The site, where a great variety of small groups live, is entirely outside the areas of Nigeria's major peoples.

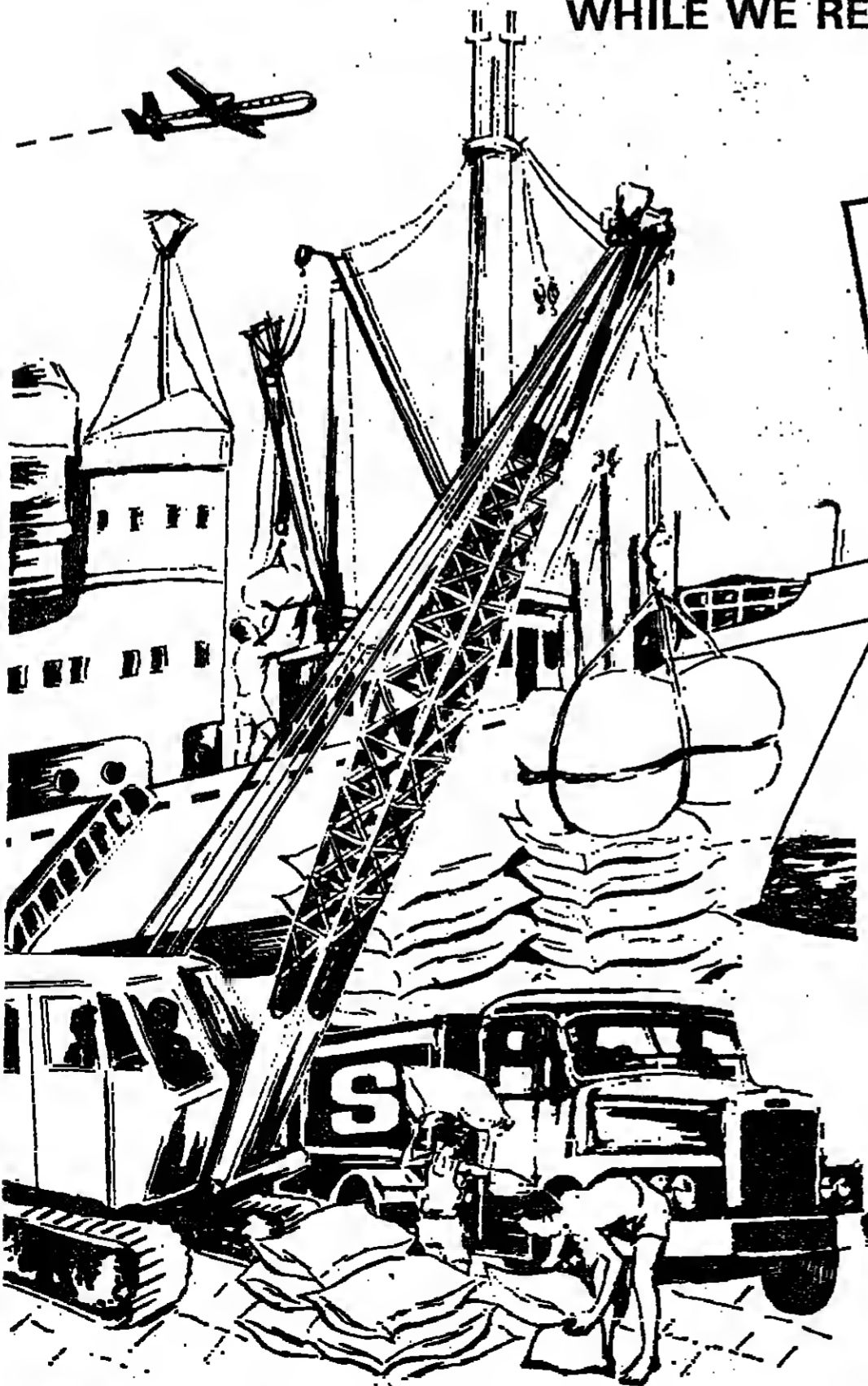
A ten-member Capital Development Authority under the chairmanship of Mr. Ajo Adeogun, former Federal Commissioner for Co-operatives and Supply, who has been given Cabinet rank, is in charge of development of the new Capital Territory. Work has begun, but is still in the very early stages.

The move raises obvious questions for diplomats, and, above all, for businessmen—even if the huge project will generate a host of contracts. Lagos will remain the commercial capital, and many Federal statutory corporations will remain there. But in a country where the Federal Government is so important in economic life, representation, usually at high level, will be essential in the new capital.

D.W.

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مكتبات العدل



# A talisman for the small investor

BY CHRISTOPHER HILL

NEWS last week that the Exchange Council has decided to go ahead with the sale of its £13m. Talisman to computerise the work in settling sales of shares, might have produced a polite from everyone except intimately concerned the change. But, it was more interesting by the fact that the service is heavily biased in favour of the small deal, and by accompanying remarks of Stock Exchange chairman, Niccolò Goodison.

He said that the moderate gains to stock market firms smaller deals would ease cost pressures on firms seeking private client business (charges to the client are reflected) and would save off chances of increases in mission charges payable by customer on share transactions. He added that more than 95 per cent of all share deals are for private investors and a key principle in working the tariff had been to urge less on the smaller gain.

This was in spite of the fact that 95 per cent of the value share turnover, Mr. Goodison said, the private investor should be encouraged. He has in a net seller of over £1bn. year because of tax and investment policies and this is not bode well for the "faith of the market." He amplified this statement in his letter to senior partners of clearing firms explaining details of Talisman, saying that "most bargains have a value of £2,000 or less and these bargains are very important to the liquidity of the market. All firms clearly have

an interest in the tariff being set to encourage this business." Bearing in mind that Mr. Goodison has been more keen on the subject of the private investor than some of his predecessors as chairman, it certainly looks as if a change in attitudes is coming about in the Stock Exchange. It is not necessary to look much further than

**DISTRIBUTION OF STOCK EXCHANGE EQUITY BARGAINS (BY AMOUNT)**

Amount	% of Bargains
0-500	32.70
501-1000	17.72
1001-1500	11.46
1501-2000	6.98
2001-2500	4.84
2501-3000	3.40
3001-3500	2.39
3501-4000	1.93
4001-4500	1.61
4501-5000	1.43
5001-5500	1.15
5501-6000	1.08
6001-6500	0.78
6501-7000	0.64
7001-7500	0.71
7501-8000	0.67
8001-8500	0.57
8501-9000	0.48
9001-9500	0.41
9501-10000	0.49
10001-25000	3.99
25001-50000	3.08
50001-100000	1.14
above 100000	0.41

Source: Stock Exchange

the above table, which shows the miserable trend of bargain volume figures to see why this should be so. It is making stock exchange firms think twice about their long-term interests and to attempt to correct what Mr. Goodison calls "misconceptions" about the Stock Exchange.

Of course it is indisputable that the private shareholder has been a declining force in the pattern of share ownership for a very long time—from 1963 to 1973, for example, the proportion of Ordinary shares held

directly by individuals fell from 59 per cent, to 42 per cent, according to evidence in the Diamond Commission's report. Since the disastrous market of 1974, the proportion is now reckoned to have fallen to around a third. But the Stock Exchange is producing figures of its own to show that the private shareholder is still an important force (a third of the bargains in the table on distribution are under £500) and should not be thought of as quietly going out with the tide.

This is certainly the impression which is often given and which tends to be used to the detriment of the Stock Exchange. The recent Bullock Report, on worker directors, for example, pointed to the private shareholder's dwindling importance as a provider of new capital and the rise of the institutions as a more important factor. Similarly there has been a lot more concern since 1974 about the effect of growing institutional power on Stock Exchange volatility—the trouble being that institutions tend all to march in the same direction at roughly the same time.

**Cold shoulder**

What the Stock Exchange would like to do is to dispel certain "misconceptions." First, that the private investor has disappeared for good; secondly, that his disappearance was aided and abetted by stockbrokers who gave him the cold shoulder in favour of institutional business; third, that the Stock Exchange is doing nothing to encourage him to stay; and perhaps fourthly that the only individuals who do stay directly invested in stocks and shares by choice have a "casino" mentality.

One of the problems about

finding out about the private stockbroker investor is that there is a wide variety of stockbrokers who have differing attitudes to private clients depending on whether the stockbrokers lean toward institutional business or not.

But the feeling of many brokers is that in the recent market recovery there has been plenty of evidence of a return of the small investor ("they come crawling out of the woodwork," as one put it). Mr. Goodison is convinced that they have been there all the time. All they need is confidence after a nervous year in 1974 and possibly "crucial disappointment" in 1976. He pointed out that on the last estimate in the late 1960s there were well over 2m. private clients and they can't all have gone.

The second misconception about the private investor being given the cold shoulder and told that he was "uneconomic" makes Mr. Goodison's backles case and those of a good many brokers who make investment clients the bread-and-butter of the business. He reckons that "stockbrokers as a body look after more private clients than anybody else in the country" (unfortunately no overall figures are available) and that a well-run broking firm has a very large number of private clients. This is where the arguments about stockbrokers' commission private clients run into difficulties. From the viewpoint of the London broker at any rate, is the one with a small capital who wants to be personally advised on his share transactions and make all his own decisions on the basis of the advice. He also forgets to do his paperwork, loses share certificates and is generally inefficient. But the ones they want are those who are prepared to give the broker's discretion about the

shares which are bought and sold and to deal in a nominee name. Computers have been a great help in making private client operations run more smoothly in the bigger firms and various tiers of service are offered, ranging from a full investment management service to an advisory service on the computer or to just "availability." One senses that the man who just puts through small buy-and-sell orders without making a fuss is still going to get a welcome under today's conditions.

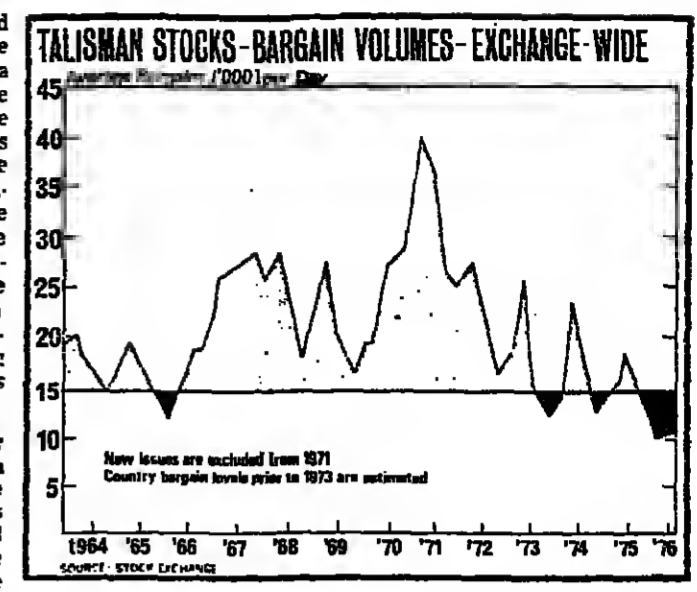
There are, of course, now fewer brokers to choose from (110 in London and 150 in the provinces) following mergers stemming from rising costs and the low level of turnover. There have been seven mergers since last April.

But most of those brokers which are still around are likely to be seen as wooing and winning private clients as concentrating on institutional business. Private clients are more expensive in terms of computer file capacity, secretaries and account managers, whereas institutional business is expensive in terms of high grade executives and considerable research back-up. Estimates of relative profitability vary; but one firm with a foot in both camps reckons that whereas it costs between twice and 2½ times as much to service an institutional client, the return is probably four or five times as much because of the greater profit per bargain. This is why brokers find institutional business attractive. But the other side of the coin is that the institutional tep can be very easily turned off whereas the private business goes marching on. This is probably especially the case where the broker has smaller firms. For example, Hammond Gilbert of Tunbridge

their decisions ever have any thing to do with the need to generate commissions.

One point Mr. Goodison is very keen to make is that private client business is a very personal business, and that the majority of private investors are not of the in-and-out variety so condemned by left-wing politicians in referring to the extreme volatility of the stock market over the past few years. This is where the role of the provincial broker is stressed, for although they seldom hit the headlines, they do mainly act for private clients.

How do the provincial brokers feel about Talisman and the current state of the private client market? The big provincial brokers tend to be very like the London brokers in their reactions, but there is a refreshing simplicity about some of the smaller firms. For example, Hammond Gilbert of Tunbridge



Wells, where the partners are low, say that they are very wary that Talisman might possibly add to their expenses, but are keeping an open mind while they look at the details. As for the level of business, they have been going flat out since January. Many of their customers are retired and who "come down to Tunbridge Wells, forget to die and like to pop into the High Street broker."

But taken together, brokers are relieved about their achievements and still rely heavily on private business to heat a part to their doors. One cannot see them sweeping the fund manager out of business with this attitude, but at least strenuous attempts are being made to hold on to existing business by keeping the costs low. The real key to the stockbroker's hold over the private client, however, is not cost, but the investor's confidence in the U.K. economy and the long-term future of equity investment.

## Shipbuilding policy

As the general secretary, Shipbuilding and Allied Industries Management Association.

Mr. Though the Government's intention (February 7) set up a state-owned "hold company" to spearhead the restructuring of the U.K. shipbuilding industry is essentially a stop-gap measure, and far short of the coherent long-term strategy which the industry needs, any measure which may assist in winning the necessary orders for British ships must be welcomed. It is regrettable that the announcement of such a measure, and more immediately active measures of support, should follow, such as will be British shipbuilders on an equal terms with foreign shipbuilders who already enjoy the benefit of supports and subsidies from their respective governments.

The suggestion by John Wyles in the same article that shipbuilding subsidies should be reserved for "potentially viable" yards, when coupled with his writing-off of a large part of Scotland's shipbuilding industry as non-viable by commercial standards, is likely to cause resentment in Scotland.

Bearing in mind the long-cyclical nature of the shipbuilding business and the exceptionally difficult trading conditions which the industry has had to contend in recent years, it might be unreasonable to use a shipbuilder's recent record of profitability as a justification for withholding allocation of government financial aid. It can be argued that low productivity of some yards may have been seen from past lack of capital source on the scale needed to invest about major productivity improvements by replacement of modern facilities and equipment, and that, given the resources, such improvements could be effected.

Leaving aside whether investment of public money in parts of the industry may be justified, we would argue that use of public funds to support the K. shipbuilding industry through the present recession is fully justified, in the national interest. Britain is not to be dependent on other shipbuilding nations to supply the ships for carriage of the sea-trade which is this island's lifeline.

Even though, in the short term, most intensive marketing efforts may not succeed in increasing Britain's share of a globally competitive market to a level which would fully utilize a whole of our present shipbuilding capacity, we must at all times preserve the essential management, technical and manual skills which have been built up over the years and which, once lost, will be irreplaceable. If ships are not taken to retain these skills, we shall be unable to take advantage of the eventual return in demand when it occurs, and shall lose our place as a major shipbuilding nation, since our capability to meet our own shipping needs.

M. Hayward-Jones, Chief Hill, Shipyard, Herts.

## Letters to the Editor

on company Boards will provide a bejated franchise for employees, and soon he will begin to believe it.

In fact the majority report of the Bullock Commission allows that employees may only in an initial triggering of a claim; thereafter it is a Joint Representation Committee of all unions that appoints the worker directors, the trade union employees have no direct vote at all, while the company directors are completely disfranchised forever. In the context of the current debate I would like to quote, therefore, a small part of the submission that I made to the Bullock Commission, and which are points that have not been raised in your correspondence.

"If we accept the proposition that the Board has responsibilities not only to its shareholders, but also to the employees, the customers, to suppliers and to society, it follows that voting at an annual and extraordinary general meetings should not be confined to the shareholders. It is doubtful whether a sensible system can be devised to allow customers and suppliers to vote, both because of the ancient nature of the relationships that many of the former have with the company, and the possible conflict of interests of the latter, and in any event the interests of these parties and of society are constantly being born in mind by the non-executive directors."

"There are, however, no a priori convincing reasons now advanced for excluding the employees from the voting structure and I would argue in favour of the following: (a) All employees should be eligible to vote after three years of service; (b) Eligible employees should have equal voting rights, irrespective of service status; (c) The total voting power of the employees should be, say, one tenth of the total votes, the remainder being in the hands of the shareholders (it would be an easy matter to calculate in each case the employee's vote in equivalent number of shares); (d) In addition to their voting rights as employees, individual workers should have voting rights as shareholders, if they hold stock in the company."

Now, one can argue as to whether the weight proposed for employee votes is correct, but I believe that the true principle is to franchise on a continuing basis, and not merely as a trigger mechanism.

Samuel Eilon, Department of Management Science, Imperial College of Science and Technology, Exhibition Road, S.W.7.

## Running the company

From Mr. R. Verward.

Sir, I should like to comment on the letter (February 9) from the chairman of Dixon's Photographic. He points out that, since the majority proposals of the Bullock report, seven of the present directors must vacate their seats for worker-representative or co-opted directors; and he asks "What are the seven directors who go from the Board going to do? Without their motivation can one really expect their performance to be equal?"

I would suggest that this "demotion" is mainly psychological and need involve no loss of duties or remuneration. On page 79 of the Bullock report, it is stated that "senior management will continue to be relied upon for detailed advice on the formulation of corporate policy and for the implementation of Board decisions, and at the top

## Economic policy

From Mr. A. Dean.

Sir—Mr. Brittan's advocacy of free floating and the abandonment of incomes policy (February 10) sounds inviting, but such a policy might run into great practical difficulties. The most important of these is the prospect for earnings after July should no agreement be reached with the unions on a further period of pay restraint. I think it is unrealistic to believe that a return to "free collective bargaining" in the summer would not lead to a renewed bout of inflation that might be far more serious than the 1974-76 episode.

The binding economic constraints of M3, the high level of unemployment, etc., which would supposedly restrain earnings, may apply to the economy as a whole but will not inhibit claims for extravagant pay rises from the majority of workers. On the last occasion when the unions were given free rein in their bargaining, in the original social contract period of 1974, the annual rate of increase in earnings rose from 15 to 30 per cent in the space of six months. The same outcome would be a strong possibility in 1977.

What would be the effect of an acceleration in earnings of this extent? Undoubtedly, whichever measure of international competitiveness one might use, Britain's competitiveness would rapidly deteriorate and there would be no question of a rising exchange rate. On top of this there is no doubt that "confidence" would rapidly disappear, with further unfortunate repercussions on sterling but also on investment.

Mr. Brittan is right to discern a "tide in the affairs of the U.K.," but I fear that he wishes to catch the wrong tide. While I applaud his (veiled) approval of inflation via tax cuts, I believe that the ending of pay restraint would be disastrous. The case for a zero norm, coupled with large tax cuts and a freely floating pound, can never have been stronger. We could confidently expect inflation to be brought down to nearly zero, real disposable incomes to rise

## Taxation and motivation

From The Director-General, Institute of Industrial Management.

Sir—Elinor Goodman's reference (February 7) to one of our case histories concerning the effects on the British chemical industry of excessive personal taxation rates inadvertently caused some of your readers to interpret it in a way contrary to the data given by us. Since we believe the case for dramatic action by the Chancellor in his forthcoming Budget is already overwhelming, we would not wish to be accused of overstating the case; may we therefore make the facts clear?

The company reporting the incident was the British subsidiary of a U.S. group. The parent is deciding where to locate its headquarters in Europe. Since the group's largest existing European subsidiary is in Britain this would seem the logical location for the new headquarters. Sadly it reports, however, that the high personal and personal tax levels in the U.K. "serious consideration is being given to an alternative location for the headquarters." Thus the story did not concern an existing company moving from the U.K.; it referred to the equally sad fact that Britain lost the opportunity of becoming this U.S. group's European headquarters site, with all the benefits that brings with it.

Since your original report more disturbing motivational histories have hit my desk. In view of Britain's paramount need to reject its beggar role by exporting more, may I quote a further relevant and depressing example. The managing director of a substantial British chemical company writes: "A fortnight ago I was asked to manage a 11 years' service with the company) handed in his resignation because he is taking up a managerial position in the Far East. In his letter of resignation he says, 'I should like to make it clear that it is preponderantly due to the economic climate in the U.K. that I have been impelled to take an overseas post.' He naturally travels a great deal in his work and over recent years has seen clearly the poor rewards enjoyed by British based managers compared with those living overseas. In addition he sees the position getting steadily worse with an actual fall in his own standard of living. In his new position his after tax pay will be three times what it is now and he will also receive commission and profit sharing payments plus many fringe benefits. He is aware that he was about to receive promotion here but the high levels of taxation and the diminishing differentials made promotion of little significance in his decision. He feels that he can no longer deify himself and his family the benefits which come from his working abroad."

It is to be hoped that the Chancellor, in reviewing the future taxation levels of British management, will give due weight to the realities of the "motivationally imperative" when weighing it against what has hitherto been seen as the "policy irreconcilable."

Martin E. Trowbridge, Atlantic House, 33, Albert Embankment, S.E.1.

## Small companies more efficient

From the Chairman, The Association of Independent Businesses.

Sir—Many people may agree with your correspondent Mr. David Jenkins (February 5) that the existing system of industrial organisation has proved to be a recipe for near disaster. Few, it seems, would agree that the Bullock proposals are either imaginative or constructive.

Almost all suggestions for changes in company law to deal with organisational and other problems of large companies are difficult to run because lines of communication tend to be long, flexible, and administrative can become too onerous and costly.

Smaller businesses are unlikely to develop these faults but if they do, and decline until they cease trading, then, in individual cases anyway, it is not politically important. It is politicians' fear of the consequences of a large company should cease trading which is one reason why nearly all public discussion of industry seems obsessed with the apparent faults of large companies.

Surely the time has come when we, as a nation, should wonder about the oft proclaimed advantages of large corporations. This country's industry is comprised of fewer enterprises per head of population than that of any other Western country. As the number of businesses ceasing trading is exceeding the number of new starts the concentration is increasing.

In many industries, of course, the most efficient unit of production is not all that small. Yet, as this association wrote in its evidence to the Bullock Committee, "very few industrial or commercial organisations need more than 500 employees for efficient operation—indeed 200 would be the limit for most." If, for argument, we allow that it is in companies with over 2,000 employees that difficulties of

## General

Balance of payments figures for January.

EEC Finance Ministers meet, Brussels.

EEC Agriculture Ministers begin two-day meeting, Brussels.

Dr. Mario Soares, Portuguese Prime Minister, begins two-day official visit to U.K.

Mr. Cyrus Vance, U.S. Secretary of State, leaves for Middle East tour.

Mr. Edmund Dell, Trade Secretary, is main speaker at Industrial Society conference on Bullock Report on Industrial Democracy, Cafe Royal, W.1. Other speakers

## To-day's Events

Include Mr. James Prior, Shadow Cabinet spokesman on employment, and Mr. David Bassett, general secretary, Genrral and Municipal Workers' Union.

Mr. Anthony Wedgwood Benn, Energy Secretary, speaks at Parliamentary Press Gallery lunch, House of Commons.

Mr. Edward Rowlands, a Minister of State for Foreign and Commonwealth Affairs, leaves for talks with Argentina on its claim to sovereignty over Falkland Islands.

**PARLIAMENTARY BUSINESS**  
House of Commons: Job Release Bill, second reading; Special Security (Miscellaneous Provisions) Bill, remaining stages.

**OFFICIAL STATISTICS**  
Retail sales (January, provisional). Turnover of motor trades (fourth quarter). Turnover of catering trades (December).

**COMPANY RESULTS**  
Manchester Ship Canal (full year). Nottingham Manufacturing (full year).

**COMPANY MEETINGS**  
See Week's Financial Diary on page 33.

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## Electing the Board

From Professor Samuel Eilon.

Sir—Mr. Clive Jenkins keeps telling us that putting directors







# Pending dividends

For the convenience of readers the dates when some of the most important company dividend statements may be expected in the next few weeks are given in the following table. The dates are those of last year's announcements, except where the incoming Board meetings (indicated thus) have been officially disclosed. It should be emphasised that the dividends to be paid will not necessarily be at the amounts or rates per cent given in the column headed "Announcement last year". Preliminary profit figures usually accompany final dividend announcements.

Company	Date	Announcement last year	Company	Date	Announcement last year
Admiral	Feb. 16	Final 12.5%	London & Lancashire	Feb. 15	Final 6.5%
Anglo-Siam	Feb. 16	Final 8.7%	London & Lancashire	Feb. 15	Final 6.5%
Anglo-Siam	Feb. 16	Final 8.7%	London & Lancashire	Feb. 15	Final 6.5%
Anglo-Siam	Feb. 16	Final 8.7%	London & Lancashire	Feb. 15	Final 6.5%
Anglo-Siam	Feb. 16	Final 8.7%	London & Lancashire	Feb. 15	Final 6.5%

## Public Works Loan Board rates

Years	By EFTPL	By ERS	By EFTPL	By ERS
10 to 15	12.2	12.2	12.2	12.2
15 to 20	12.2	12.2	12.2	12.2
20 to 25	12.2	12.2	12.2	12.2
25 to 30	12.2	12.2	12.2	12.2

## RECENT ISSUES

Company	Price	Change	Company	Price	Change
Admiral	12.5	0.5	London & Lancashire	6.5	0.5
Anglo-Siam	8.7	0.7	London & Lancashire	6.5	0.5
Anglo-Siam	8.7	0.7	London & Lancashire	6.5	0.5

Company	Price	Change	Company	Price	Change
Admiral	12.5	0.5	London & Lancashire	6.5	0.5
Anglo-Siam	8.7	0.7	London & Lancashire	6.5	0.5
Anglo-Siam	8.7	0.7	London & Lancashire	6.5	0.5

Company	Price	Change	Company	Price	Change
Admiral	12.5	0.5	London & Lancashire	6.5	0.5
Anglo-Siam	8.7	0.7	London & Lancashire	6.5	0.5
Anglo-Siam	8.7	0.7	London & Lancashire	6.5	0.5

## Indian coal for EEC

More countries from June last year and this was followed by Italy, Germany and Denmark. Coal exports from India to the Community countries are expected to expand substantially this year. A delegation of the public sector Coal India Limited and the Metal and Minerals Trading Corporation is now in Europe to negotiate contracts for export of 4.5 million tonnes of coal in 1977-78 and for a similar quantity in 1978-79.

## BASE LENDING RATES

Bank	Rate	Bank	Rate
A.B.N. Bank	12.5%	Hambros Bank	12.5%
Allied Irish Banks Ltd.	12.5%	Hill Samuel	12.5%
American Express Bank	12.5%	C. Hoare & Co.	12.5%
Anglo-Portuguese Bank	12.5%	Julian S. Hodges	12.5%
Bank of Cyprus	12.5%	Hongkong & Shanghai	12.5%
Bank of India	12.5%	Industrial Bank of Scotland	12.5%
Bank of London	12.5%	Keyser Ullman	12.5%
Bank of New South Wales	12.5%	Knowles & Co. Ltd.	12.5%
Bank of Paris	12.5%	Lloyds Bank	12.5%
Bank of Rome	12.5%	London & European	12.5%
Bank of Spain	12.5%	London Mercantile	12.5%
Bank of Sweden	12.5%	Midland Bank	12.5%
Bank of Switzerland	12.5%	Samuel Montagu	12.5%
Bank of the Netherlands	12.5%	Morgan Grenfell	12.5%
Bank of West Germany	12.5%	National Westminster	12.5%
Bank of Yugoslavia	12.5%	Norwich General Trust	12.5%
Bank of the Middle East	12.5%	P. S. Wilson & Co.	12.5%
Bank of the East of Scotland	12.5%	Ramsden & Co.	12.5%
Bank of the West of Scotland	12.5%	Royal Bank of Canada	12.5%
Bank of the South of Scotland	12.5%	Schweiger Limited	12.5%
Bank of the North of Scotland	12.5%	E. S. Schwab	12.5%
Bank of the West of England	12.5%	Security Trust Co. Ltd.	12.5%
Bank of the East of England	12.5%	Shenley Trust	12.5%
Bank of the South of England	12.5%	Standard Chartered	12.5%
Bank of the North of England	12.5%	Trade Development Bank	12.5%
Bank of the West of England	12.5%	Wendell Century Bank	12.5%
Bank of the East of England	12.5%	United Bank of Kuwait	12.5%
Bank of the South of England	12.5%	Williams & Glyn's	12.5%
Bank of the North of England	12.5%	Yorkshire Bank	12.5%

## INTERNATIONAL COMPANY NEWS

# Exchange rates hit Landis & Gyr

THE HIGH LEVEL of the Swiss franc exchange rate had an "extremely unfavourable" effect on foreign sales of the Swiss electrical engineering concern Landis & Gyr in the past financial year. The group, about half of whose production takes place abroad, also exports some 80 per cent of its Swiss manufacture. At a Press conference of the parent company, Landis & Gyr AG, Zug, it was stated that group turnover for the year ended September 30, 1976, would be about Sw.Frs. 907.8m. The actual level of Sw.Frs. 907.8m. had the exchange rates remained unaltered, while currency losses amounted to Sw.Frs. 7.4m. in operating results. Landis and Gyr, which for the first time in decades had last year to adopt national-currency billings, is also affected by the continued low level of bidding activity in most European countries, though it profited in 1976 from both increased energy-saving measures and from a certain replenishment of customers' stocks. As already reported, group billings rose 5 per cent over the financial period and new orders by 9 per cent. Although the group returned to profits in the 1975-76 financial year, with a small net surplus of Sw.Frs. 1m. compared with the substantial Sw.Frs. 54.2m. loss of the previous year, the parent undertaking considers that it will call for a great effort to return to normal profitability in the years from 1970 to 1974, annual group profits exceeded Sw.Frs. 40m. The company expresses its conviction that a return to normal will be possible over the two coming years in the light of energy conservation control measures and a resultant demand for major group products.

## Ferodo parent sales to rise sharply

By David Curry PARIS, Feb. 13. FERODO, the French motor component manufacturer, says that parent company sales will be more than 20 per cent up in 1976 over 1975 at Frs. 1,543m. helped by a 43 per cent. boost in exports. Profits will be up by an even higher amount, the company says in a shareholders' letter. Group profits will have risen equally strongly on export sales of about Frs. 2.8m., while cash flow will be equivalent to 8 per cent of turnover. The company notes that cost controls have kept down the rise in overheads while raw materials have also cost relatively less than the rise in prices. Depreciation remained relatively modest, reflecting the 1974 and 1975 postponement of investments. The French subsidiaries of Ferodo including the group Sev Marchal, have bounced back with a 28 per cent. sales advance and will be in profit in 1976. Ferodo is involved in the re-grouping of the French motor component industry. Its SEV Marchal subsidiary held through the holding company, in which Ferodo has 70 per cent, is to merge with Paris-Rhone Chibie through a share exchange which will leave Ferodo in control of the country's biggest electrical motor equipment supplier with a turnover of more than Frs. 2m. a year and some 14,000 employees. Although 1977 is expected to see a motor industry slowdown, Ferodo itself says that the extension of its range and its movement in new markets can maintain its expansion. Jacques Borel International said its 1976 net consolidated results are likely to show a loss of Frs. 35m. (Frs. 20.1m. profit).

## Varta details reorganisation

By Frank Hawtin FRANKFURT, Feb. 13. THE VARTA Group today reported that world turnover last year rose by 10 per cent to DM2,128m. (US\$12m.). At the same time it announced details of the reorganisation of the group into three separate concerns. Varta, a major industrial holding of the Quandt Group, controls widely diversified operations. It is perhaps best known to battery manufacturers, but it is strong in pharmaceuticals and has substantial interests in electrical and air cleaning products, as well as plastics. Shareholders at the June 18 annual meeting will be asked to approve proposals to exchange Varta AG shares for 51 shares in the newly-constituted battery manufacturing concern, six shares in the pharmaceutical operation, Busch-Jaeger, and one share in Ceag, the electrical and air cleaning operation.

# Money and Exchanges

Bank of England Minimum Lending Rate 12 per cent. (since February 3, 1977). Conditions were less hectic in the London money market last week, but interest continued to centre around the weekly Treasury bill tender to see if the market related formula for calculating Bank of England Minimum Lending Rate would be reactivated. The formula was suspended on Thursday of the previous week as a result of the authorities' apprehension about the impact of the London interest rates. At the Treasury bill tender the following day the average rate of discount was slightly under 11 per cent, giving rise to a Minimum Lending Rate of 11 per cent. Although money remains in short supply the size of the shortage has decreased, partly because of the authorities' decision to allow a more liberal period and also because the authorities are not at present selling heavy amounts of gilt-edged stock. Sterling remained steady at around the 1971 level for the most part, but the Bank of England may have intervened from time to time to arrest any sharp decline. Fears about trade union reaction continued, with a strain to lead to depress buying interest towards the end of the week, and one of the severest market reactions followed publication of the wholesale price index for Monday. This index of higher UK inflation led to steady selling of the pound, and the authorities probably intervened to it falling below \$1.735-1.74.

Feb. 11	Settling Certificate of deposits	Interbank	Local Authority deposits	Local Authority negotiable bonds	Finance House deposits	Company deposits	Discount market deposits	Treasury bills	Eligible Bank bills	Prime bank bills
10-12 1/4	10-12 1/4	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	11 1/2-12	11 1/2-12	11 1/2-12	11 1/2-12

Feb. 11	Settling Certificate of deposits	Interbank	Local Authority deposits	Local Authority negotiable bonds	Finance House deposits	Company deposits	Discount market deposits	Treasury bills	Eligible Bank bills	Prime bank bills
10-12 1/4	10-12 1/4	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	11 1/2-12	11 1/2-12	11 1/2-12	11 1/2-12

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10-12 1/4	10-12 1/4	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	11 1/2-12	11 1/2-12	11 1/2-12	11 1/2-12

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## Mining Notebook

# Wolfram shines in Peko mineral spectrum

LAST WEEK the strength of the wolfram price was commensurate with the fact that it is still rising. At about \$175 per metric unit, it has now doubled over the last year. But it is already being laid that the \$200 mark will be reached before long. At the same time attention was drawn to Australia's Peko-Wolfram as being often overlooked as a major producer of the steel hardening metal. Unfortunately, a paragraph in the news stated that the shareholders had the advantage of representing an interest in an established minerals producer while at the same time affording a stake in Australia's big uranium potential. Undoubtedly, the Peko price would respond strongly to any go-ahead decision for the Ranger uranium project which is at least the political advantage of being an all-Australian venture. In the meantime, Peko has taken the attention of a number of stockbrokers' analysts who have taken up the theme in rather more detail. Coal is stressed as another major profit growth area with a six-fold increase in output capacity by 1980 being planned. Copper is a dull spot in Peko's broad mineral production spectrum but as the team pointed out in last week's buoyancy of the income potential from the other elements therein gives a shareholder something of a hedge against the fall in their material rise in the copper price.

## Simple reason

He underlined the present and future potential of the King Island wolfram operation on the basis of local knowledge, having worked there for some time. "Why did you leave?" I asked. The reason was simple. He could not stand the Bass Strait weather. But this did not dampen his enthusiasm for the mine itself. In the very interesting World Mining Monitor, a new venture by a free carried option on a share in London stockbrokers W. I. Carr, the verdict on Peko is that earnings could well treble by 1980 and the shares, now 355p, do not fit the current market's growth potential. They add that the short-term

## Cause for congratulation

Holland has a much smaller population than Britain and so far fewer insurance brokers. Nevertheless, among the EEC countries the Dutch have evolved the most complicated system for the regulation and registration of brokers, with four categories, each having very precise standards. In Holland, basically, entrants to the profession start at the bottom and work their way up. It does not suggest that a system as complex or as rigid as the Dutch is required here, and cannot think that this kind of regulation is compatible with the freedom that the intermediary has enjoyed in Britain so far. But surely there is a case for consulting with consumer interests and with the underwriting side of the market that probably the Department envisaged as a necessary prerequisite of the introduction of a government Bill to give effect to the brokers' thoughts. No one, I think, can deny that insurance broking in Britain can be a very unprofessional business. The Chartered Insurance Institute in the professional and educational insurance body for both brokers and insurers, and the best-equipped nationally to cooperate with the brokers in establishing professional standards, if the brokers are not prepared to use the present CII diploma, even though it is a commission that insurers allow on the business placed with them. In these circumstances there is a compelling requirement that the insuring public be able to sort, so to speak, the sheep from the goats. As the Bill stands there is to be a register of individual brokers and a separate list of broking firms—companies, partnerships and so on. The basic intent is that any broker with professional or practical qualifications in a specified period of public telephoning inquiries about tickets. The Sunday Mail published the names, addresses and telephone numbers of the 47 council members who all accepted themselves 85 tickets each for an international match between Scotland and England. Mr. Clive Sandground, the editor, said the newspaper could not envisage that every one of the officials had 85 personal friends and acquaintances all wanting to go to the game. The Press Council commented: "Once the distribution of tickets becomes a matter for public concern the people partaking in it are no longer entitled to privacy in this respect, but the Press Council is not saying that in every case a newspaper has the right to publish telephone numbers."

## Sunday Mail cleared

A STORY about international football match tickets being allocated to members of the Scottish Football Association council was not an invasion of privacy, the Press Council said. The association complained that publishing persons' telephone numbers had led to the public telephoning inquiries about tickets. The Sunday Mail published the names, addresses and telephone numbers of the 47 council members who all accepted themselves 85 tickets each for an international match between Scotland and England. Mr. Clive Sandground, the editor, said the newspaper could not envisage that every one of the officials had 85 personal friends and acquaintances all wanting to go to the game. The Press Council commented: "Once the distribution of tickets becomes a matter for public concern the people partaking in it are no longer entitled to privacy in this respect, but the Press Council is not saying that in every case a newspaper has the right to publish telephone numbers."

## London tea sales

Feb. 11	Settling Certificate of deposits	Interbank	Local Authority deposits	Local Authority negotiable bonds	Finance House deposits	Company deposits	Discount market deposits	Treasury bills	Eligible Bank bills	Prime bank bills
10-12 1/4	10-12 1/4	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	12 1/4-12 1/2	11 1/2-12	11 1/2-12	11 1/2-12	11 1/2-12

**BANCO DO BRASIL S.A.**  
U.S.\$40,000,000  
Bearer Depository Receipts  
issued by  
Chemical Bank  
against a  
Floating Rate Promissory Note  
due 1982 of Banco do Brasil S.A.  
For the six months February 15th, 1977 to August 15th 1977  
The Bearer Depository Receipts will carry an  
Interest Rate of 6 1/2% per annum  
Agent Bank  
London Multinational Bank Limited,  
London







AUTHORISED UNIT TRUSTS

Handwritten note: 50% of the assets

Main table listing various unit trusts such as Discretionary Unit Trust Managers, Hill Samuel Unit Trust Mgrs, M & G Group, and others, with columns for names, dates, and financial data.

FINANCIAL TIMES STOCK INDICES

Table showing stock indices for various categories like All-Share, Industrial, and others, with columns for index values and percentage changes.

HIGHS AND LOWS

Table showing high and low values for various stock indices and categories.

FT-ACTUARIES INDICES

Table showing actuarial indices for various categories.

TEL AVIV

Table showing stock prices and changes for the Tel Aviv market.

HONG KONG

Table showing stock prices and changes for the Hong Kong market.

SINGAPORE STOCKS

Table showing stock prices and changes for the Singapore market.

INSURANCE, PROPERTY, BONDS

Large table listing various insurance, property, and bond companies and their financial details.

OFFSHORE AND OVERSEAS FUNDS

Table listing offshore and overseas funds, including names, managers, and investment details.

Prop. Equity & Life Ass. Co.

Table listing various insurance and financial services companies and their details.

NOTES

Notes section providing additional information and commentary on the market and fund performance.



LABOUR NEWS

Telecommunications industry may be disrupted to-day

BY OUR LABOUR STAFF

WIDESPREAD disruption in the telecommunications industry is in prospect to-day as thousands of employees stop work to protest about cuts in Post Office orders for telephone exchange equipment.

It is expected that up to 80,000 workers will be made idle by today's action, which includes two marches in London and a lobby of M.P.s.

The biggest union in the industry—the Electrical and Plumbing Trades Union—has instructed its 35,000 members to strike for the day and similar rallies have gone out from the Amalgamated Union of Engineering Workers white-collar section (TASS) and the Transport and General Workers' Union.

The demonstrators will protest at the lack of Government action in reverse the Post Office cuts, which they say will cost between

15,000 and 20,000 jobs in the coming two years.

The unions are demanding a series of measures including an independent inquiry into Post Office ordering and the future of the telecommunications industry, cuts in the present charges for telephone installation and morning calls, and a marketing campaign to promote increased use of the telephone.

Mr. John Forrester, deputy general secretary of TASS commented: "Unless the Government instructs the Post Office to take action now, there will not be any telecommunications industry in a few years' time."

Standard Telephones and Cables, Plessey, GEC and Fye factories will all be affected by to-day's action. Special trains and coaches will take demonstrators to London. Other marches and meetings will take place in northern centres.

Call for new form of wage restraint

BY ALAN PIKE, LABOUR STAFF

CONTINUING the incomes policy after phase two expires would lead inevitably to a further reduction in living standards, but a new form of general "free-for-all" would be even worse, the Institution of Professional Civil Servants tells its members.

Because of this the executive of the 100,000-strong Institution concludes in an economic policy paper that a further year of pay restraint is essential, but it also believes that phase three must be different to its predecessors by making a start towards restoring free collective bargaining.

The Institution proposes general percentage increases with "an underpinning cash minimum to help solve the special problem of the lower paid," improvements in the differentials position, and scope for genuine productivity agreements and restructuring exercises.

There should also be, argues the executive, some progress towards resolving anomalies through independent investigation, and any outstanding awards by independent bodies like the Top Salaries Review Body, which have been held up under phases one and two, should be implemented from August.

On the vital question of what the next percentage increase should be, the paper comments that "to talk of net incomes

rising by only three per cent. as some employers have done, is as ludicrous as to propose a general basic increase of 15 per cent. to match the increase in the cost of living."

The Institution argues its case from the proposition that standards of living are more important to members than gross earnings. It refers to the difficulty of persuading the great majority of people that a percentage increase can be fair when it results in the higher-paid receiving bigger increases, and continues: "It would be far better to reconstruct pay allowances to reduce the level of the higher rates of taxation up to a certain top level of income and then impose a penal rate of virtually 100 per cent tax."

"We hope the Chancellor will consider these points. But what is essential is that attention should be paid to net rather than gross income." The executive of the Institution, which represents professional, technical and scientific civil servants, is circulating the paper to its members for discussion. It describes the present mood of members as "deeply anxious and apprehensive," and says it is a testament to the ability of trade unionists to take a long and broad view of the nation's problems that reductions in living standards have been tolerated "so loyally and with so little complaint."

Incentives 'could boost steel by 10%

BY ADRIAN HAMILTON

AN EXTRA 10 per cent. of production could be obtained by the British Steel Corporation out of its existing plants if it was allowed to offer its workforce the necessary incentives, according to Sir Charles Villiers, the corporation's new chairman.

A strong proponent of the idea that a further period of wage restraint must include an allowance for "monitored" productivity deals, Sir Charles also believes that these deals should be restricted to employees in manufacturing industry rather than in Government or the services.

He described such a discriminatory approach to Phase III as one of the ways in which the industrial strategy could be given a real boost.

"I don't see how the industrial strategy can work unless it is selective. At the moment it is far too much about paper work and not enough about people and incentives."

Easily run

The system could be relatively easily administered by using the old SET definitions of manufacturing and service industries, but it would have to be properly monitored.

"I don't want more money for no more production. What I would like is:

"First, a system that was self-financing at least. There must be some gain to the corporation in it.

"Second, payment only to be

made after the additional production is established.

"And third, a system which can be quite clearly monitored, possibly by the corporation's auditors."

Incentive payments were necessary in British Steel's case, if the industry was to move to a much better system of payments in which the present mass of systems could be consolidated, better job evaluation introduced and jobs restructured.

The corporation had already developed such schemes with full union backing and had been able to get a pilot project at Corby going before the wage restraint policy was imposed.

Turning to the debate on the Bullock Report, Sir Charles said that it was most important to approach participation from the "bottom up."

He thought that British Steel's present system of participation at works council and divisional levels as well as the separation of the Board from the day-to-day management group headed by his chief executive enabled the corporation to adapt to whatever system might be legislated.

Bullock's suggestion of a sort of electoral college to choose the Board representatives might also have the added benefit of bringing the unions much more closely together.

While Sir Charles' decision to separate both the Board and the role of chairman from the role of chief executive and the work of the group of managing directors clearly fits in with some of



SIR CHARLES VILLIERS "Wage restraint vital"

the National Economic Development Office's recent suggestions for structural reform, he remains critical of the report.

"It has missed the key point," he said. "Throughout private business companies have found that it is better to separate the role of chief executive from chairman."

"NEDO's report has good points. But, by suggesting the addition of a president on the main Board distinct from the chairman, it would only add an extra layer."

Sir Charles does, on the other hand, support NEDO's suggestions that civil servants be put on the Boards—"It is quite absurd that civil servants don't move more between industry and Whitehall"—and his suggestions for a capital restructuring of the industry to include more equity capital.

Sir Charles, who emphasises that the corporation is losing money, admits that introducing incentive schemes at present, when the industry is in a slump and workers are worried about jobs, might be difficult. But he firmly believes that steel demand will turn up in a matter of months and will then surge.

"The important thing is to prepare incentive schemes so that we are ready to introduce them in the autumn."

Industrial relations in State sector better than thought

BY ADRIAN HAMILTON

INDUSTRIAL RELATIONS in the nationalised industries have been rather better than the whole has been rather better than the industries have been in other industries, mainly given credit for, a background paper published by the National Economic Development Office yesterday suggests.

The paper, one of a series of studies prepared for the office's recent controversial report on the nationalised industries, gathers together considerable statistical information on employment trends, collective bargaining procedures, stoppages and earnings in the main State corporations for 1960-1974.

In doing so, it destroys a number of myths that have become part of public criticism of the nationalised industries.

As could be expected, trade union membership and collective bargaining are more extensive in the nationalised sector than in most private industry, with a simpler structure of union organisation.

But while the importance of the State corporations in the economy and the centralised union structure has tended to make individual disputes more dramatically disruptive, the study does not find that the average annual number of strikes in the nationalised sector as a proportion of the total number of strikes is higher than its share of total employment.

Indeed, the office argues that, if the coal industry is excluded, the record of the nationalised sector compares well with that of manufacturing.

The apparently high number of days lost in the sector is heavily influenced by a small and number of major disputes and strikes in most years nationalised industries lose fewer days per 1,000 workers through strikes than the average for manufacturing.

But during the 1960s, pay in the State sector moved relatively more slowly than in the rest of industry. Excluding the coal industry, the rate of earnings rise in the nationalised industries was only slightly more than all other industries and services.

A number of major industries, particularly coal and railways, saw a substantial reduction in numbers of employed and nearly all State industries saw considerable changes in the composition of employment.

Main report

In general, the study suggests that there is some tendency for nationalised industry earnings to increase faster than manufacturing earnings in years of slow growth or recession and more slowly in those years when the economy is growing most rapidly. The trend is interesting at times of incomes restraint.

The main report, for which the study was prepared is largely concerned with relations between State corporations and the Government, and the need for management intervention in corporate management.

Its central recommendation is that a two-tier system of policy and management Boards should be set up with an aroused consideration of the able criticism within Whitehall heavily influenced by a small and number of major disputes and strikes in most years nationalised industries lose fewer days per 1,000 workers through strikes than the average for manufacturing.

On pay, the study produces figures showing that the

Grunwick report urges recognition of union

By Our Labour Staff

AN ADVISORY Conciliation and Arbitration Service draft report has recommended trade union recognition at the Grunwick fl processing laboratories in North London.

It was welcomed as a "great victory" by Mr. Roy Grantham, general secretary of the Association of Professional Executive, Clerical and Computer Staff yesterday.

Members of the union have been in dispute with Grunwick since August, when a strike started after the dismissal of an employee.

During what has developed into a long and very bitter dispute the union referred a recognition claim to ACAS under section 11 of the Employment Protection Act.

Delighted

Mr. Grantham said the draft report proposed that the union should take positive steps with the company to resolve outstanding issues.

He would be "delighted to meet with the company at the earliest possible opportunity to discuss the return to work of all our members, and the negotiation of a procedure agreement to give effect to the ACAS award."

Although the union says ACAS inquiries disclosed "unanimous desire" on the part of employees taking part in the inquiry to be represented by the union, the company has questioned the way in which the ACAS survey was undertaken.

'Bad old days' jibe at Mrs. Williams by teachers' leader

SHARP CRITICISM of Mrs. Shirley Williams, the Education Secretary, came yesterday from Mr. Max Morris, chairman of the Action Committee of the National Union of Teachers.

He said that her proposal to introduce a new "secondary school group" exam was a return to the "bad old days," and would in effect re-establish grammar schools within the comprehensive system.

"If this reactionary proposal was to operate we would have the paradox of a Labour Minister giving the comprehensive system one of its greatest blows," said Mr. Morris, who is headmaster of a London comprehensive school. The proposal angrily criticised in Mrs. Williams' discussion document published last week, which will form the basis for the eight regional conferences making up the Government's "great education debate."

The suggestion is that alongside the present single-subject secondary school exam system there should be another taken as a group of subjects, similar to the old School Certificate.

Mrs. Williams emphasised last week that if the conferences which start at Newcastle upon Tyne on Friday, came out unanimously against the idea it would be dropped.

Mr. Morris attacked the whole series of regional conferences as "a shoddy public relations gimmick." Each, he said, would last only about five hours with four main topics for discussion, and there would be a limited number of organisations present.

All the conferences could produce was a few random personal opinions when what was needed was: "A thorough investigation, analysis, and constructive thought."

Ban on all Binstock dealings

BY OUR CITY STAFF

THE TREASURY has banned all security dealings by Mr. Judah Binstock, a former London stockbroker, who is believed to be living in Spain, and ordered all bankers and stockbrokers in the U.K., Isle of Man and Channel Islands to give the Bank of England details of Mr. Binstock's assets and dealings.

The Treasury directions, issued under the powers of the Exchange Control Act, 1947, came into effect on February 3, and are to continue in operation for ten years, unless the Treasury revokes the order during that period. It is rare, though not unprecedented,

for the Treasury to issue such an order against an individual. The move closely follows other investigations conducted by the Treasury and the Metropolitan and City Police Company Fraud Department into possible abuses of exchange control regulations.

Mr. Binstock, now in his mid-forties, has not figured greatly in the public eye during his business career. However, in 1975, he was criticised in a Department of Trade Inspectors' Report into Ardmore International Film Studios (formerly known as New Brighton Tower Company) which

was wound up with a deficiency of £350,000 in March, 1977.

The inspectors claimed that Mr. Binstock had been a director of the company between 1964 and 1968, and a fellow director, Mr. Leon Davis, "appear to have given more thought to their own interests and enrichment than to those of the shareholders whom they were supposed to represent."

They calculated that Mr. Binstock, as a result of his association with the company, benefited either directly or indirectly in a sum "probably well in excess of £92,500."

Devolution Bill too confused - lawyers

THE DEVOLUTION BILL is criticised by the Law Society to-day for being "almost impossible to follow."

The Society's Law Reform Committee says: "We are seriously concerned about the difficulties which will be caused for those who have to use the legislation after it has reached the Statute Book."

The committee attacks the Government for not giving outside persons and bodies a chance to consider the effect of the complex and detailed provisions by publishing a draft Bill. Criticism is made of the general form of the Bill, which contains two completely separate schemes for Scotland and Wales.

In a memorandum to Mr. Michael Foot, Lord President of the Council, and the Lord Chancellor, Lord Elwyn-Jones, the committee states: "The detailed provisions for the two schemes are set out in a way which makes it very confusing and difficult—if not almost impossible—to follow."

There should be separate Acts for Scotland and Wales, it says. The Law Society represents solicitors in England and Wales, but not in Scotland.

Call to speed planning procedure

A SPEED-UP procedure for planning appeals on matters such as factory building, which affect the production of wealth, is urged in a report by a committee chaired by Sir Frank Layfield, who chaired the inquiry into the Greater London Development Plan and leads the inquiry into local government finance.

The report, published by estate agents Hillier Parker May and Rowden, is the work of an "investigating panel" set up after a conference on planning and development held in London at the end of November.

Development—Costs and Delays. Study-Day Report and Findings of the Investigating Panel. Hillier Parker May and Rowden, 77, Grosvenor Street, London W1A 2BT.

APPOINTMENTS

English Transcontinental appoints new chairman

Mr. Eric J. P. C. Lombard Knight, who retired as deputy chairman of Lombard Banking in December, 1976, has been appointed chairman of ENGLISH TRANSCONTINENTAL. In addition Mr. C. Berry Savory has become deputy chairman and Mr. Michael B. Savory a director.

Mr. Robert Motson has been appointed assistant associate director, money, of the ROYAL TRUST COMPANY OF CANADA, the U.K. subsidiary of The Royal Trust Company, Montreal.

Mr. J. F. Macaulay has retired as a director of EDGAR ALLEN BALFOUR on reaching retirement age.

The partners of PHILLIPS AND DREW state that Mr. Ian Macaulay will retire on May 31. Mr. Macaulay has been in charge of the pension fund department since his foundation in 1953 and he will be succeeded in that role by Mr. Harry Sparks and Mr. Michael Ball acting jointly.

Mr. C. J. Crikmore has joined INTERNATIONAL ENERGY BANK in the newly-created post of general manager. He was previously assistant managing director of Bank of America International.

Mr. C. P. Statman has become managing director of STATHAM EYART, a subsidiary of Vincent Ewart and Co., Lloyd's Insurance Brokers.

Mr. David C. G. Jessel, chairman and managing director of Jessel,

Toynbee and Co. and a non-executive director of Eagle Star Insurance Company, has been appointed a director of BERND AND SUNLEY INVESTMENT TRUST. From April 1 on the expiry of his executive appointment with Jessel, Toynbee, Mr. Jessel will become deputy chairman and chief executive of Bernd and Sunley succeeding Mr. W. A. Shapland, who will remain a non-executive director.

Mr. J. E. Scott has been appointed chairman of the reconstituted Board of SATRA CONSULTANTS (U.K.) and Mr. A. L. Catcher becomes managing director. He was previously general manager. At the same time Mr. G. Littin has been appointed a director.

Mr. C. R. Brooks, group chief accountant, and a director of Osmond and Matthews has also joined the Board of STERN OSMAT GROUP.

Mr. F. Whiteley, a deputy chairman of ICI Agricultural Division, has been appointed a director of SCOTTISH AGRICULTURAL INDUSTRIES, a member of the ICI group.

Dr. Norman Lancaster has been appointed a non-executive director of RABONE PETERSEN AND CO. Dr. Lancaster is Professor and Director of the University of Birmingham, and retired at the end of last year as chairman of Wolsey-Hughes, Rabone Petersen and a subsidiary of G. R. Dawes (Holdings).

Mr. K. P. Griffiths has resigned as a director of WALKER AND HOMER.

Professor Alexander Mafr has been appointed a member of the INDUSTRIAL INJURIES ADVISORY COUNCIL. He replaces Professor Thomas Anderson.

Lady Bowden, Mr. J. T. Brockbank and Mr. R. R. Thornton have become members of the LOCAL GOVERNMENT BOUNDARY COMMISSION FOR ENGLAND.

Mr. John Spence has been appointed chief executive of Low and Bonar U.K. Packaging Division of the LOW AND BONAR GROUP. He was formerly managing director of Bibby and Baron (Holdings), now a member of the group. Mr. Chris Bonar is main Board director responsible for the group's total packaging interests.

Other appointments are Mr. Tony Yearseley, managing director of Bibby and Baron Limited; Mr. William H. Jones, managing director, Bibby and Baron (Leominster) and Mr. Brian R. Pierce, managing director, John Wild and Sons.

Sir George Leitch has been appointed as a non-executive director of MACKINTOSH INTERNATIONAL and its principal operating subsidiary Mackintosh Consultants Company. Sir George recently retired from the Ministry of Defence as chief executive of the procurement executive and permanent under secretary. He is also chairman of Short Bros. and Harland.

Advertisement for International Harvester Credit Corporation of Canada Limited, featuring \$25,000,000 (Canadian) 8 3/4% Notes Due February 1, 1983. Lists various international banks and financial institutions.

معلومات العمل



WEEK'S FINANCIAL DIARY

The following is a record of the principal business and financial engagements during the week. Board meetings are mainly for the purpose of considering dividends and official indications are available whether dividends concerned are interims or final. The sub-division shown below is mainly on last year's time-table.

Table of financial diary entries including company meetings, board meetings, and dividend/interest payments for various companies like Anglo American, Anglo Siam, Anglo-Texaco, etc.

Jonathan Wren

BANKING APPOINTMENTS

Jonathan Wren Banking Appointments. The personal consultancy dealing exclusively with the banking profession. We are looking for suitably experienced candidates to fill the following vacancies: SNR. LENDING OFFICER, CREDIT ANALYST, ECONOMIST, F.X. DEALERS, EUROBOND DEALER, EUROBOND SETTLEMENT MANAGER.

Commencing with the issue of 8th March Banking and Insurance Appointments advertisements will appear on Tuesdays and the heading will be expanded to include Legal Appointments. For further details contact: James Jarratt on 01-248 8000 Ext. 539

GENERAL APPOINTMENTS

EAL SINGAPORE FOREIGN EXCHANGE. Wardley Limited, the Merchant Banking subsidiary of the Hong Kong and Shanghai Bank, invites applications from dealers with at least four years dealing experience.

RAISING MANAGER

A major vertical textile organisation in South Africa specialising in branded household textiles requires the services of a Raising Manager fully experienced in the raising of all fabrics. An attractive salary will be offered for the position with all the usual fringe benefits, annual bonus, pension and medical aid scheme.

All of these Securities have been sold. This announcement appears as a matter of record only.

U.S. \$50,000,000 MacMillan Bloedel Limited 9% Debentures Series J Due 1992

Table of financial institutions and companies including Morgan Stanley International, Swiss Bank Corporation, and various international banks like Citibank, Deutsche Bank, etc.

Candidates should contact Howard Tiffen, a Wardley senior executive, at the Tower Hotel (01-481-2757) until 17 February. Alternatively candidates may telephone or write to Patricia Coulson at Executive Appointments Limited (01-499-0513).

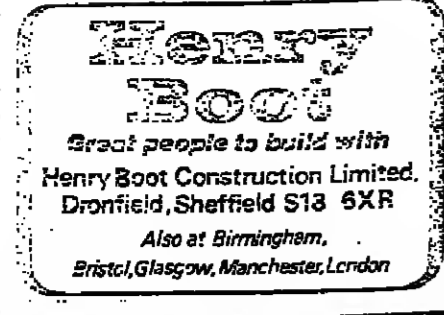
EDUCATIONAL Read for the Stock Exchange exams AT HOME. Metropolitan College. These examinations are no longer restricted to employees of member firms of the Stock Exchange.

COMPANY NOTICES and PERSONAL. Classified advertisements section containing various notices and personal ads.

ENTERTAINMENT GUIDE

Entertainment Guide listing various theatrical performances, operas, ballets, and cinema listings across different venues like Coliseum, Covent Garden, and various theatres.





# FT SHARE INFORMATION SERVICE

INDUSTRIALS—Continued

## BRITISH FUNDS

Interest	Stock	Price	Last	Yield
5.00	500 Shares	100.00	100.00	5.00
5.00	1000 Shares	200.00	200.00	5.00
5.00	1500 Shares	300.00	300.00	5.00
5.00	2000 Shares	400.00	400.00	5.00
5.00	2500 Shares	500.00	500.00	5.00
5.00	3000 Shares	600.00	600.00	5.00
5.00	3500 Shares	700.00	700.00	5.00
5.00	4000 Shares	800.00	800.00	5.00
5.00	4500 Shares	900.00	900.00	5.00
5.00	5000 Shares	1000.00	1000.00	5.00

## CANADIANS

Dividend	Stock	Price	Last	Yield
10%	100 Shares	100.00	100.00	10%
10%	200 Shares	200.00	200.00	10%
10%	300 Shares	300.00	300.00	10%
10%	400 Shares	400.00	400.00	10%
10%	500 Shares	500.00	500.00	10%

## BUILDING INDUSTRY—Continued

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## DRAPERY AND STORES—Continued

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## ENGINEERING—Continued

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## BANKS AND LIFE PURCHASE

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## ELECTRICAL AND RADIO

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## CHEMICALS, PLASTICS

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## ENGINEERING, MACHINE TOOLS

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## FOOD, GROCERIES, ETC.

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## BEERS, WINES AND SPIRITS

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## CINEMA, THEATRES AND TV

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## DRAPERY AND STORES

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## HOTELS AND CATERERS

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## COMMONWEALTH & AFRICAN LOANS

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## LOANS (Miscel)

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## FOREIGN BONDS & RAIS

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## AMERICANS

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## BUILDING INDUSTRY, TIMBER AND ROADS

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## INDUSTRIALS (Miscel)

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## INDUSTRIALS (Miscel)

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## INDUSTRIALS (Miscel)

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## INDUSTRIALS (Miscel)

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

## INDUSTRIALS (Miscel)

Dividend	Stock	Price	Last	Yield
5%	100 Shares	100.00	100.00	5%
5%	200 Shares	200.00	200.00	5%
5%	300 Shares	300.00	300.00	5%
5%	400 Shares	400.00	400.00	5%
5%	500 Shares	500.00	500.00	5%

Conversion factor: 6.2500 (0.7822)

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INDUSTRIALS-Continued

Table of industrial stocks including companies like British Petroleum, ICI, and various engineering firms. Columns include Stock, Price, and other financial metrics.

MOTORS, AIRCRAFT TRADES

Table listing companies in the motors and aircraft trades, such as Rover, Austin, and various aircraft manufacturers.

PROPERTY-Continued

Table of property-related stocks and investments, including various real estate and land trusts.

TRUSTS-Continued

Table of trust investments, including various investment trusts and funds.

TRUSTS-Continued

Table of trust investments, including various investment trusts and funds.

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MINES-Continued

Table of mining stocks, including various metal and coal mines.

SHIPPING

Table of shipping companies and related stocks.

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Table of shipbuilding and repair companies.

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Table of shoe and leather goods companies.

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Table of South African stocks and investments.

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Table of overseas trading companies.

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Table of rubber and sisal stocks.

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Table of newspaper and publishing companies.

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TRUSTS, FINANCE, LAND

Table of trusts, finance, and land investments.

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Table of Far West Rand stocks.

REGIONAL MARKETS

Table of regional market data and indices.

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Table of insurance companies and stocks.

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Table of financial institutions and stocks.

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Table of diamond and platinum stocks.

DIAMOND AND PLATINUM

Table of diamond and platinum stocks.

OPTIONS

Table of options trading data.

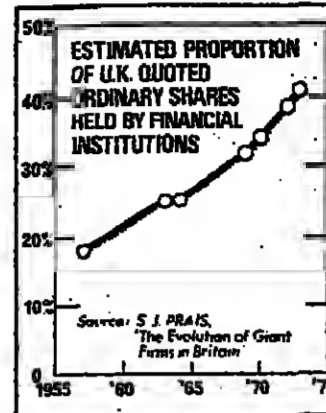
OPTIONS

Table of options trading data.



THE LEX COLUMN

The future role of the institutions



Over the last 25 years political and social trends bolstered by the tax system have produced massive changes in the structure of the long-term savings market, leading to an enormously increased role for the financial institutions. In the five years 1971-75, for example, the personal sector disposed of a net £7.1bn. of company securities, and put £15.4bn. into life assurance companies and pension funds.

The trend apparently continues unchecked. In the first nine months of 1976 pension funds unloaded a further £0.98bn. of company securities, while investing another £4.2bn. into these institutions—which have invested £1.23bn. of the funds in Ordinary shares. Pension funds are trying to swallow up whole investment trusts. It has been estimated that by the early 1970s the share of all U.K. quoted equities held by the long-term institutions reached two-fifths, and the proportion could easily now be approaching 50 per cent.

Little thought has been given to the longer term consequences of these developments. For the stock market they are grim: not only is the level of activity in Ordinary shares tending to fall, but price movements are becoming wilder as the big funds attempt to trade large blocks in unison. Eventually the Stock Exchange could cease to function effectively as a mechanism for setting fair market prices.

For industry the preference of big funds for big companies has given a fillip to the process of aggregation. In contrast, small companies no longer find attractions in going public, and some already quoted have sought ways of reverting to an unlisted status.

Dividend controls. And the gradual numerical elimination of the private stock market investor has meant that shareholders have largely lost their political influence, which the institutions have scarcely tried to rebuild. Hence the fact that years of controls have left dividends even for prosperous companies lagging seriously behind both inflation and wages, while the Bullock Committee has recommended stripping shareholders of many of their rights, and the institutions themselves are threatened with nationalisation.

All these are questions which will no doubt be considered by the Wilson Committee. Significantly, this includes four trade unionists and a number of academics and industrialists, but only one institutional representative—Mr. Gordon Bayley of National Provident Institution. Other major fund management groups like the pension funds, investment trusts and merchant banks have no direct voice, though of course they will be giving evidence; the various categories are to present their preliminary ideas by the end of next month.

There are a number of possible approaches, which can perhaps be divided into three categories. The first is to accept the long term trend, and carve out a role for the large institutions within a restructured financial system. The vestigial function effectively as a stock market would have little relevance; institutions would accept that they were locked in as long term investors, and larger companies would raise new capital through syndicated arrangements on negotiated terms. Small companies would be financed by new inter-mediarics which would parcel out capital subscribed by the major funds—an extension of the Equity Capital for Industry concept.

Such a system would not be so very different from those which have worked well enough in some other advanced economies—on the Continent, for instance. But there would be a serious danger that the institutions would become locked into—and absorbed by—a corporate state set-up. Politically, it does not seem likely that the institutions would be able to exercise effective control over their investments; they would not even be able to sell out. It might be argued that in exchange for tax reliefs which have stimulated their growth the insurance and pension funds would feel

obliged to go along with Government policy.

The second alternative could be described as a palliative approach. This would involve limiting the size of individual institutions in order that reasonably free market in securities could be maintained. In this way funds could continue to be able to manage themselves on a purely investment basis, buying and selling without an particular obligation in the companies whose shares they own. To ensure the stability of the system it would be necessary to organise a much more effective voice for the institutions, which cannot expect much help from any political party. Somehow the support of policyholders, who, after all, run in millions—would need to be enlisted.

The private shareholder would, moreover, need to be given encouragement. Already the Stock Exchange Council has begun expressing concern about the decline of the small investor, and after a phase in which the minimum commission has been steeply increased it is significant that the Tallman Committee announced last week involve cross-subsidisation in favour of the small bargain. But any substantial revival of stock market investment by private individuals would require more sweeping changes.

Revolutionary

This leads on to the third revolutionary approach which is to try to reverse the forces which have progressively gripped the capital market since the last war. The most important single step would be to halt the growth of the funded pension schemes which are now pulling in more than the life offices. Individuals would be encouraged to manage their own investments, which would mean ending the anomaly by which personal savings are liable to heavy income and capital gains taxes, while pension funds get off scot free. At this stage, however, such a radical change is in the realm of fantasy. The institutions are nervous about their future role, but they are not going to be happy about a solution which would involve their partial dismemberment. All the same, it is allowed to confuse the debate about the channelling of savings in the best interests of the economy at large.

Treasury tried pay policy coup—Haines

BY PETER RIDDELL, ECONOMICS CORRESPONDENT

THE TREASURY is accused today of trying to stampede through a statutory incomes policy in the summer of 1975 which, if it had succeeded, would have been a civilian coup against the Government.

The claim is made by Mr. Joe Haines, Sir Harold Wilson's former Press Secretary, in his controversial new book.

Mr. Haines says the Treasury attempted to make the Government accept a compulsory incomes policy to be introduced by the end of June 1975, in response to a very sharp fall in sterling which, he claims, they had done nothing to try to prevent.

He maintains that this Treasury initiative was stopped by a few hours before the statement to Parliament.

Three-card trick

In a long and strongly critical section on the role of the Treasury, Mr. Haines discusses a number of incidents in which both he and Dr. Bernard Donoghue, then, as now, head of the policy unit supplying political advice to the Prime Minister, clashed with the Treasury, notably on compulsory incomes policy.

Mr. Haines accuses the Treasury of being "custodians of the three-card trick" and of being "financial fu Manchus" who have presided over, nurtured, consorted and brought to flower almost every kind of crisis which can afflict a declining economy.

It is known that criticisms of the Treasury from No. 10 have not stopped with the departure



MR. JOE HAINES, Critic of "financial fu Manchus."

Ireland as well as Mr. Haines' own scheme for selling council houses to tenants at reduced prices for their own life-time.

This idea was blocked in the end largely by politicians at the Department of the Environment because of alleged hostility among Labour councillors to a proposal for selling council houses.

Only about a third of the 222-page book deals with Mr. Haines' criticisms of the role of Lady Falkender (formerly Mrs. Marcia Williams) at Downing Street and in Sir Harold Wilson's "Kitchen Cabinet."

Security question

After last week's arguments between all parties after the initial disclosures in the Daily Mirror, the second round began yesterday with a claim by Lady Falkender that Sir Harold suggested her for a life peerage in order to "do a Harvey Smith" at her newspaper critics.

Both Mr. Haines and Sir Harold are due to give TV interviews on the affair in the next few days, while Mr. Callaghan, the Prime Minister, is to face a number of Commons questions on the subject, in particular on the security vetting of Lady Falkender.

There is—somewhat ironically—hardly any discussion in the book apart from a few scattered references, to Mr. Haines' relations with the Press, even though he was Press Secretary for seven years and at times was reported to have had strained relationships with some newspapers and the Parliamentary Lobby.

The Politics of Power, Jonathan Cape, £4.95.

Tripartite talks start soon on Bullock report

BY JOHN ELLIOTT, MANAGEMENT EDITOR

THREE MONTHS of intensive consultations between the Government and both sides of industry on the Bullock Report are to start soon following a meeting tomorrow on the issue between the Prime Minister and leading representatives of the Confederation of British Industry.

The Government's objective in the consultations will be to try by the summer to find a formula for legislation which, while acceptably passed to the House of Commons, will provide sufficient flexibility to placate the CBI.

Some of the options will be spelt out at a conference in London to-day by Mr. Edmund Dell, Trade Secretary.

The key issues in the talks will hinge around whether all employees or just trade union members should be involved, whether there should be "parity" between shareholder and employee Board representatives, and whether the representatives should sit on a single-tier policy Board or on a supervisory level in a two-tier structure.

The TUC and CBI start off diametrically opposed on all

three issues and each side has its sympathisers in the Cabinet. One idea now being considered by Ministers is a trade-off in which the TUC's preference for a single-tier policy Board would be met if the unions agreed to have only a minority of worker representatives.

Wider powers

Alternatively, if the TUC insisted on parity as in the Bullock 2 X + Y formula, then it would be asked to accept that the representatives should sit on a supervisory Board. This Board would be given wider powers than those envisaged by the Bullock industrialists' minority report, but would still give the representatives less influence than if they sat on a single-tier Board.

Some ministers, as well as the CBI, would want the TUC to accept that all employees, and not just trade unions, should be involved. Mr. Dell and others are likely to point out during the coming weeks to the TUC that much of the opposition to the Bullock proposals would be defused if the TUC would accept

that, democratically, no one should be disenfranchised. The chances of the TUC accepting these options, however, seem slim. Trade unions have a deep suspicion of non-unionists and resent fringe organisations outside the TUC.

Similarly, there would be a lot of opposition in the TUC to a scheme which puts worker representatives either on Boards which did not take key corporate decisions or which did not give them sufficient voting strength to wield power.

Ministers are worried about the possible reactions of multinational companies and are likely to stress in their later talks with TUC leaders that nothing must be introduced in legislation that would frighten foreign investment away from the U.K.

Alan Pike, of our Labour Staff, writes: A special TUC consultative conference before the end of June to consider the Bullock proposals was demanded yesterday by Mr. John Lyons, general secretary of the Electrical Power Engineers' Association, in a letter to Mr. Len Murray, TUC general secretary.

PLO ready to set up new state

BY PAUL LENDVAI

VIENNA, Feb. 13.

THE PALESTINE Liberation Organisation would be prepared to establish a state on territory evacuated by Israel as part of a peace settlement on the basis of non-belligerency, according to a document formally passed to Dr. Bruno Kreisky, the Austrian Chancellor, by a representative of the PLO.

Dr. Kreisky said to-night: "This is a crucial new element amounting to recognition in fact and it is now up to the Israeli Government to respond to the PLO initiative." The document was handed to the Chancellor last week in his capacity as the

chairman of the Socialist International's fact-finding mission on the Middle East.

A non-belligerent status could be established between the future State of Palestine and Israel, says the document. It appears to confirm—as reported by Dr. Kurt Waldheim, UN Secretary-General, in Jerusalem last week—that the PLO is now willing to accept a Palestinian "mini-State" but it includes not only the occupied West Bank and Gaza Strip but also two enclaves named as Himma and Auja.

Moreover, the document asserts that among the conditions necessary before a Palestinian State could have truly peaceful relations are the recognition of the right of every Palestinian to return to his home town and compensation for those who have freely decided not to go back.

The Palestinian commitment to a peaceful solution marks a historic breakthrough and should be supported by all interested parties in order to translate the dream of peace into reality," according to the text of the document first published here to-day by the newspaper Arbeiter Zeitung.

Pay policy talks

Continued from Page 1

compounded by the fact that industry is likely to demand certain fairly specific assurances about how the new system will work as soon as it is announced.

It would like these assurances written into any consultative document. But the Department of Prices cannot delay publishing its proposals much longer because of the need to get them through Parliament before July 31 when the present code runs out.

"reasonable." This may apply to the use of resources as well as to profitability, though the TUC may be hostile to any suggestion that the prices agency should look at the use of labour as well as the use of other resources.

The worry in industry is that the system could be shushed so the CBI is likely to want certain checks written into the legislation.

For a start, the CBI is likely to resist any suggestion that the Minister should have the power to enforce any recommendations made by the agency on general references.

Another idea is that some global figure should be agreed and that companies would be free to raise their prices by this amount without reference to the agency.

Industry is also likely to stress the need for industrial representation on the price monitoring agency.

It would also probably oppose any suggestion that companies should have their prices frozen during an investigation and that companies should be consulted before a full inquiry is initiated.

Waldheim arranges Cyprus talks

By Dominic J. Coyle and Michael Tingay

NICOSIA, Feb. 13.

NEGOTIATIONS BETWEEN the two communities in Cyprus are to resume under the auspices of Dr. Kurt Waldheim, the UN Secretary-General, in Vienna towards the end of next month.

The aim will be to secure a final peace settlement in Cyprus after the 1974 Turkish invasion.

Dr. Waldheim was this limited measure of agreement during a four-hour meeting here last night with President Makarios and Mr. Rauf Denktaş, the Turkish-Cypriot leader. To-day he said he was confident that there was now a real chance to solve the Cyprus problem.

He based this optimism on the fact that the two Cypriot leaders had "for the first time" shown a willingness to enter talks on substantive issues, notably the size of the areas to be controlled by each community and the constitutional nature of any agreed political settlement.

In separate Press conferences to-day, both president Makarios and Mr. Denktaş welcomed the possibility of reaching a final settlement. Each insisted that he was sincere and genuine in trying to get an agreement.

Neither man, however, sought to minimise the considerable differences which still divide them.

The two leaders will not be participating directly in the Vienna talks, but will be represented by negotiators.

An agreed document has been worked out with Dr. Waldheim which apparently sets out general principles to be reflected in any final solution and also contains "guidelines" which will form the basis for the resumed negotiations.

Dr. Waldheim said that his talks with the President and Mr. Denktaş were conducted in a spirit of goodwill and friendship, but had been "very frank and sometimes tough." The contents of the agreed document, which had not been signed by the two parties, had been gone over virtually word by word.

Despite this seemingly new mood of friendship and co-operation between the two Cypriot leaders, there are few signs as yet that either side is considering substantial concessions on major issues.

Thatcher attacks industrial policy

By Richard Evans, Lobby Editor

MRS. MARGARET THATCHER accused the Government yesterday of conducting a vendetta against some companies in the private sector through its industrial and taxation policies.

In a speech orchestrating a series of week-end attacks by members of the "shadow" Cabinet on the Government's handling of the economy, the Conservative leader spoke of Labour's "despicable" record over the past three years.

"No Conservative Government of the post-war period has an erasmic record to touch the despicable record of this Government in hardness. We never had a level of inflation at the continuing levels this Government has, and we would have been turned out long before this if we had had these levels of unemployment," she told the "Times" Conservative conference at Eastbourne.

The nature of the Government's economic planning was now on too large a scale and had become too remote, she claimed. And in the private sector Government policies had lost jobs which had not been replaced in the public industries.

Vulnerable

The renewed attack on Ministers follows growing signs that the Government is suddenly more vulnerable because of the row surfacing over the next stage of the pay policy, growing Labour Party and trade union alarm at forecasts of higher unemployment and the low morale among Labour MPs caused by the Parliamentary impasse over devolution.

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London, S.E. S.W. Cent. S. England, W. Midlands, Channel Is., Wales  
Bright intervals and showers, heavy and prolonged at times. Max. 7-9C (45-48F).  
E. Anglia, E. Midlands  
Bright intervals, occasional showers. Max. 7C (45F).  
E. Cent. N., N.E. England  
Local fog and frost early. Sunny intervals. Some showers. Max. 6C (43F).  
N.W. England, Lakes, I. of Man, S.W. Scotland, Glasgow, N. Ireland  
Local fog and frost early. Bright intervals, showers, locally heavy. Max. 7C (45F).  
Borders, Edinburgh, Dundee, Aberdeen, Moray Firth, N.E. Scotland  
Frost early. Sunny intervals, isolated showers. Max. 5C (41F).  
Highlands, Argyll, N.W. Scotland  
Frost early. Bright intervals. Showers, heavy, wintry over hills. Max. 6C (43F).  
Orkney, Shetland  
Bright intervals, slight rain or sleet at times. Max. 3C (37F).  
Outlook: Changeable.

BUSINESS CENTRES  
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Aldershot  
Amersham  
Aylesbury  
Barnet  
Barnsley  
Belfast  
Belper  
Birmingham  
Bristol  
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Buckingham  
Bury  
Cardiff  
Carlisle  
Chelmsford  
Colchester  
Crawley  
Dagenham  
Dunfermline  
Düsseldorf  
Epsom  
Exeter  
Glasgow  
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Cape Town  
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Funchal  
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Skiathos  
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Tangier  
Tenerife  
Thessalonika  
Toulon  
Trafalgar  
Tunisia  
Valencia  
Vienna  
Zurich

5-Sun. F-Fair H-Hazy C-Cloudy  
B-Break T-Thunderstorm S-Snow

مكتبات الصحف